

# CALVERT COUNTY COMPREHENSIVE PLAN DECEMBER 2018 DRAFT

Planning Commission's Recommended Plan Draft for Public Hearing



CALVERT 2040 Your county. Your future.





# **SUBMISSION OF COMMENTS**

The Calvert County Planning Commission has prepared an updated Calvert County Comprehensive Plan as its Recommended Draft. The plan would replace the Calvert County Comprehensive Plan, adopted in 2004 and amended in 2010 and 2017.

The Planning Commission is seeking agency and public comments. The public hearing has not been scheduled but will not be before February 26, 2019. The public hearing date, time, and location will be posted on Calvert County's website (www.calvertcountymd.gov).

Address comments to Mr. Greg Kernan, Chair, Calvert County Planning Commission.

Comments may be submitted by email: pz@calvertcountymd.gov

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Please note that names, addresses/e-mail addresses, and/or written comments become part of the public record for the Comprehensive Plan update. Public record documents will be made available to the public upon request, in hardcopy format for a copying fee or in digital format at no charge, and may be made available in digital format on the county's website, <a href="www.co.cal.md.us">www.co.cal.md.us</a>.



# **Acknowledgements**

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Maryland, Prince Frederick Campus; Dunkirk Volunteer Fire Department; and
Solomons Rescue Squad and Fire Department

#### **Special Thanks**

The people of Calvert County who shared their ideas and provided input for this plan

#### **EXECUTIVE SUMMARY**

# **Purpose**

The Calvert County Comprehensive Plan (Plan) is the official policy document for Calvert County. The Board of County Commissioners, the Planning Commission, and county departments use the Plan as a guide when preparing functional plans and small area plans, evaluating proposed projects or considering changes to legislation, such as the zoning ordinance. State agencies use the Plan to determine whether or not to provide state funding for a local project (e.g. Rural Legacy, Community Legacy, public infrastructure, community development projects, etc.). Bond rating agencies look at the Plan to see if the county government is using resources wisely and in a coordinated fashion. Prospective business owners use the Plan to help them make investment decisions. Residents use the Plan to evaluate how well the county government is responding to the goals and objectives written in the Plan.

The Plan is a snap-shot in time of the dynamic process of managing growth in Calvert County. At the beginning of each chapter is a list of functional and small area plans, several of which are incorporated into the Comprehensive Plan by reference. These more detailed and specific documents both inform the Plan and will need to conform to it in their subsequent updates.

# **Values**

Calvert County has long held the values of preserving the rural landscape and creating vibrant Town Centers. Calvert County has focused on preserving its rural character since its first comprehensive plan, published in 1967. This value has been carried forward in every subsequent comprehensive plan and has continuously influenced Calvert County's land development policies.

These two values work together and mutually sustain each other. Supporting, encouraging, and directing growth away from the rural areas helps preserve the rural landscape and focuses development into Town Centers. Similarly, supporting, encouraging, and directing growth toward the Town Centers limits development within the rural areas and creates more activity and vibrancy within the Town Centers.

In recent years, the county has added an additional value: sustainability. At its core, sustainability is the process of balancing environmental concerns with social equity and economics. The intersection of these "three E's" (equity, economics, and environment) is where the quality of life is best obtained.

Calvert County has been more successful in preserving farm and forest land than in creating vibrant Town Centers. While coming close to meeting the 2010 Comprehensive Plan goal of 35 percent of new households locating inside or within one mile of the Town Centers, Calvert County has not achieved the desired development patterns. One of the 2010 Comprehensive Plan's 10 Visions, a vision included since the adoption of the 1997 Comprehensive Plan, is for the Town Centers to be attractive, convenient, and interesting places to live, work, and shop. The implication of this vision is to focus growth in well-planned Town Centers instead of strip malls and business parks scattered throughout the

county. However, many of the Calvert County's Town Centers lack a sense of place and are dominated by commercial strip development. Nearly 85 percent of Calvert County residential development is categorized as low or very-low density development. Most of the residential development has occurred outside the Town Centers.

An important focus of this plan update is to address policy actions Calvert County can take to direct development to the Town Centers and to encourage development that creates the vibrancy county residents are seeking. These policy actions include:

- I. The proposed expansion of the boundaries of the majority of Major and Minor Town Centers and better defining the residential areas adjacent to the Major Town Centers;
- 2. Using wastewater treatment facilities and other public infrastructure investments to attract and direct growth to appropriate locations within the Town Centers; and
- 3. Increasing the conventional density in Major Town Centers.

#### **Goal and Visions**

The goal of the Comprehensive Plan is to maintain and/or improve the overall quality of life for all citizens of Calvert County by:

- Promoting sustainable development,
- Encouraging a stable and enduring economic base,
- Providing for safety, health, and education, and
- Preserving the natural, cultural, and historic assets of Calvert County.

The goal is expressed in a series of 10 visions.

- 1. Our landscape is dominated by forests and fields.
- 2. Our Town Centers are attractive, convenient, and interesting places to live, work, and shop.
- 3. Our wetlands, streams, and forests and the Chesapeake Bay and Patuxent River support thriving plant and animal communities.
- 4. Our highways are safe with only moderate congestion and transit is readily available. Walking and bicycling are practical alternatives within and in close proximity of Town Centers.
- 5. We waste less, consume fewer natural resources, and properly dispose of waste.
- 6. Our communities are safe. We care for the well-being of each other.
- 7. Our children are well prepared for the future. We offer robust and diverse educational opportunities.
- 8. We are stewards of our cultural heritage.
- 9. We are building a strong local economy based on renewable resources, agriculture, seafood, high technology, retirement, recreation, and tourism.
- 10. Our government is efficient, open, and responsive to citizen needs and concerns.

# **Managing Residential Growth**

Implementation of previous Comprehensive Plan policies has contributed to reducing the county's growth rate for both population and households, which has continually decreased since its peak in the 1970's. Over time, Calvert County, has gone from being the fastest growing county in Maryland to one of the slowest in the metropolitan areas. The population growth rate is projected to continue to slow in the future and translates into a reduced growth of households and demand for additional housing units as shown in Table ES-1.

Table ES-I Projected Households and Growth Rate 2020-2040

Household Projections for Calvert County					
2020	2030	2040			
33,900	36,900	37,600			
Percent change					
2010-2020	2020-2030	2030-2040			
9.9%	9.0%	1.9%			

Source: Maryland Department of Planning, August 2017

#### **Future Land Use Plan**

The Future Land Use Plan guides future development and forms the basis for updating the zoning ordinance. The plan establishes nine land use categories and their locations are shown on Figure ES-I. The future land use map and the updated zoning ordinance, which implements the map, are the foundation for the successful realization of Calvert County's goals and visions.

The Future Land Use Plan establishes nine land use categories with the following meanings:

#### Rural Areas

<u>Farm and Forest</u> – Rural areas dominated by existing farms and forest with a conventional density of one dwelling unit for every 20 acres. The use of Transferable Development Rights (TDRs) to allow additional dwelling units in the Farm and Forest areas contradicts the intention of preserving these areas. TDRs may not be used to increase density in these areas.

Rural Residential – Rural areas dominated by existing large-lot residential development, typically three to I0 acres in size, with an average lot size of approximately five acres. New development in the rural residential area would be permitted at a conventional density of one lot per 20 acres. This category accommodates existing small-scale neighborhood convenience retail and service uses as well as essential public services. In past Calvert County Comprehensive Plans, rural residential areas have been designated growth areas (receiving areas for TDRs). The 2040 Plan places greater emphasis on directing residential growth to Town Centers and Residential Areas.

<u>Waterfront Communities</u> – Existing, mature residential communities that typically pre-date zoning and subdivision regulations with lot sizes of an acre or less. They are not planned for expansion or additional growth. TDRS may not be used to permit additional dwelling units in these areas.

<u>Wetlands</u> – Large concentrations of tidal wetlands as defined by state and federal regulations. These boundaries are based on current zoning (6/2017). Development is generally prohibited in these areas.

#### **Growth Areas**

<u>Major Town Centers</u> – Major Town Centers have a conventional density of three dwelling units per acre, which can be increased using TDRs to a density consistent with the approved Town Center Master Plan. These communities allow a wide variety of commercial and residential development. Future development is guided by a Town Center master plan. Each Major Town Center has nearby residential development.

<u>Residential</u> – Mapped areas within approximately one mile of a Major Town Center. The density in these areas can be increased through the use of TDRs. Density in these areas can be increased to a maximum of four dwelling units per acre. Developer-funded provision of public water and sewer facilities may be needed in order to obtain the maximum density.

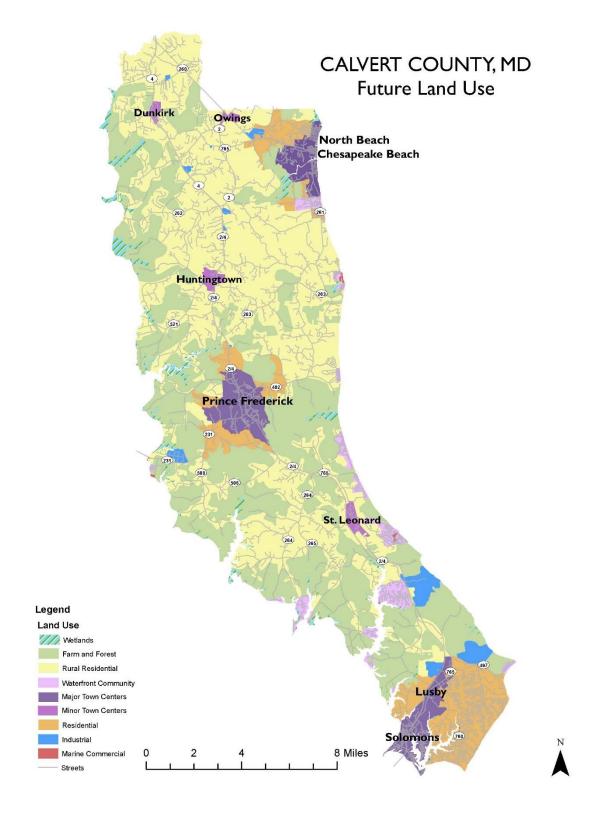
Minor Town Centers – Minor Town Centers have a more limited variety of residential development than Major Town Centers. Minor Town Centers are suitable for additional small-scale commercial development and various types of single-family dwellings at a conventional density of one dwelling unit per acre. Future development is guided by an adopted Town Center master plan.

#### **Commercial & Industrial Areas**

<u>Industrial</u> – Manufacturing and employment centers that may include some larger-scale institutional and services uses.

<u>Marine Commercial</u> – Small-scale, water-dependent uses like marinas and restaurants, providing convenience services to residents and visitors.

Figure ES-1 Future Land Use Plan



# **Supportive Comprehensive Plan Elements**

In addition to describing Calvert County's desired future land use, the Comprehensive Plan provides information, objectives, and action items associated with the different components or elements that make for a strong community. They are summarized below.

#### **Environment and Natural Resources**

The Environment and Natural Resources chapter covers a wide range of issues related to quality of life, sustainability, environmental protection, and resource conservation. It discusses the county's sensitive areas including wetlands, areas of Critical State Concern, and the Chesapeake Bay Critical Area, and provides information on protection actions for these sensitive areas. Watershed management, forested preservation, air quality, mineral resources, hazard mitigation, and hazardous materials are also discussed. The emphasis of this chapter is to take a comprehensive approach to environmental planning and preservation that encourages the preservation, protection, and conservation of land-based natural resources and to mitigate Calvert County's natural and man-made hazards.

#### Heritage

Calvert County is home to a broad range of cultural resources chronicling the ways of life of numerous generations and cultures. Major themes of American and world history have been enacted in the county and on the surrounding waters. Evidence and remnants abound across the county from its earliest inhabitants, colonial settlement, the early years of United States, and the wars and conflicts that shaped modern history. This chapter describes how the county works to preserve and understand this heritage.

#### Housing

For many people, Calvert County represents achievement of the "American Dream." They own a home in a safe and attractive residential community. Almost half of Calvert County's homes were built in the last 30 years and more than 80 percent of occupied homes are owned by the occupants. However, this is not to say that there are not housing issues that must be addressed. Most of the current housing is unaffordable for low-income families and young adults. In addition, most of the county's housing stock is not designed to allow older residents to remain in their homes when they are no longer able to live independently. Chapter 6 outlines the challenges facing Calvert County and its housing stock and makes recommendations for how to address these challenges moving forward.

#### **Transportation**

The transportation network in Calvert County is a function of the county's shape and topography. Because the peninsula is narrow and carved with stream valleys that run east-west, MD 2/4 is the only major highway that extends for the full length of the county, and at the headwaters of St. Leonard Creek, it is the only road linking the area to the south to the rest of the county. The emphasis of the transportation element is to provide a transportation system that moves people and goods to, from, and through the community in a way that is safe, convenient, economical, and consistent with the community's historic, scenic, and natural resources. The Comprehensive Plan focuses on

recommendations and actions that address traffic delays, expand pedestrian amenities, improve bicycle facilities, and enhance transit service.

#### **Economic Vitality**

Calvert County is part of the larger Washington, D.C. metropolitan region and is impacted by the conditions across the region. In addition, Calvert competes with other parts of the greater Washington, D.C. area, Baltimore and Annapolis, and within Southern Maryland for jobs, workers, and residents. Historically, Calvert County's local economy relied on agriculture, aquaculture and recreation. Today, Calvert County's economy is based primarily upon its location within the Washington, D.C. metropolitan area. This chapter discusses the current economic conditions in Calvert County, identifies opportunities and economic sectors that Calvert County should pursue, and describes specific actions and initiatives needed to strengthen economic opportunity: direct business growth to Town Centers; expand Calvert County's tourism industry; and expand the county's education system to better provide general education, vocational, and technical training and retraining.

#### **Water Resources**

The Water Resources chapter focuses on potable water and sewerage service. The land use policies described throughout the Comprehensive Plan direct much of the county's residential and commercial growth to the Town Centers and minimize future residential development in more rural areas. Given these policies, the county must ensure that its water supply and wastewater systems in Town Centers meet current and future needs without jeopardizing the health of local waters, the Patuxent River, and the Chesapeake Bay. The plan recommends that this occur by I) ensuring sufficient drinking water quality and quantity to accommodate future population growth, 2) ensuring sufficient wastewater treatment capacity to support development in Major Town Centers served by public sewer systems, 3) protecting public health and water quality in areas outside the Town Centers; and 4) installing or enhancing stormwater management systems to reduce pollution in the Chesapeake Bay and Patuxent River.

#### **Government and Community Facilities**

The Government and Community Facilities chapter provides an overview of the public, private, and not-for-profit agencies and institutions that provide public services to county residents. As Calvert County plans for its future, it must assess the current state of the schools, parks, recreational facilities, libraries, emergency services, healthcare facilities, and solid waste disposal service available to residents and plan for future needs. Planning for future needs includes assessing future demand and the determining locations for future facilities. Many of the facilities discussed in this chapter have their own long-range plans, and the recommendations contained within them are adopted by reference.

#### **Implementation**

The final comprehensive plan element is implementation. This section details the objectives, strategies, and actions needed to achieve the goals, visions, and objectives identified throughout the plan. The actions are categorized into short–term (five years or less), mid-term (five to 10 years), long-term (10 plus years), and ongoing.

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# Acronyms

ACRONYM	DEFINITION				
ACSC	Area of Critical State Concern				
ADA	Americans with Disabilities Act				
ALS	Advanced Life Support				
APAB	Agricultural Preservation Advisory Board				
APD	Agricultural Preservation District				
ARC	Architectural Review Committee				
BIAC	Bicycle and Pedestrian Infrastructure Advisory Committee				
BLS	Basic Life Support				
BOCC	Board of County Commissioners				
BOE	Board of Education				
BRF	Bay Restoration Fund				
CA	County Administrator				
CAO	County Attorney's Office				
CCPS	Calvert County Public Schools				
СММ	Calvert Marine Museum				
CIP	Capital Improvement Plan				
CMR	Department of Communications and Media Relations				
CR	Department of Community Resources				
CSA	Community-Supported Agriculture				
CSM	College of Southern Maryland				
C-SMMPO	Calvert-St. Mary's Metropolitan Planning Organization				
DNR	Maryland Department of Natural Resources				
DOD	Department of Defense				
EC	Environmental Commission				
ED	Department of Economic Development				
EDUs	Equivalent Dwelling Units				
EMS	Emergency Medical Services				
EM	Emergency Management Division				
ENR	Enhanced Nutrient Removal				
ESD	Environmentally Sensitive Design				
F&B	Department of Finance & Budget				
FEMA	Federal Emergency Management Agency				
FFD	Farm and Forest District				
FSDWA	Federal Safe Drinking Water Act				
GS	Department of General Services				
H2S	Hydrogen Sulfide				
HD	Health Department				
HDC	Historic District Commission				
HHW	Hazardous Household Waste				
HR	Department of Human Resources				
HVAC	Heating, Ventilation, and Air Conditioning				
IDAs	Intensely Developed Areas				
JLUS	Joint Land Use Study				
LAR	Leveraging and Retirement				
LDAs	Limited Development Areas				

ACRONYM	DEFINITION					
LE	Listed as Endangered					
LNG	Liquefied Natural Gas					
LPPR Plan	Land Preservation, Parks, and Recreation Plan					
LRTP	Long Range Transportation Plan					
LT	Listed as Threatened					
MALPF	Maryland Agricultural Land Preservation Foundation					
MC	Marine Commercial					
MCL	Maximum Contaminant Level					
MDOT	Maryland Department of Transportation					
MDP	Maryland Department of Planning					
MDTA	Maryland Transportation Authority					
MEMA	Maryland Emergency Management Agency					
MET	Maryland Environmental Trust					
MGS	Maryland Geological Service					
MPO	Metropolitan Planning Organization					
MSW	Municipal Solid Waste					
MTA	Maryland Transit Administration					
MW	Megawatts					
MWAQC	Metropolitan Washington Air Quality Committee					
NAS PAX	Naval Air Station Patuxent River					
NOx	Nitrogen Oxide					
NPDES	National Pollution Discharge Elimination System					
PAR	Purchase and Retirement					
PC	Planning Commission					
PEARL	Patuxent Environmental & Aquatic Research Laboratory					
PFA	Priority Funding Areas					
PILOTs	Payments in Lieu of Taxes					
PPA	Priority Preservation Area					
PPP	Public Participation Plan					
PTB	Puritan Tiger Beetle					
P&R	Department of Parks & Recreation					
PS	Department of Public Safety					
PW	Department of Public Work					
P&Z	Department of Planning & Zoning					
RC	Rural Commercial District					
RCAs	Resource Conservation Areas					
RIAC	Southern Maryland Regional Infrastructure Advisory Committee					
REC	Renewable Energy Credit					
RPS	Renewable Energy Portfolio Standard Program					
RTCP	Southern Maryland Regional Transportation Coordination Program					
SHA	State Highway Administration					
SMADC	Southern Maryland Agricultural Development Commission					
SMHA	Southern Maryland Heritage Area					
SSPRA	Sensitive Species Project Review Areas					
STEM	Science, Technology, Engineering, and Mathematics					
TCCSMD	Tri-County Council for Southern Maryland					
TDP	Transportation Development Plan					

ACRONYM	DEFINITION			
TDR	Transferable Development Rights			
TIP	Transportation Improvement Program			
TMDL	Total Maximum Daily Load			
TN	Total Nitrogen			
TS	Department of Technology Resources			
TP	Total Phosphorus			
UPWP	Unified Planning Work Program			
US EPA	United States Environmental Protection Agency			
USDA	United States Department of Agriculture			
USFWS	United States Fish and Wildlife Service			
USGS	United States Geological Survey			
VOC	Volatile Organic Compounds			
WHPA	Wellhead Protection Areas			
WIP	Watershed Implementation Plan			
WSSC	Washington Suburban Sanitary Commission			
WWTP	Wastewater Treatment Plant			



# **CHAPTER I. PURPOSE, MISSION, AND VISIONS**

# **Purpose**

The Calvert County Comprehensive Plan (Plan) is the official policy document for Calvert County. The Board of County Commissioners, the Planning Commission, and county departments use the Plan as a guide when preparing functional plans and small area plans, evaluating proposed projects or considering changes to legislation, such as the zoning ordinance. State agencies use the Plan to determine whether or not to provide state funding for a local project (e.g. Rural Legacy, Community Legacy, public infrastructure, community development projects, etc.). Bond rating agencies look at the Plan to see if the county government is using resources wisely and in a coordinated fashion. Prospective business owners use the Plan to help them make investment decisions. Residents use the Plan to evaluate how well the county government is responding to the goals and objectives written in the Plan.

The Plan is a snap-shot in time of the dynamic process of managing growth in Calvert County. At the beginning of each chapter is a list of functional and small area plans, several of which are incorporated into the Comprehensive Plan by reference. These more detailed and specific documents both inform the Plan and will need to conform to it in their subsequent updates.

These functional and small areas plans include, but are not limited to:

- Functional (county-wide) planning
  - o Comprehensive Water & Sewerage Plan
  - o Comprehensive Solid Waste Management Plan
  - o Land Preservation, Parks and Recreation Plan
  - Transportation Plan
  - Library Facilities Master Plan
  - o Fire-Rescue-Emergency Medical Services Master Plan
  - o All-Hazard Mitigation Plan
  - o Educational Facilities Master Plan
  - Capital Improvement Plan
- Small area planning
  - Town Center master plans
  - Watershed plans
  - Flood mitigation plans
- Regulations
  - Development regulations such as the zoning ordinance, Critical Area, Forest Conservation, and subdivision regulations
  - Road ordinance

These plans and regulations provide much greater detail about specific locations, financing, and resources than the Comprehensive Plan publication. See Figure 1-1.

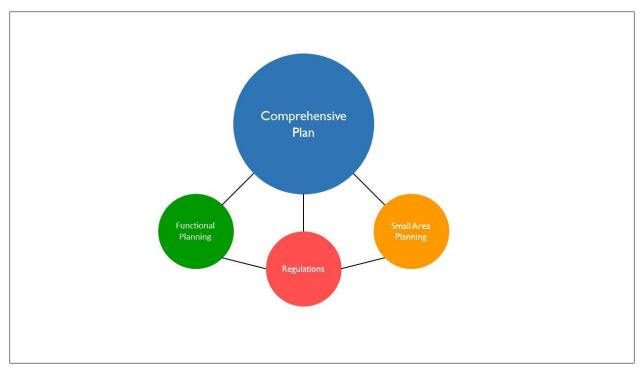


Figure 1-1 Comprehensive Plan's Relationship to Other Plans

#### **Values**

Calvert County has long held the values of preserving the rural landscape and creating vibrant Town Centers. Calvert County has focused on preserving its rural character since its first comprehensive plan, published in 1967. This value has been carried forward in every subsequent comprehensive plan and has continuously influenced Calvert County's land development policies.

The 1983 comprehensive plan was the first Calvert County plan to put forth the concept of Town Centers. This was in response to the seemingly contradictory mandates of "preserve rural character" and "promote economic development." The solution was to establish Town Centers, which would direct commercial activity and higher-density residential growth away from farms and environmentally-sensitive areas.

These two values work together and mutually sustain each other. Supporting, encouraging, and directing growth away from the rural areas helps preserve the rural landscape and focuses development into Town Centers. Similarly, supporting, encouraging, and directing growth toward the Town Centers limits development within the rural areas and creates more activity and vibrancy within the Town Centers.

In recent years, the county has added an additional value: sustainability. At its core, sustainability is the process of balancing environmental concerns with social equity and economics. The intersection of these "three E's" (equity, economics, and environment) is where the quality of life is best obtained.

#### **Sustainability**

Creating a balance in the "three E's" requires framing the approach to planning and development differently and uses the following six principles to achieve an outcome of sustainable community design.

- **Oriented to Future Generations** planning for future generations as well as for the present generation.
- **Bounded by community growth limits** approaching development conscious of the limits to a community's ability to respond to the demands of new growth and development.
- **Natural and geographic boundaries** approaching challenges based on their natural and geographic characteristics, not artificial and political units.
- Means to sustainability approaching the functional plans (such as transportation, housing, and economic development) not as ends in themselves, but rather as means to an end the end being a sustainable community.
- **Holistic and interconnected thinking** recognizing that functional areas are inter-related and have effect on each other.
- **Public participation** focusing on desired outcomes and broadening the process by which a community discovers, considers and tackles issues.

Calvert County's approach to achieving sustainability begins with approaching land use goals using natural boundaries where possible to separate natural and rural areas (Priority Preservation Areas) from growth areas (Priority Funding Areas). The county's sustainability success depends upon its long-standing commitment to broad public participation in the planning process and on holistically implementing the actions in the Comprehensive Plan.

#### **Priority Preservation Areas and Priority Funding Areas**

In 2009, the county and the Maryland Department of Planning agreed upon the Priority Preservation Areas (PPA) and Priority Funding Areas (PFA) shown in Figure 1-2. PFAs, as defined by the Maryland Department of Planning, are existing communities and places designated by local governments where they want state investment to support future growth.

#### **Preserve Rural Character**

Preservation of the rural landscape has been a hallmark of Calvert County planning. In 1978, the county set a goal of preserving 20,000 acres of farm and forest land. In 1997, it achieved its 20,000-acre goal and doubled its goal to 40,000 acres. To date, nearly 30,000 acres have been preserved through the efforts of the state, county, land trusts, and private property owners.

The best agricultural protection strategy is a profitable farm.

The county uses several strategies to preserve agricultural and open space land. The amount in each program is shown in Table 1-1.

Table I-I Acres Preserved by Program

Land In Preservation	Acres
County Agricultural Preservation Program	20,279
Maryland Agricultural Land Preservation Foundation (MALPF)	4,715
Rural Legacy	1,738
Maryland Environmental Trust (MET)	825
Total	27,602

Source: Calvert County Department of Planning & Zoning, 2017

The county remains committed to continuing these efforts to protect rural lands through both the direct actions of these programs and through efforts to expand agricultural opportunities to assist farmers in growing their businesses. Programs to promote the purchase of local farm products and the establishment of agri-tourism activities are other ways to help farms be profitable.

**Calvert County Priority Funding Areas** 778 Calvert - Anne Arundel Industrial Parl Priority Preservation Areas North Calvert Industrial Park 2018 Town of Chespeake Beach Naval Research Lab Breezy Point Huntingtown Plum Point -Dares Beach -Prince Frederick Calvert County Industrial Park Scientists Cliffs Western Shores Calvert Beach Long Beach Calvert Cliffs Nuclear Power Plant Patuxent Business Park Cove Point Liquid Natural Gas Cape Cove Point Leonard Legend Priority Preservation Areas Priority Funding Areas County Boundary 4 Miles

Figure 1-2 Calvert County Priority Funding Areas and Priority Preservation Areas

Source: Calvert County Department of Planning & Zoning

#### **Create Vibrant Town Centers**

Calvert County has been more successful in preserving farm and forest land than in creating vibrant Town Centers. The 2010 Comprehensive Plan set a benchmark that 35 percent of new households locate in Town Centers or immediately around Town Centers. The county appears to have been achieving this goal. While the geographic areas of Town Centers and the one-mile radii are not exactly comparable to the Priority Funding Areas (PFAs), over the five-year period of 2010 to 2015, 41 percent of permits for new residential units were constructed inside Priority Funding Areas. Even though this distribution of new households is consistent with the 2010 benchmark, it has not produced the development patterns envisioned in the Comprehensive Plan or by the Town Center Master Plans. Many of Calvert County's Town Centers lack a sense of place and are dominated by commercial strip development. Nearly 85 percent of Calvert County residential development is categorized as low or very-low density development. This implies that even the development that occurs within the Town Centers is not occurring at densities needed to create vibrancy.

An important focus of this plan update is to address policy actions Calvert County Government can take to direct development to the Town Centers and to encourage development that creates the vibrancy county residents are seeking. These policy actions include:

- Better defining the boundaries of Major and Minor Town Centers and for Major Town Centers, the growth areas adjacent to them;
- Using wastewater treatment facilities and other public infrastructure investments to attract and direct growth to appropriate locations within the Town Centers; and
- 3. Increasing the conventional density in Major Town Centers.

Conventional density refers to the density (number of permitted dwellings per acre) and intensity of development allowed without special approvals or the purchase of transferable development rights.

#### Mission and Visions

The mission of the Comprehensive Plan is to maintain and/or improve the overall quality of life for all citizens of Calvert County by:

- Promoting sustainable development,
- Encouraging a stable and enduring economic base,
- Providing for safety, health, and education, and
- Preserving the natural, cultural, and historic assets of Calvert County.

The mission is expressed in a series of 10 visions.

- 1. Our landscape is dominated by forests and fields.
- 2. Our Town Centers are attractive, convenient, and interesting places to live, work, and shop.

- 3. Our wetlands, streams, and forests and the Chesapeake Bay and Patuxent River support thriving plant and animal communities.
- 4. Our highways are safe with only moderate congestion and transit is readily available. Walking and bicycling are practical alternatives within and in close proximity of Town Centers.
- 5. We waste less, consume fewer natural resources, and properly dispose of waste.
- 6. Our communities are safe. We care for the well-being of each other.
- 7. Our children are well prepared for the future. We offer robust and diverse educational opportunities.
- 8. We are stewards of our cultural heritage.
- 9. We are building a strong local economy based on renewable resources, agriculture, seafood, high technology, retirement, recreation, and tourism.
- 10. Our government is efficient, open, and responsive to citizen needs and concerns.



#### **CHAPTER 2. KEY ISSUES**

# **Driving Forces and Trends**

While the Plan focuses on policies and actions that guide the future of Calvert County, that future is also influenced by past decisions and by outside forces beyond the control of county government. To successfully achieve its visons, Calvert County must implement strategies that make positive change in those areas within its control.

#### **Recent and Projected Growth**

Implementation of policies from prior Comprehensive Plans has contributed to the county's slower growth, which has continually decreased since its peak in the 1970s. Calvert County was one of the state's fastest growing jurisdictions. However, the implementation of policies from prior Comprehensive Plans has contributed to the county's slower growth in recent years. This trend is projected to continue (Tables 2-1 and 2-2).

Table 2-1 Calvert County Population Changes, 1930-2010

Total Population in Calvert County								
1930	1940	1950	1960	1970	1980	1990	2000	2010
9,528	10,484	12,100	15,826	20,682	34,638	51,372	74,563	88,737
Populati	Population Change (By Decade)							
1930's	1940's	1950's	1960's	1970's	1980's	1990's	2000's	2010's
956	1,616	3,726	4,802	13,956	16,734	23,191	14,174	5,863
10.0%	15.4%	30.8%	30.7%	67.5%	48.3%	45.1%	19.0%	6.6% *

Source: Maryland Department of Planning, August 2017

Table 2-2 Calvert County Projected Population Growth, 2015-2040

Population Projections for Calvert County								
2015	2020	2025	2030	2035	2040			
90,650	94,600	97,350	99,200	100,050	100,450			
<b>Projected Po</b>	Projected Population Change							
2010-2015	<b>2010-2015</b> 2015-2020 2020-2030 2030-2040							
1,193	3,950	4,600	)	1,250				
2.2%*	4.4%	4.9%		1.2%				

Source: Maryland Department of Planning, August 2017

#### **Geography**

Two of the factors with strong influences on Calvert County's development patterns are its location and geographic character. Calvert County is a peninsula bounded on the south and east by the Chesapeake Bay and along the west by the Patuxent River. The county is approximately 220 square miles, 35 miles

<sup>\*</sup> Projected

<sup>\*</sup> Actual percent change

long north to south, and varies in width between five and nine miles. The topography is variable and rugged with an upland plain running from the northwest to the southeast. The Chesapeake Bay edges are characterized by high cliffs that extend from the shoreline to heights of 120 to 130 feet. The higher areas in the middle of the county gradually slope west toward the Patuxent River where the highest concentration of prime farmland is found. There are many creeks in Calvert County, and water generally drains from the central elevation east towards the Chesapeake Bay or west to the Patuxent River.

Calvert County's topography has influenced where roads are located and how the road network has developed. MD 2/4 follows the county's spine with other roads branching off, providing access to development and the waterfront. Because the peninsula is narrow and there are numerous streams and creeks traversing the county, it is difficult to provide multiple north/south routes. There is limited space for alternative routes, and the numerous stream crossings add complexity and cost to any project. Calvert County's transportation spine and many of its local roads have been in place for centuries and have shaped how development has and continues to occur in the county.

In addition, Calvert County's peninsula land form has shaped the location, type, and amount of development that has occurred. The north end of the county has seen a great deal of development because of its proximity to the Washington, DC region and the jobs to be found there. The southern end of the county is very connected to the water, and does not have significant connections to major employment centers. Much of the residential development in the southern end was originally built as summer homes and has been converted to year-round use.

Because Calvert County is a peninsula, it has limited connections to neighboring jurisdictions. This is a benefit in terms of traffic volumes; however, it means that commercial businesses must rely on local demand rather than attracting additional demand from outside travelers. This impacts the amount and type of businesses that Calvert County can support.

#### **Slowing Population Growth**

An important trend Calvert County must contend with is slowing population growth. Beginning in 1988, the county government took policy actions to intentionally slow the pace of development. Because of fewer new households and businesses that locate in Calvert County each year, the location of these developments is critically important.

In many areas within the Town Centers, the housing stock is predominately single family dwellings on mid-size lots, and the commercial areas are dispersed and vehicle-oriented. It will be difficult to transform these areas to mixed-use, pedestrian-friendly, vibrant communities without an influx of jobs and houses into these areas. Therefore, Calvert County must encourage, incentivize, and direct the development that does occur to the locations most desirable from the perspective of achieving its visions.

#### **Changing Employment Characteristics**

The changing nature of employment within the county, the influx of non-residents filling jobs within the county, and an increasing number of residents traveling long distances to their out-of-county jobs have an impact on the character of the county. Historically, Calvert County's local economy was based upon agriculture, tourism, construction, energy production, and local-serving retail and service businesses. Residents both lived and worked in Calvert County. Today, the largest employers in Calvert County are

the Calvert County Public Schools, Calvert County Government, CalvertHealth (formerly Calvert Memorial Hospital), Exelon/Calvert Cliffs Nuclear Power Plant, and the Arc of Southern Maryland. Most of the remaining top ten employers are service and retail businesses.

The county is experiencing an influx of workers from neighboring jurisdictions commuting to the jobs inside Calvert County. In 2007, 8,239 or 47.2 percent of the jobs in Calvert County were filled by employees living outside the county. By 2011, that number had grown to 8,885 or 49.5 percent of the jobs in the county. (Source: On the Map profiles for 2007 and 2011, U.S. Census Bureau)

The population growth of the county over recent decades has brought new high-income residents. These higher incomes belong to residents working at jobs outside Calvert County in the Washington, DC, Annapolis, MD, and Baltimore, MD regions. Based upon median household income, Calvert County is one of the wealthiest counties in Maryland and the wealthiest in Southern Maryland.

The Plan discusses these driving forces and other trends in more detail and recommends strategies and actions to address them. These strategies and actions can help Calvert County maximize its opportunities and overcome the challenges facing the county.

#### **Public Outreach**

The Calvert County Department of Planning & Zoning began the first series of public meetings to update the Comprehensive Plan in the summer of 2016. There were four public meetings in the first series. These meetings, each of which were preceded with an open house, included an overview presentation explaining what a comprehensive plan and zoning ordinance are and why they need to be updated; described demographic, housing, and transportation trends; and gave a timeline of the update project. The overview described the importance of this project in advance of the first round of participatory public meetings. Participants were asked: what is the biggest challenge for Calvert County, what is the biggest change over the past 10 years, and what they like best/love about Calvert County. Over 430 people provided responses. A word cloud shows the most frequent response to the question about what they like best/love about the county. The larger the word, the more frequently it appeared in the responses. See Figure 2-1.

Figure 2-1. What Do You Like Best/Love About Calvert County? 2016



To learn about residents' concerns about Calvert County's future and to gather insights into the issues important to them, four Issue Identification Workshops were held in the fall of 2016. Over 210 people attended the four workshops, which were held in various locations throughout the county.

The feedback heard at the workshops more specifically defined five key issues that guided the update to the Comprehensive Plan:

- Preserving Rural Character and Directing Growth to Existing Settlements
- Strengthening Economic Vitality and Tourism
- Supporting Options in Community Character
- Providing an Efficient and Multi-modal Transportation System
- Fostering Communities with Multi-Generational Opportunities

After the key issues were defined, the Department of Planning & Zoning held a series of five workshops, each devoted to one of the key issues. Prior to each workshop, a paper providing background on the issue and offering options for strategies to address the issue was made available on the county's website. Reactions were collected through a series of small group discussions and online surveys. A summary of the results from the workshops was provided to the Planning Commission for its consideration. Copies of the issue papers and the summary prepared for the Planning Commission are included in the Appendix.

# **Key Issues**

#### Providing an Efficient and Multi-modal Transportation System

Concerns about traffic delays, pedestrian amenities, bicycle facilities, and transit service pervade discussions of the county's condition and future. Calvert County is surrounded on three sides by water. MD 2/4 is the major highway joining the northern and southern ends of the county. There is only one highway crossing to the west into Charles County and one to the south into St. Mary's County. There are no highway connections to the east. Calvert's geography limits accessibility to the county and presents challenges to the creation of a robust internal transportation network.

Overall, the workshop participants believed that private automobiles will remain the primary mode of travel in the county for the foreseeable future. Sidewalks to serve local communities enjoyed considerable support with interest in improving local bus service also receiving support. Improved bicycle facilities to serve local travel and recreation demands received some interest.

Some participants said there were few stores to go to and that new shopping destinations were necessary. Other participants argued the idea that more people are shopping online, trips to stores might slow down, and a focus on transportation directed to brick-and-mortar stores may not be necessary in the future.

Participants placed the highest priority on improvements to numerous state and local roads, most notably to MD 2/4. The need for more sophisticated tools for understanding how traffic flows in the county and what future conditions might look like was clear from the public comment.

The 2010 Comprehensive Plan calls for the construction of other sections of the Prince Frederick Loop Road, the network of local roads parallel to MD 2/4 in Prince Frederick. The 2013 Prince Frederick Charrette Report bases its recommended Town Center land use upon these roads. Similar parallel roads systems are in place or should be included in the plans for each designated growth area along MD 2/4.

The participants expressed a need for additional safe and comfortable pedestrian and bicycle connections from housing locations to commercial areas. There was considerable support for pedestrian improvements and continuous sidewalk networks in the communities of Dunkirk, Huntingtown, Prince Frederick, and Lusby. Participants believed walking around Town Centers is dependent upon where one is going and what one has to do. The participants concluded that having more things to do in Town Centers would enhance walkability and bikeability.

While the existing local transit service is generally not perceived as meeting the needs of the participants, there was support for improving service within the currently designated Town Centers and for travel throughout the county.

In a separate online survey, respondents expressed a preference for addressing automobile travel. There were a number of comments supporting improvements for walkers and bicyclists, especially in the Town Centers.

#### **Supporting Options in Community Character**

While there was considerable support for directing growth into the Town Centers, there was much concern that not all developed places in the county are or should be the same. There was a general sense that a single category of "Town Center" may not be sufficient to address the various intensities and types of development at key locations in the county.

The issue paper proposed a range of place-types that might be used in a future land use map. Five types of communities were proposed, based upon the variety of development patterns in Calvert County. The initial list included Town Centers, Hamlets, Waterfront Communities, and Residential Transition Zones. The intent of the paper was to seek out suggestions for locations that might fit into each category as a means for developing more specific definitions to reflect Calvert County concerns.

Participants made clear that some place-types would be suited for additional growth, while other place-types would not. Participants generally agreed that Town Centers are suitable for the greatest level of growth and that Villages (Minor Town Centers) are suited for some growth but not as much as Major Town Centers. Waterfront communities are not places for additional growth. Commercial uses, especially along the water, are acceptable in a few of waterfront communities, but not at all in most. Each breakout group was asked to classify various locations as place-types.

Responses to the online survey were also conflicting. There was a strong consensus in favor of Town Centers and a moderate amount of support for Villages. However, there was much disagreement on the favorability of Hamlets, Waterfront Communities, and Residential Transition Areas. There was consensus for the elimination of Hamlets as a place-type.

#### Fostering Vibrant, Walkable Communities with Multi-Generational Opportunities

The Town Centers in the 2010 Comprehensive Plan are the designated areas for most future growth and development. These centers are envisioned as walkable, mixed-use communities with a range of housing and business types.

The overall appearances of Town Centers are somewhat different from the vision, and achieving walkable, bike-able neighborhoods has proven elusive. Even within the Town Centers, the housing stock is predominately single-family on large lots, not necessarily suitable for the financial and lifestyle choices of many younger and older adults. Incomplete sidewalk networks and limited safe locations for bicycling make automobiles more attractive than other travel modes. Many commercial areas look more like strip centers than mixed use, pedestrian—friendly communities. These circumstances indicate that more attention should be paid to the forces that attract the development to the designated growth areas and to the regulations that create attractive environments.

The workshop on this issue offered a second opportunity to discuss how county residents perceive various types of places in the county and to envision how they might look in the future. The issue paper proposed more specific definitions for each place-type and a set of characteristics that might be applied to each. Discussion during the workshop provided additional insight into how participants view their own communities and others in the county. Following the workshop, residents of Dunkirk, Huntingtown, and Lower Marlboro submitted additional thoughts about how their communities should look in the future.

Takeaways from the conversations included:

- Prince Frederick is a Town Center and the recommendations of the charrette should inform the goals for this community in the Comprehensive Plan.
- In general, established waterfront communities are not locations for growth.
- Currently there are two-levels of designated growth centers. The 2010 Comprehensive Plan calls them major and minor Town Centers. There was some acceptance of the use of Villages as an alternative to minor Town Center. Some residents from Huntingtown and Dunkirk preferred the designation "Village" for their respective communities.
- Availability of water and sewer service, building scale, and whether multi-family units are permitted are seen as key distinctions between Town Centers and Villages (Minor Town Centers).
- There were some concerns among commercial property owners that restricting the range or intensity of uses in Villages may have a negative effect on their property values.

Place-type definitions were refined after the workshop. After the public review of the October 2017 Draft of the Comprehensive Plan the planning Commission retained the following place-types: Major Town Centers, Minor Town Centers, Waterfront Communities, and Residential.

#### **Strengthening Economic Vitality**

Many of the county's perceived opportunities for economic stability and job growth include tourism and special events related to the county's agricultural businesses and waterfront location. The county's agricultural heritage and proximity to the waters of both the Patuxent River and the Chesapeake Bay are the backbone of the resource and energy-based industries. A strong and vibrant agricultural economy, including agri-tourism, new crops, and new uses for open spaces are essential to retaining the rural character of the county. Other topics raised in the discussions included providing improved infrastructure of all types - roads, water, sewer, and communications.

This issue paper provided information on commuting patterns, large employers, county tax base, tourism, lost retail and service sales, and household income. Following a summary presentation on the paper, participants responded to two open-ended questions about their hopes and concerns for future economic growth in the county.

The county also provided an opportunity to respond to the same questions online. Many of those respondents expressed concern about the long-term viability of retail businesses, especially "big box" stores, in light of the growing trend of online shopping. Respondents generally favored smaller, local businesses including farm-based enterprises.

# **Preserving Rural Character and Directing Growth to Existing Settlements**

While there are mixed feelings about the amount of new residential and commercial development in the county, there is near universal consensus that the bulk of growth should take place in designated areas, specifically, the Town Centers. To support that effort, the county should provide incentives and advantages for developers seeking to locate new development in designated areas. Generally, the Transferable Development Rights program and the current array of county policies are not perceived as successfully directing growth into designated areas and protecting the rural areas from increased

residential development. Many comments on preserving the county's rural character discuss how to attract development into the Town Centers.

This issue paper included a review of the policies outlined in the 2010 Comprehensive Plan, recent and projected growth in population and housing, construction approvals, the results of a build-out analysis, and descriptions of the current land preservation programs. At the workshop, staff presented an overview of the county's planning efforts. Following the presentation, participants developed and ranked proposals for preserving rural character and directing growth by answering two open-ended questions.

In addition to attending the workshop, people had the opportunity to respond to the questions online. In these responses, there was a large consensus over the importance of preserving the county's rural character and directing growth to designated areas. Many of the respondents voiced suggestions for preserving land. Some suggested increasing the number of preservation districts, while others suggested deflecting development from rural areas by attracting the development to Town Centers. It was also suggested to have a farmers market in each Town Center. There was not a consensus on how to pay for incentivizing the preservation of land. In regards to directing growth to designated areas, many suggested making the Town Centers more pedestrian and bicyclist friendly. Many suggestions also included improving or adding infrastructure in the Town Centers.



# **CHAPTER 3. LAND USE**

#### **Vision**

Our landscape is dominated by forests and fields.

Our Town Centers are attractive, convenient, and interesting places to live, work and shop.

We are stewards of our cultural heritage.

#### Goals

**Goal 1:** Preserve the rural character of the county, its prime farmland, contiguous forests, cultural resources, and environmentally sensitive areas.

Goal 2: Use water and sewer policies to direct growth consistent with land use policies.

**Goal 3:** Develop Town Centers as attractive, convenient, and interesting places to live, work, and shop.

**Goal 4:** Direct commercial and industrial uses to appropriate locations; provide necessary infrastructure.

#### **State Vision**

This chapter supports the Maryland State Visions related to:

**Growth Areas.** Growth is concentrated in existing population and business centers, growth areas adjacent to these centers, or strategically selected new centers.

**Community Design.** Compact, mixed-use, walkable design consistent with existing community character and located near available or planned transit options is encouraged to ensure efficient use of land and transportation resources and preservation and enhancement of natural systems, open spaces, recreational areas, and historical, cultural, and archeological resources.

**Resource conservation.** Waterways, forests, agricultural areas, open space, natural systems, and scenic areas are conserved.

**Stewardship.** Government, business entities, and residents are responsible for the creation of sustainable communities by collaborating to balance efficient growth with resource protection.

# **Related County Plans (Incorporated by Reference)**

**Master Plans –** Individual master plans for the Town Centers.

Calvert County Comprehensive Water & Sewerage Plan, 2014 Update – A framework for County water supply and sewerage disposal.

# **Background**

Calvert County enjoys a unique and enviable position in the Washington metropolitan area. The county has rural character and natural amenities with urban offerings available within an hour's travel. Convenient access to the urban areas, however, works both ways as pressures for new development in Calvert County are expected to continue.

In 1983, the county adopted the Town Center concept to provide locations suitable for residential and commercial development and to avoid extending "strip commercial development" along Calvert County's highways. Strip commercial development contributes to traffic congestion, increases the potential for highway traffic accidents, reduces the drawing power of commercial uses by limiting the opportunity to share customers with other nearby commercial uses, increases the cost of needed infrastructure, and detracts from the visual beauty of the countryside.

The Comprehensive Plan guides the character, location, and pace of development so that the nature and character of the county is preserved for future generations. The plan continues the county's efforts to preserve its rural character through a combination of strategies intended to protect agricultural, forest, sensitive lands and cultural resources, and to direct growth to suitable locations, promoting economic growth, and practicing stewardship of the Chesapeake Bay.

# **Sustainability Approach**

The land use chapter promotes creating a sustainable land use pattern by creating a balanced mix of residential, recreational, commercial, and industrial uses and is anti-sprawl. Proposed policies allow mixed uses and higher development intensities that create more efficient/less consumptive buildings and spaces in the Town Centers. A sustainable Calvert can be a place of people living in small, farm-oriented communities with a strong sense of unity surrounded by wide-open spaces. These energy-efficient land use patterns promote economic and social activities that are less dependent on automobiles.

# **Existing Policies**

#### **Land Preservation**

Beginning with the first Calvert County Comprehensive Plan, adopted in 1967, one of the county's primary goals has been the preservation of its rural character. Calvert County's heritage of family farms, tobacco barns, waterfront communities, and its peace and quiet are elements that define Calvert County's rural landscape and character. "Areas like Calvert County that lie at the outer edges of metropolitan areas should be maintained as natural resource protection areas, farming regions, and vacation/recreation/retirement areas".

By the late 1970's, Calvert County recognized that while large lot zoning effectively reduced the number of households located within rural areas, it destroyed prime farm and forest land by taking it out of production permanently. Calvert County adopted the first Transferable Development Rights (TDR) program in the state in 1978. In 1978, the Agricultural Preservation Advisory Board set a goal of preserving 20,000

<sup>&</sup>lt;sup>1</sup> 2010 Calvert County Comprehensive Plan, Page 2.

acres. In 1997, Calvert County celebrated the enrollment of 20,000 acres of prime farm and forestland in county and state land preservation programs. A goal to preserve an additional 20,000 acres was adopted that year.

In 2010, the county designated Priority Preservation Areas by amending the 2004 Calvert County Comprehensive Plan. Adopting Priority Preservation Areas was required for the county to remain certified under Maryland's Agricultural Certification Program. The plan included the action to "Reserve the Farm and Forest District (Priority Preservation Area) for farming and natural resource-related uses and direct residential growth away from these areas."<sup>2</sup>

The Maryland Agricultural and Preservation Foundation (MALPF) purchases agricultural preservation easements that will restrict development on prime farmland and woodland. As of 2016, Calvert County had acquired 35 easements under the program for a total of 4,715 acres.

Maryland's Rural Legacy Program provides funding to preserve large, contiguous tracts of land and to enhance natural resources, agricultural, forestry and environmental protection while supporting a sustainable land base for natural resource-based industries. Calvert County actively participates in the Maryland Rural Legacy Program.

The Maryland Environmental Trust (MET) works with landowners, local communities, and citizen land trusts to protect landscapes and natural resources as a legacy for future generations. MET provides direct assistance, information and innovative tools to ensure the ongoing stewardship and public concern for the natural, historic, and scenic resources of the state.<sup>3</sup>

There are three mechanisms for preserving properties in the county's agricultural preservation program: Transferable Development Rights (TDRs), Purchase and Retirement (PAR), and Leveraging and Retirement (LAR). There are additional private programs for the preservation of open space including land trusts such as the American Chestnut Land Trust that also provide long-term protection of undeveloped land.

Almost 30,000 acres of land in Calvert County have been preserved though the combined efforts of state and local governments, land trusts, and property owners, as shown in Table 3-1.

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<sup>&</sup>lt;sup>2</sup> 2010 Calvert County Comprehensive Plan, Action 1-4, Page 6

Maryland Environmental Trust Homepage, <a href="http://dnr.maryland.gov/met/Pages/default.aspx">http://dnr.maryland.gov/met/Pages/default.aspx</a>, accessed 10-11-2017

Table 3-1 Land in Preservation

Land in Preservation	Acres
County Agricultural Preservation Program	20,279
Maryland Agricultural Land Preservation Foundation (MALPF)	4,715
Rural Legacy	1,738
Maryland Environmental Trust (MET)	825
Total	27,602

Source: Calvert County Department of Planning & Zoning, 2017

## Transferable Development Rights Program and Forest Conservation TDRs

In 1978 Calvert County adopted the first Transferable Development Rights (TDR) program in the state. The county does not "acquire" easements but requires that covenants be recorded prior to the initial sale of developments rights. To begin the TDR process, property owners voluntarily apply for Agricultural Preservation District (APD) designation. The designation remains in effect for a minimum of five years. Once the district is established, the owner may petition for the certification of development rights. Once certified, the TDRs can be sold to another party and transferred to a receiving area to increase the number of residential lots/units or to satisfy forest conservation requirements via a "forest" TDR. Owners of parcels enrolled in districts from which no development options have been conveyed may withdraw their land after five or more years by giving a one-month notice of such intent.

The Calvert County Department of Planning & Zoning estimates that there are approximately 9,500 TDRs currently certified and available for purchase and approximately another 3,000 TDRs that could be certified in APDs. In 2013, the county placed a moratorium on the creation of new APDs.

The market for TDRs has varied over time. Between 1978 and 2013, 14,442 TDRs were sold. In 2013 a Calvert County Planning & Zoning review of the county's TDR program concluded that TDR sales had averaged between 500 and 600 per year but that the Great Recession had a profound impact on the use of TDRs and "total sales went from 716 in 2003 to 72 in 2012...." The report recommended that the county purchase and retire about 200 TDRs per year while encouraging developer usage of approximately 300 TDRs per year. By 2015, sales had rebounded, and 647 TDRs were sold for development.

In 2015 newly adopted zoning ordinance amendments modified the TDR requirements for various unit types locating in the Prince Frederick, Lusby, and Solomons Town Centers, which have public water and sewer service. The changes reduced the number of TDRs required to construct additional units above the permitted base density<sup>5</sup>. Five TDRs are needed for each additional residential lot or dwelling unit in most areas of the county. In the Prince Frederick, Lusby, and Solomons Town Centers, three TDRs are required for each additional single-family dwellings on lots that average 10,000 square feet or less, two TDRs for each additional attached dwelling, and one TDR for each additional apartment unit. The changes are intended to encourage residential development within the Town Centers and reinvigorate the market for TDRs.

<sup>5</sup> Base density (conventional density) is the number of permitted units without use of TDRs.

<sup>&</sup>lt;sup>4</sup> Proposal to Improve the Calvert County Land Preservation Program, 2013

## Purchase and Retirement (PAR) Program

Calvert County created a Purchase and Retirement (PAR) Fund. Its purpose is to purchase and permanently remove ("retire") development rights from the transferable development rights market. The development rights are retired rather than sold to transfer development elsewhere. Funding for the purchase of development rights has come from the agricultural land transfer tax, the recordation tax, local government funds, and matching funds from the Southern Maryland Agricultural Development Commission and the Tobacco Buyout Fund. Owners may apply through PAR to sell a limited number of development rights from land in an Agricultural Preservation District. Owners of any APD from which no development rights have been sold to others may apply to sell additional development rights.

Between 1993 and 2016, the county has purchased and retired 2,682 development rights through PAR at a total cost of \$10.8 million. The most recent data available is from 2016 when 303 development rights were purchased at a cost of \$1,136,250.

## Leveraging and Retirement (LAR) Program

The county also has a Leveraging and Retirement (LAR) Fund. The Leveraging Program is similar to the PAR Fund in that the Board of County Commissioners buys development rights from APD owners and permanently retires the development rights. The primary differences between the two programs include the amount of development rights that may be sold and the method of payment. The number of development rights that may be sold to the LAR fund is not limited. The owner receives annual tax-free interest payments and a lump sum payment constituting the principal at the end of a 10, 15, or 20-year term. An installment purchase agreement is signed between the county and the seller. Since it began in 1999, the county has purchased and retired 2,597 development rights through the LAR Program.

# **Priority Funding Areas**

Maryland's Priority Funding Areas (PFAs) are targeted existing communities where local governments desire the state to invest and support future growth. Growth-related projects include most state programs that encourage growth and development, such as highways, sewer and water construction; economic development assistance; and state leases or construction of new office facilities. Funding for projects in municipalities, other existing communities, industrial areas and planned growth areas designated by counties as PFAs, receives priority for state funding over projects located outside of PFAs.

# **Critical Area Protection Program**

The State of Maryland enacted the Chesapeake Bay Critical Area Protection Act in 1984 to address the impacts of land development on habitat and aquatic resources. The Critical Area includes all land within 1,000 feet of the Mean High Water Line of tidal waters or the landward edge of tidal wetlands connected to the Chesapeake Bay and Patuxent River. The intent of the Act is to achieve the following goals:

- Minimize adverse impacts on water quality that result from pollutants that are discharged from structures or conveyances or that have run off from surrounding lands;
- Conserve fish, wildlife, and plant habitat in the Critical Area; and
- Establish land use policies for development in the Critical Area which accommodate growth and address the fact that, even if pollution is controlled, the number, movement, and activities of persons in the Critical Area can create adverse environmental impacts.

The Critical Area Program involves cooperative implementation efforts between the state and local governments. Calvert County has adopted a specific chapter of the zoning ordinance related to Critical Area implementation. The Critical Area law requires local governments to review their Critical Area programs comprehensively every six years.

## Agricultural Preservation and Sustainable Growth Act of 2010: Growth Tier Map

In 2012, the State of Maryland adopted the Sustainable Growth and Agricultural Preservation Act (the "Act") to limit creation of new residential subdivisions served by on-site sewage disposal systems. The Act, also known as the "Septics Law," was adopted to meet U.S. Environmental Protection Agency limits on Chesapeake Bay nutrient and sediment pollution. The Act establishes four tiers to identify the type and intensity of residential subdivision that may occur (minor or major) and the type of sewage disposal system to serve them.

**Tier I:** Areas already served by public sewerage systems and mapped as a locally designated growth area or in a municipality that is a Priority Funding Area served by public sewerage systems. In Tier I, a residential subdivision plat may not be approved unless all lots are to be served by public sewer.

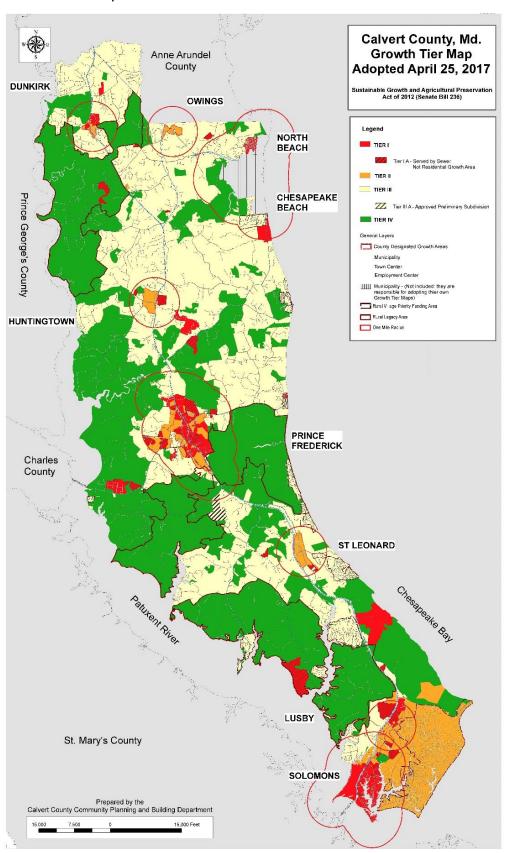
**Tier II:** Areas proposed to be served by public sewerage systems or mapped as locally designated growth areas.

**Tier III:** Areas planned and zoned for large lot or rural development. They are not planned for sewerage service and are not dominated by agricultural or forest land. They are also not planned or zoned for land, agricultural, or resource protection, preservation, or conservation.

**Tier IV:** Areas not planned for sewerage service and which are planned or zoned for land, agricultural, or resource protection, preservation or conservation; areas dominated by agricultural lands, forest lands or other natural areas; Rural Legacy Areas, Priority Preservation Areas or areas subject to covenants, restrictions, conditions or conservation easements for the benefit of, or held by a state agency or a local jurisdiction for the purpose of conserving natural resources or agricultural land.

In April 2017, the Calvert County Board of Commissioners approved a Sustainable Growth and Agricultural Preservation Act Growth Tier Map consistent with the 2010 Comprehensive Plan and the existing and planned sewer service areas, zoning, Priority Preservation Areas, Rural Legacy Areas, and permanently preserved agricultural Preservation Districts. (See Figure 3-1). In December 2017, the County Commissioners amended the 2010 Comprehensive Plan to include the Growth Tier Map that the Commissioners approved earlier that year. The Growth Tier Map adopted in 2017 is incorporated in this updated Calvert County Comprehensive Plan. The Growth Tier Map will be periodically reviewed and revised to reflect changes in the county's Comprehensive Water and Sewerage Plan, zoning map changes adopted through the Comprehensive Rezoning process, and other changes, such additional land becoming protected.

Figure 3-1 Growth Tier Map



# **Existing Land Use**

In general, residential development occurs along the major roads and corridors rather than clustered in and around Town Centers. Much of Calvert County's residential development is located north of Prince Frederick, and approximately 20 percent of existing residential land uses are concentrated within one-mile of the Town Centers. Residential development in the south is more concentrated whereas residential development in the north is more dispersed. In addition, 85 percent of residential development is categorized as low or very low density with lots sizes at least half an acre or larger.

The 2010 Comprehensive Plans sets a benchmark that 35 percent of new households locate in Town Centers or immediately around Town Centers, and the county is achieving this goal. While not exactly comparable, Figure 3-2 shows over the last five years, 41 percent of permits for new residential units have gone to areas inside Priority Funding Areas.

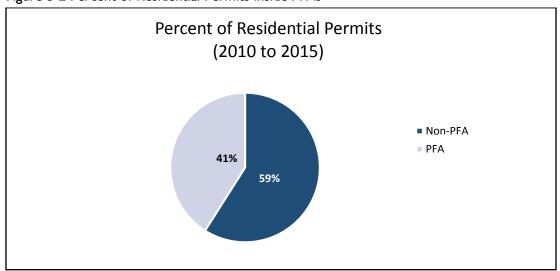
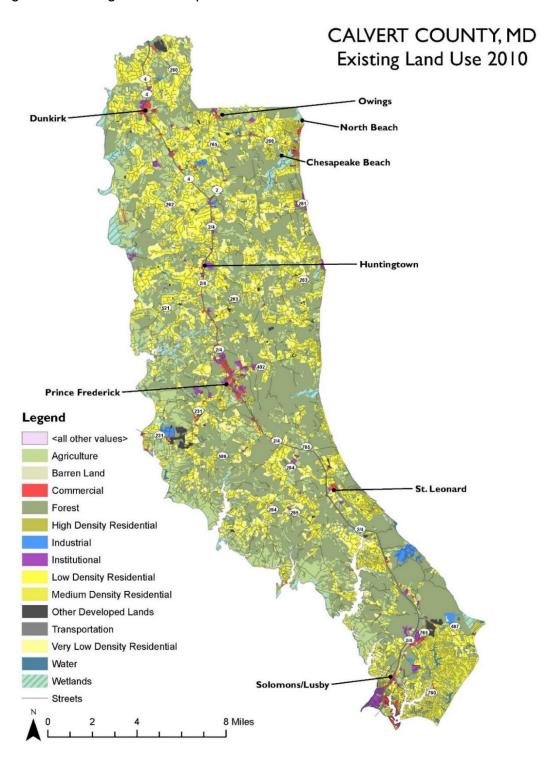


Figure 3-2 Percent of Residential Permits inside PFAs

Source: Calvert County Planning Commission Annual Reports

While this distribution of new households is consistent with the 2010 objective, it has not produced the development patterns envisioned in the Comprehensive Plan or by the Town Center master plans. Figure 3.3 shows existing land uses in 2010. There are options for creating a strong physical line by directing development and establishing clear boundaries between the rural landscape and the growth areas. These strategies could encourage development in the designated areas, restrict development in rural areas, and buffer growth areas from rural areas to limit sprawl.

Figure 3-3: Existing Land Use Map



Source: Maryland Department of Planning

# **Managing Residential Growth**

Implementation of the previous Comprehensive Plan's policies has contributed to the county's reduced growth rate for both population and households, which has continually decreased since its peak in the 1970s. Over time, Calvert County has gone from being the fastest growing county in Maryland to one of the slowest in the metropolitan areas. The population growth rate is projected to continue to slow in the future (Table 3-2 and Table 3-3).

Table 3-2 Population Increase and Growth Rate by Decade, 1930-2010

Total Population in Calvert County								
1930	1940	1950	1960	1970	1980	1990	2000	2010
9,528	10,484	12,100	15,826	20,682	34,638	51,372	74,563	88,737
Percent Change (By Decade)								
1930's	1940's	1950's	1960's	1970's	1980's	1990's	2000's	2010's
10.0%	15.4%	30.8%	30.7%	67.5%	48.3%	45.1%	19.0%	6.6% *

Source: Maryland Department of Planning, August 2017

Table 3-3 Projected Population and Growth Rate, 2015-2040

Population Projections for Calvert County						
2015	2020	2025	2030	2035	2040	
90,650	94,600	97,350	99,200	100,050	100,450	
Projected Population Change						
2010-2015	2015-2020	2020-20	030	2030-2	2040	
1,193	3,950	4,600		1,250		
2.2%*	4.4%	4.9%		1.2%		

Source: Maryland Department of Planning, August 2017. Numbers are rounded to nearest 100.

The slower growth in population translates into a reduced growth of households and demand for additional housing units (Table 3-4).

Table 3-4 Projected Households and Growth Rate 2020-2040

Household Projections for Calvert County				
2020	2030	2040		
33,900	36,900	37,600		
Percent change				
2010-2020	2020-2030	2030-2040		
9.9%	9.0%	1.9%		

Source: Maryland Department of Planning, August 2017. Numbers are rounded to nearest 100.

<sup>\*</sup> Projected

# **Development Capacity Analysis**

The goal of a development capacity analysis is to consider the future and show a realistic image of the development that has the potential to occur given the set of conditions existing in the county. Actual growth may never occur in the exact condition illustrated but the analysis gives residents and administrators a vision to guide policy discussions about future development.

In 2016, the Maryland Department of Planning (MDP) prepared a preliminary analysis of the development capacity for the current zoning regulations in Calvert County coupled with recent provisions in state law. The analysis projected that the current zoning can accommodate approximately 9,000 additional housing units without the use of TDRs and approximately 15,000 additional housing units with the use of TDRs.<sup>6</sup>

The MDP ran six scenarios for Calvert County<sup>7</sup>. The scenarios focus on the use and application of the county's TDRs, potential implementation of the Sustainable Growth and Agricultural Preservation Act of 2012 (Growth Tier Act/"Septic Law"), and site level constraints. The scenarios are illustrative of a potential range of possibilities for development capacity in Calvert County. These data points represent the "bookends" of what could potentially occur. Future development patterns based upon the 2016 zoning would likely be "somewhere in the middle". This analysis allows for more informed decision-making about future changes to land use policy.

The two scenarios that come closest to bracketing the county's realistic development potential, Scenarios 4 and 6, are described below.

Table 3-5 shows the results for these two scenarios.

**Scenario 4:** No use of TDRs and "Septic Law" scenario - assumes that current programs do not change over time. This scenario illustrates the potential impacts of the septic law, using the county's draft Growth Tier Map (May 2016). It also assumes that there is no use of TDRs. In other words, zoned densities reflect the minimum densities allowed in each zoning district without the use of TDRs.

**Scenario 6:** Full Site Constraints and "Septic Law" Scenario - assumes that current programs do not change over time. This scenario illustrates the potential impacts of the septic law, using the county's draft Growth Tier Map (May 2016). It assumes that all constrained lands identified in the county's ordinance that are mapped are subtracted from the developable acres of each parcel greater than five acres.

<sup>&</sup>lt;sup>6</sup> Material in this section is based upon a memorandum from the Maryland Department of Planning to the Calvert County Planning Commission Administrator, dated August 9, 2017, Re: Calvert County Capacity Analysis

<sup>7</sup> The MDP development capacity analysis does not include the municipalities of Chesapeake Beach and North Beach since they have their own planning and zoning authority.

Table 3-5 Calvert County New Household Capacity by Generalized Zoning District

Generalized Zoning	Scenario 4 - NHC No TDR with Septic Law	Scenario 6 - NHC Full TDR with Septic Law and Full Constraints
Major Town Centers*	1,000	4,900
Minor Town Centers*	300	500
Inside I-Mile Radius	2,900	4,200
Outside I-Mile Radius	4,600	5,400
Total	8,700	15,000

Source: Maryland Department of Planning, August 2017

Comparing the projected growth with the projected capacity in the county shows that while the county's policies indicate a preference for new development to locate within Town Centers, there is greater capacity to absorb new growth in the areas outside the Town Centers.

### **Future Land Use Plan**

The Future Land Use Plan establishes nine land use categories shown in Figure 3-4 with the following meanings:

### **Rural Areas**

<u>Farm and Forest</u> – Rural areas dominated by existing farms and forest with a conventional density of one dwelling unit for every 20 acres. The use of TDRs to allow additional dwelling units in the Farm and Forest areas contradicts the intention of preserving these areas. TDRs may not be used to increase density in these areas.

Rural Residential – Rural areas dominated by existing large-lot residential development, typically three to 10 acres in size, with an average lot size of approximately five acres. New development in the rural residential area would be permitted at a conventional density of one lot per 20 acres. This category accommodates existing small-scale neighborhood convenience retail and service uses as well as essential public services. In past Calvert County Comprehensive Plans, rural residential areas have been designated growth areas (receiving areas for TDRs). The 2040 Plan places greater emphasis on directing residential growth to Town Centers and Residential Areas.

<u>Waterfront Communities</u> – Existing, mature residential communities that typically pre-date zoning and subdivision regulations with lot sizes of an acre or less. They are not planned for expansion or additional growth. TDRs may not be used to permit additional dwelling units in these areas.

<sup>\*</sup>Proposed Land Use Categories, 11/2018: Major Town Centers: Prince Frederick, Lusby, and Solomons; Minor Town Centers: Dunkirk, Owings, Huntingtown, and St. Leonard

Wetlands – Large concentrations of tidal wetlands as defined by state and federal regulations. These boundaries are based on current zoning (6/2017). Development is generally prohibited in these areas.

### **Growth Areas**

Major Town Centers – Major Town Centers have a conventional density of three dwelling units per acres, which can be increased using TDRs to a density consistent with the approved Town Center Master Plan. These communities allow a wide variety of commercial and residential development. Future development is guided by a Town Center master plan.

<u>Residential</u> – Mapped areas within approximately one mile of a Major Town Center. The density in these areas can be increased through the use of TDRs. Density in these areas can be increased to a maximum of four dwelling units per acre. Developer-funded provision of public water and sewer facilities may be needed in order to obtain the maximum density.

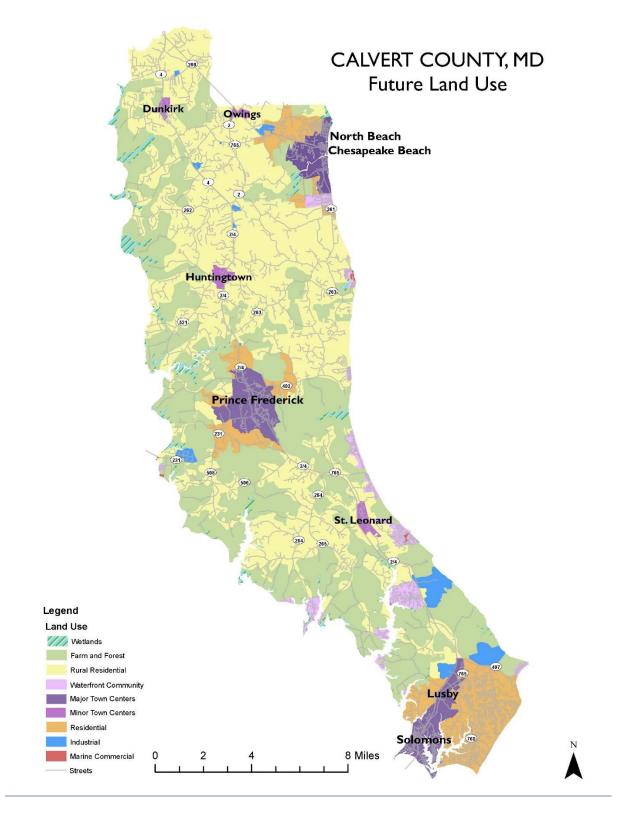
Minor Town Centers – Minor Town Centers have a more limited variety residential development than Major Town Centers. Minor Town Centers are suitable for additional small-scale commercial development and various types of single family dwellings at a conventional density of one dwelling unit per acre. Future development is guided by an adopted master plan.

### **Commercial & Industrial Areas**

<u>Industrial</u> – Manufacturing and employment centers that may include some larger-scale institutional and services uses.

<u>Marine Commercial</u> – Small-scale, water-dependent uses like marinas and restaurants, providing convenience services to residents and visitors.

Figure 3-4 Future Land Use Plan



### **Rural Areas**

Over the years, the county has adopted several programs to try to minimize both the number and the impact of residential subdivisions in the Farm and Forest District and Rural Residential area while still trying to protect landowner equity. These programs include large lot zoning, critical area regulations, clustering, the TDR program, and several state and county land preservation programs.

#### Farm and Forest

The Farm and Forest Area allows limited development and encompasses existing agriculture and forested areas. The area has been reserved for future farming and preservation of natural resources. It is predominantly in Tier IV of the Growth Tiers and should provide the lasting agricultural and forested character to Calvert County. The boundary has been reconfigured to reduce the existing residential development within the Farm and Forest District. Conventional development is limited to one lot per 20 acres with minor subdivisions only. Density may not be increased through the use of TDRs.

#### **Rural Residential**

The Rural Residential area is a combination of existing small-lot clusters far outside of the PFAs and large-lot subdivisions spread throughout the county. The Rural Residential border with the Farm and Forest area is designed to distinguish large farmland parcels from these smaller residential lots. Rural Residential is predominantly in Tier III of the Growth Tiers. The current average parcel size is 2.68 acres and conventional development is restricted to one lot per twenty acres.

#### **Rural Commercial**

Numerous commercial uses exist in scattered locations along roadways, in many cases in locations that have been commercial for decades. These uses are currently zoned as Rural Commercial. Many of them are owned and managed by local business people who provide valuable services to the community. At the same time, many of these sites have substantial redevelopment and expansion potential, which can attract commercial uses away from the Town Centers.

As a general policy, nonagricultural commercial uses in the Farm and Forest areas and Rural Community areas should be limited to uses that support, complement, and promote farming, forestry, heritage, and ecotourism. Commercial uses in the Farm and Forest areas and Rural Residential areas should be strictly limited to help avoid drawing traffic onto rural roads and creating conflicts with existing residential communities.

### **Waterfront Communities**

Waterfront Communities are unincorporated, clustered, small population centers located along Calvert County's waterfront. These small-lot communities are located in rural locations and

Waterfront Communities are recognized as unique places within the county but future development within these population areas is limited.

were developed before many of the health, safety, and environmental regulations that govern the layout and design of newer communities. Their waterfront location leads to increased risks of flooding or cliff

erosion and their small lot sizes served by wells and septic systems may contribute to public health and environmental threats. Waterfront communities are recognized as unique places within the county; future development within these areas is limited.

Areas proposed as Waterfront Communities include:

- Plum Point
- Dares Beach
- Cove Point
- Randle Cliff Beach
- Summer City
- Scientists Cliffs
- Calvert Beach and Long Beach
- Broomes Island

Waterfront Communities may contain marine commercial uses that are typical of other waterfront communities along the county's Chesapeake Bay shoreline. The street grid system typically runs parallel to the coast line. Rural commercial uses, if they exist, are oriented along a corridor and mixed with small-scale civic uses. The waterfront is primarily in private ownership and includes commercial marinas, restaurants, and private residences. Open space, if provided, is in the form of small pocket parks. The mix of uses serve a multi-generational community. There are water-dependent uses, such as enhanced docking facilities, boat ramps, and kayak launches.

### Wetlands

Natural areas such as wetlands, wildlife habitat, beaches, and steep slopes are important from an environmental perspective, but they also help create the special character of rural areas. The protected wetlands in the Land Use Plan could serve as a starting point for a system of greenways that provide tangible benefits to the local economy by bringing tourism to the county while still supporting the environment, working farmlands, forests, and fisheries.

### **Growth Areas**

Major and Minor Town Centers and Residential areas directly surrounding Major Town Centers are designated Growth Areas. Town Centers are the county's primary designated growth areas. Major Town Centers are to serve as regional centers, providing goods and services that attract visitors from the entire county and/or from outside the county (as in tourism). Minor Town Centers are to serve as local convenience centers.

### **Major Town Centers**

Major Town Centers contain a mixture of residential, commercial, and institutional uses. These Town Centers accommodate the most intense development in the county, mixing and blending housing types, public facilities, employment, and commercial uses. They include a variety of lot sizes and housing stock with a conventional density of three dwelling units per acre and the ability to increase density through the purchase of TDRs. The range of permitted housing types and densities accommodates an economically diverse and multi-generational population. Commercial uses include destination retail uses and services that tend to be clustered within a central business area along a commercial corridor. Town

Centers serve a community of all ages, with special attention given to senior citizens and young adults. A traditional plan radiates out from a central point with streets lined with sidewalks and a pedestrian-oriented design of blocks that maintain short walking distances. Three unincorporated population centers are large enough to support this type of development: Prince Frederick, Lusby, and Solomons. The municipalities of Chesapeake Beach and North Beach are designated Major Town Centers with their own planning and zoning authority.

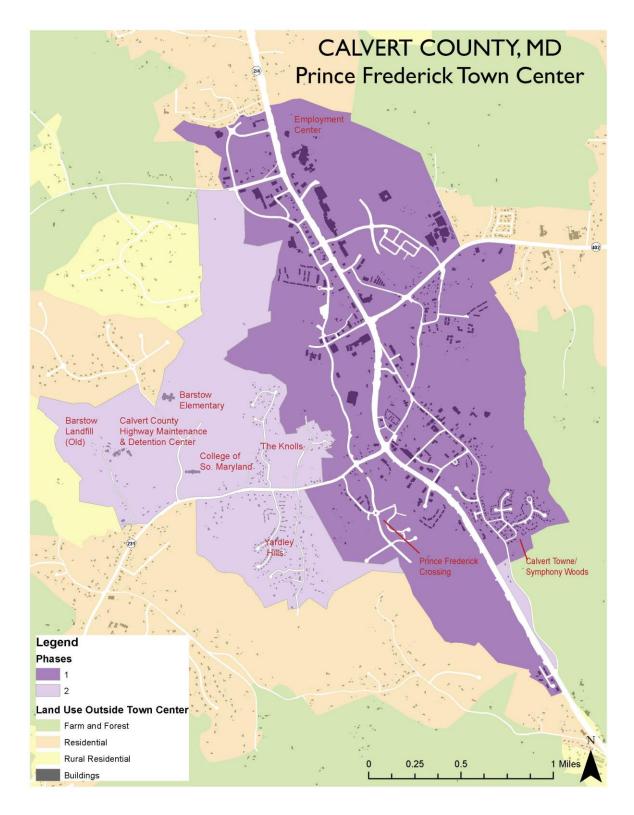
Major Town Centers are the primary locations for most commercial uses. They promote business growth by providing infrastructure and enabling businesses to benefit from proximity to each other. Major Town Centers include one or more major employment centers (e.g. governmental employment, institutional, employment, or retail employment); they also promote business growth by providing attractive, mixed-use settings where offices, stores, restaurants, and homes are within proximity to each other. Major Town Centers are the county's primary designated growth areas and are designated Priority Funding Areas. As Major Town Centers continue to develop, they will help attract the types of commercial uses that generate increased tax revenues and high-quality jobs and provide amenities that attract both visitors and retirees.

Major Town Center master plans are individually adopted and continue to provide a broad mix of commercial, office, residential, public, and quasi-public development as a means of promoting economic development, creating local jobs, expanding cultural opportunities, reducing traffic congestion, preventing strip commercial development, providing a full range of housing opportunities, and providing convenient access to goods and services for county residents. The provision of adequate roads, water, wastewater systems, public transportation, and high-quality internet communication systems, together with public amenities such as parks, town squares, trails, sidewalks, bikeways, indoor recreational, and cultural facilities, should remain a top priority, in accordance with master plans for Town Centers. Emphasis is placed on creating a more compact pattern of development that will reduce dependence upon automobiles and enable people to live within convenient proximity to stores, offices, and services.

### **Prince Frederick**

Prince Frederick is the largest Major Town Center in the county, is served by a public water and sewer system, and contains a mix of residential, commercial, and institutional uses. This Comprehensive Plan expands the boundaries of the Prince Frederick Town Center (PFTC) in two phases. Phase I, is the existing Town Center expanded to include the Employment Centers (EC) which currently share a border with Town Center and the residential area southeast of the Town Center that is zoned Residential, which includes Calvert Towne.

Figure 3-5 Prince Frederick Town Center Phasing



The proposed Phase II expansion will be considered through the updating of various other plans including the Calvert County Transportation Plan, Prince Frederick Town Center Master Plan, and other infrastructure plans as may be appropriate. The boundaries of the two phases are shown in Figure 3-5. Any expansion of the Prince Frederick Town Center would require amending the Calvert County Zoning Map, a public process.

The Prince Frederick Town Center contains a central business area oriented along a commercial corridor, which provides a relatively high concentration of employment and civic uses. Most of Prince Frederick is auto-dependent and not easily accessible by walking or bicycling. There are provisions for multiple travel modes, including transit options; however, a stronger multi-modal network could be provided through future redevelopment to improve pedestrian and bicycle access for a range of ages, abilities, and income groups. A mixed-use center is envisioned with a focus on multi-family housing and more public open space.

There is a small historic downtown area with pedestrian connections through parks and public squares and mid-block pedestrian passageways. The sidewalk network is limited to a few blocks before it becomes intermittent or nonexistent. The Prince Frederick to the Bay (PF2B) Trail connects the Prince Frederick Town Center to the Parkers Creek natural area. The western trailhead is located on the grounds of the Catholic Church in the downtown area and extends approximately six miles to an overlook with wintertime views of the Chesapeake Bay. Much of the trail traverses land owned or managed by the American Chestnut Land Trust.

The greatest challenge in Prince Frederick is the modification of the current street network to foster compact, mixed-use development. The planned loop road system, consisting of Prince Frederick Boulevard and Chesapeake Boulevard, creates parallel local roads, is intended to draw local travelers off MD 2/4, the major highway, and has the potential to assist in development of a more robust grid pattern of streets.

Prince Frederick could support the highest-level intensity of development for a Major Town Center. At a charrette for Prince Frederick, citizens and county staff worked together to develop future growth scenarios that proposed expanded boundaries, improvements to the transportation network, and options for future land use. The Prince Frederick Charrette Report for the Heart of Calvert County (2013) sets forth several key policy recommendations for updating the Prince Frederick Master Plan.

### Lusby

Lusby is located in southern Calvert County along MD 2/4. The Comprehensive Plan's Future Land Use Map expands the area of the Town Center to the north and south to encompass commercial and employment areas and to provide additional opportunities for mixed-use development and integration of the public and institutional activities along Appeal Lane. Much of Lusby is served by an existing public sewer system, which should be extended to allow for additional development in the Town Center and to address public health issues that may arise in the surrounding residential areas.

The Lusby Town Center is a commercial and public service center oriented to the needs of residents in southern Calvert County. Public and institutional uses near the commercial core include two elementary schools, a community center, and a residential senior citizen center. Future plans for the Town Center

should strengthen the road, bicycle and pedestrian connections between the core area, these institutional uses, and the surrounding residential areas of Chesapeake Ranch Estates and Drum Point.

The current Town Center master plan guides development within the previous Town Center boundaries and should be updated to reflect current demographic, land use and market conditions as well as the policies of this Comprehensive Plan. The updated master plan should seek to establish a clear visual boundary between Lusby and the adjacent Solomons Town Center to support the separate identities of the two communities.

### Solomons

The Solomons Town Center is located in southern Calvert County, near the mouth of the Patuxent River. The Town Center is home to the Solomons Annex of the Naval Air Station Patuxent River (NAS Pax River). Access to the Solomons Town Center is provided from the north by MD 2/4 and MD 765, and from the south by MD 4 which connects Solomons to St. Mary's County via the Thomas Johnson Memorial Bridge. The Future Land Use Map expands the Solomons Town Center north to meet the expanded Lusby Town Center boundary. The expanded Solomons Town Center area includes the land along MD 2/4 and MD 765 to the expanded Lusby Town Center boundary and the entire Dowell Peninsula.

Solomons takes its character from a 200-year association with a great natural harbor. In the 19th century, Solomons Island was home to an active oyster harvesting and packing industry supporting the picturesque Avondale residential community on the mainland. The U.S. Navy has had a presence at Point Patience since World War II. In addition, the U.S. Naval Amphibious Training Base was established on the Dowell peninsula. Following that war, marina development expanded in the Solomons area providing boat slips for transient and long-term dockage and attracting tourists served by restaurants, bars and lodging businesses, large and small.

Solomons has expanded its role as a tourist center, adding and expanding attractions such as the Annmarie Sculpture Garden and Arts Center, the Calvert Marine Museum, the Watermen's Memorial Park, and the Riverwalk and Pavilion. Protection of the architectural and historic resources are key to retaining and expanding tourism.

Outside the historic areas of the Town Center, expanding opportunities for employment, business and residential growth should seek to reflect the community's historic character while attracting new residents and jobs.

The current Town Center Master Plan guides development within the previous Town Center boundaries and should be updated to reflect current demographic, land use and market conditions as well as the policies of this Comprehensive Plan. The updated Master Plan should also seek to establish a clear visual boundary between Lusby and the adjacent Lusby Town Center to support the separate identities of the two communities.

### Residential

The 1983 Comprehensive Plan also recommended that towns be established around Town Centers and that single-family residential development be directed to the towns. Areas within a one-mile radius of each Town Center were designated to permit higher density with the purchase of Transferable

Development Rights. The 2010 Comprehensive Plan continued to define a one-mile radius around each Town Center as a location for additional growth, limited primarily to single-family detached homes on private well and septic systems.

The Residential areas are mapped on the Future Land Use Map, are more clearly defined than in previous plans, and are associated with locations defined as Major Town Centers. These Residential areas provide a transition from higher density Major Town Centers outward to rural areas. Residential areas are connected to the adjoining Major Town Centers through the local roadway, bicycle and pedestrian networks. Community amenities help to establish an identity and provide a sense of place for those living in the area. In general, these areas consist of detached single-family houses. This redefined area makes future development in these locations more predictable and better identified with the associated Major Town Center.

### **Minor Town Centers**

Minor Town Centers contain a mix of uses, with concentrations of commercial, retail, and civic and/or community uses. However, Minor Town Centers have more local-serving commercial uses when compared to Major Town Centers.

Minor Town Centers are to serve as local convenience centers.

Dunkirk, Owings, Huntingtown, and St. Leonard are classified as Minor Town Centers. They have the potential for limited development with some additional commercial uses that serve the local community. The street network allows for a concentrated commercial area surrounded by primarily single-family residential density.

While the Dunkirk Town Center is dominated by larger-scale, corridor-oriented, commercial development, Owings, Huntingtown, and St. Leonard Town Centers are smaller and oriented around an activity center rather than a commercial corridor. These commercial areas are smaller in size with active ground floor uses typically lining a main road along two to three main intersections. There is a variety of lot sizes and housing stock that cater to an economically diverse population. There may be one or more small to medium-size employment centers (e.g. institutional employment and retail and service employment). Open space and public spaces are provided in or adjacent to Minor Town Centers proportionate to building massing. Owings, Huntingtown, and St. Leonard Town Centers are currently served by individual, private sewage disposal systems. Dunkirk Town Center is served by private community sewerage systems.

Development in the Minor Town Centers is guided by individual master plans. These adopted plans should be updated to reflect the policies of this Comprehensive Plan.

This updated Comprehensive Plan retains the policy of permitting a higher residential density with the use of TDRs within a one-mile radius of a defined central point for the Minor Town Centers of Dunkirk, Owings, Huntingtown, and St. Leonard. The policy will be reviewed during the update of the zoning ordinance regulations.

### **Dunkirk**

Dunkirk is the gateway to Calvert County from the Washington, D.C. metropolitan area, is bisected by MD 4, and is the only Town Center served by private community sewer systems. These characteristics require a unique set of land use policies specific to this area of approximately 200 acres at the northern end of the county. The Town Center is dominated by commercial uses oriented to MD 4. Surrounding the Town Center are large areas of single-family homes served by individual, private septic systems.

The Dunkirk Town Center master plan should be updated to reflect current demographic, land use, and market conditions as well as the policies of this Comprehensive Plan.

### **Owings**

Owings is located along Chesapeake Beach Road and MD 2, near the northern county boundary with Anne Arundel County. The adopted Master Plan for Owings envisions a mix of uses including small-scale, retail shops, the creation of a "Main Street" quality to Thomas Street, and safe pedestrian connections. The expanded boundary shown on the Future Land Use Map encompasses the adjoining employment center and the residentially zoned area along MD 260.

The Owings Town Center Master Plan, adopted in 2000, depends in large part upon the provision of public water and sewer. Since the county does not have a near-term plan to provide this service and the market demand has not supported extension of service by a private entity, the master plan should be updated to more closely conform to the policies of this Comprehensive Plan.

### Huntingtown

Huntingtown is in central Calvert County, north of Prince Frederick, and centered on the crossroads of Old Town Road (MD 524) and Hunting Creek Road (MD 521). The small commercial center includes restaurants, retail shops, and offices. Huntingtown High School provides a gathering place for the community as well as educational and recreation facilities. Churches, a fire station and the post office round out the public and institutional uses located in this quiet community. The extension of the Minor Town Center designation across MD 2/4 incorporates the high school. The Huntingtown master plan should be updated to address the expanded area of the Town Center and the policies contained in this Comprehensive Plan

### St. Leonard

St. Leonard is located in central Calvert County, south of Prince Frederick. The commercial core of St. Leonard is located along St. Leonard Road (MD 765) and Calvert Beach Road radiating out from the roundabout and extending one or two blocks in each direction.

The St. Leonard Town Center Master Plan was updated in 2013 and includes important goals to improve road circulation and traffic safety, preserve the image of the community, maintain environmental quality, and encourage compatible economic development. The updated Master Plan included the recommendation to expand the Town Center boundary to include the St. Leonard Elementary School property and refine the northern Town Center boundary to follow property boundaries and a site plan boundary. This Master Plan should be updated to address the policies contained in this Comprehensive Plan.

### **Commercial and Industrial Areas**

Commercial development is mainly focused inside Town Centers with some additional commercial development located in Rural Commercial zoning districts, most of which are located along the main roadways. Calvert County promotes a broad mix of commercial, office, residential, public, and quasipublic development within Town Centers.

#### Industrial

Industrial areas are to provide space specifically for targeted industries such as high-technology firms and research industries. The intent is to allow limited retail and service uses in these districts and to reserve adequate and flexible space for high-revenue-generating uses that provide high-quality jobs for County residents.

Industrial areas give preference to industries, offices, commercial services, wholesale, and marine-related businesses. Providing appropriate locations for these uses will not only help ensure that they have the infrastructure they need but will also help to reduce the potential for conflicts and negative impacts that can be associated with some commercial and industrial uses. Design standards can further help minimize these conflicts and negative impacts, allowing for more mixed-use development that can enhance quality of life as well as economic opportunity.

#### **Marine Commercial**

Marine Commercial areas provide locations adjoining waterways for businesses which supply and cater to marine activities and needs. These include services and facilities such as boat service and repair facilities, boat docks, marine equipment stores, wholesale and retail fish and shellfish sales, hotels, motels, restaurants, and cocktail lounges. Calvert's commercial waterfront is one of the county's main tourism attractions. The County government needs to be proactive in facilitating its proper and effective use.

# **Goals and Objectives**

Goal 1: Preserve the rural character of the county, its prime farmland, contiguous forests, cultural resources, and environmentally sensitive areas.

# Objective I: Reserve the Farm and Forest District for farming and natural resource-related uses.

- 3.1.1.1 Continue to fund the Purchase and Retirement (PAR) and Leveraging and Retirement (LAR) Programs. [BOCC]
- 3.1.1.2 Establish a procedure for collecting voluntary contributions to the PAR fund with payment of property tax. [P&Z, F&B]
- 3.1.1.3 Provide local support to the Maryland Agricultural Land Preservation Program and other state and federal agricultural preservation programs. [P&Z]
- 3.1.1.4 Continue to support the goal of permanently preserving a minimum of 40,000 acres of prime farm and forestland through county, state, and federal land preservation programs and land trusts. [BOCC, Agricultural Preservation Advisory Board (APAB), P&Z]
- 3.1.1.5 Continue to limit the types of public and quasi-public uses in the Farm and Forest District based upon their purpose and intensity. [BOCC, P&Z]

3.1.1.6 Periodically review and update the Calvert County Growth Tier Map. [BOCC, PC, and P&Z]

# Objective 2: Promote on-farm processing and provide appropriate locations for the processing of local agricultural products.

- 3.1.2.1 Permit and market value-added opportunities for farm product sales. [P&Z, ED]
- 3.1.2.2 Facilitate the development of an animal processing facility and regional grain depot. [P&Z, ED]

### Objective 3: Protect the scenic quality of existing rural landscapes and vistas.

- 3.1.3.1 Explore opportunities for developing heritage sites and ecotourism. [P&Z, ED, PR, CMM]
- 3.1.3.2 Look at the potential for linking agricultural and heritage tourism with other economic development activities such as the marketing of locally-grown foods. [P&Z, ED]
- 3.1.3.3 Reduce negative environmental impacts of subdivision roads and make them visually compatible with the rural character of the surrounding area while maintaining road safety. [P&Z, PW]
- 3.1.3.4 Strengthen regulations and incentives governing the preservation of older structures. [P&Z, HDC]
- 3.1.3.5 Look for opportunities to connect designated wetlands with other protected natural areas and preserved agricultural lands to create a network of green spaces (green infrastructure). Where appropriate, this network could include hiking trails to create recreation opportunities for residents and visitors. [P&Z, P&R]

# Goal 2: Use water and sewer policies to direct growth consistent with land use policies.

# Objective I: Make provisions for water and sewer service in Growth Areas consistent with the planned land uses and intensity.

- 3.2.1.1 Consider options for public financial support for provision of public water and sewer facilities in the Prince Frederick, Lusby, and Solomons Town Centers to promote economic development, encourage multi-family housing opportunities, and protect public health. [BOCC, P&Z, PW, F&B]
- 3.2.1.2 Consider allowing developer-funded extension of public water and sewer systems into the Residential Areas around Prince Frederick, Lusby, and Solomons. [BOCC, PW, P&Z]
- 3.2.1.3 Allow privately-funded community sewage treatment facilities to serve commercial, industrial and employment uses located outside Town Centers and Residential Areas, consistent with economic development goals. [BOCC, PW, P&Z]

### Objective 2: Limit public water and sewer service in Rural Areas.

3.2.2.1 Do not locate public facilities such as sewer or water service areas, schools, and fire and rescue stations within the Farm and Forest areas and Wetlands areas. [BOCC, GS, PW, PS, F&B, BOE]

- 3.2.2.2 Limit public sewer systems to locations where public health is compromised by existing water supply and sewage disposal technologies. [BOCC, PW]
- 3.2.2.3 Allow public water and sewer facilities in locations within a designated Waterfront Communities only when necessary to address public health and safety. [BOCC, PW]

# Goal 3: Develop Town Centers as attractive, convenient, and interesting places to live, work, and shop.

# Objective I: Continue to promote a broad mix of commercial, office, residential, public, and quasi-public development within Town Centers.

- 3.3.1.1 Promote Town Centers as community cultural and activity centers by locating schools, colleges, recreational, and cultural facilities there. [BOCC, GS, P&R, BOE]
- 3.3.1.2 Facilitate the creation of farmers markets in all Town Centers. [ED, P&Z]
- 3.3.1.3 Consider ways to strengthen regulations regarding derelict buildings. [P&Z, County Attorney's Office (CAO), BOCC]
- 3.3.1.4 Allow the use of TDRs to increase the density and range of housing types provided in Town Centers. [BOCC, P&Z]
- 3.3.1.5 Allow uses that serve both local residents and employees to locate in employment areas. [BOCC, P&Z]

# Objective 2: Review the Transfer of Development Rights Program so that it directs the majority of growth to Growth Areas.

- 3.3.2.1 Evaluate the use of TDRs within the Farm and Forest areas and the Rural Residential areas. [P&Z, APAB]
- 3.3.2.2 Explore the use of TDRs to increase commercial intensity in Town Centers. [BOCC, P&Z, ED, APAB]
- 3.3.2.3 Evaluate the funding and administration of the Purchase and Retirement Program for development rights. [P&Z, APAB, F&B]
- 3.3.2.4 Evaluate the policy of using TDRs in the one-mile radius of the Minor Town Centers. [P&Z, PC, BOCC]

### Objective 3: Ensure that Town Center Master Plans are updated on a periodic basis.

- 3.3.3.1 Review and update the Town Center Master Plans to reflect the policies of the Calvert 2040 Plan. [BOCC, PC, P&Z]
- 3.3.3.2 Maintain a schedule to review and update Town Center Master Plan. [BOCC, PC, P&Z]
- 3.3.3.3 Use the Prince Frederick Charrette Report as a basis for updating the Prince Frederick Town Center Master Plan. [BOCC, PC, P&Z]
- 3.3.3.4 Review Town Center Master Plans to look for additional ways to reduce dependence upon automobiles by promoting "pedestrian-friendly" site design and increasing pedestrian and bicycle circulation within and between residential, commercial, and office uses. [P&Z, PW]
- 3.3.3.5 Continue to improve the appearance of Town Centers by emphasizing Town Center Master Plan Capital Improvements Projects and Architectural Review. [BOCC, PC, P&Z, Architectural Review Committees (ARCs), GS, PW]

3.3.3.6 As Master Plans are updated, look for ways to preserve and enhance the unique character of each Town Center. [PC, P&Z, ARCs, HDC]

# Goal 4: Direct commercial and industrial uses to appropriate locations; provide necessary infrastructure.

# Objective I: Locate Commercial Uses and Employment Areas appropriately in Town Centers.

- 3.4.1.1 Continue to direct commercial and employment growth to Town Centers. [BOCC, P&Z, ED]
- 3.4.1.2 Identify and implement ways to improve commercial business and employment growth in Town Centers. [ED]
- 3.4.1.3 Interconnect roadways, transit routes, bike routes and pedestrian networks to make the employment area part of the adjacent community. [P&Z, CR, PW]

## Objective 2: Support development in the Industrial and Marine Commercial areas.

- 3.4.2.1 Develop a long-range infrastructure plan for the Industrial areas. [ED, PW, P&Z]
- 3.4.2.2 Maintain an inventory of Industrial land. [P&Z, ED]
- 3.4.2.3 Allow office and business uses in Industrial areas. [BOCC, P&Z]
- 3.4.2.4 Monitor the amount of marine commercial zoning needed and the best locations in terms of the following factors: water depths, erosion potential, water quality, and critical navigation areas. [P&Z, ED]
- 3.4.2.5 Allow maximum utilization of areas zoned Marine Commercial (MC) without causing significant adverse effects on aquatic resources, visual aesthetics, or neighboring residential uses (e.g., outdoor lighting projecting onto residential property). [P&Z]

### Objective 3: Avoid the potential for strip commercial development along highways.

- 3.4.3.1 Do not permit additional commercial and retail development along highways outside Town Centers. [BOCC, P&Z]
- 3.4.3.2 Do not allow commercial and retail uses to have direct access onto MD 2/4 in Huntingtown, St. Leonard, or Lusby. [BOCC, P&Z, SHA]
- 3.4.3.3 Require that rural commercial properties meet the same site design and architectural design standards that are required for businesses that locate within the nearest town centers. [BOCC, P&Z]

### Objective 4: Phase out rural commercial properties.

- 3.4.4.1 Develop a plan for phasing out Rural Commercial districts that are vacant or underutilized. [P&Z, ED]
- 3.4.4.2 Restrict the expansion of rural commercial uses and maintain a small-scale rural character. [BOCC, P&Z]

# Objective 5: Commercial Uses in the Farm and Forest and Rural Residential.

3.4.5.1 Limit commercial uses in the Farm and Forest and Rural Residential areas to help avoid traffic congestion and conflicts with existing residential communities. [BOCC, P&Z, PW]

3.4.5.2 Permit low-impact supplemental income opportunities within the Farm and Forest and Rural Residential areas that support, complement, and promote farming and heritage/ecotourism. [BOCC, P&Z]



### **CHAPTER 4. ENVIRONMENT AND NATURAL RESOURCES**

### **Vision**

Our wetlands, streams, and forests and the Chesapeake Bay and Patuxent River support thriving plant and animal communities.

### Goals

Goal I: Preserve, protect, and conserve natural resources and environmentally sensitive areas.

**Goal 2:** Continue a comprehensive approach to environmental planning with special emphasis on watershed planning.

Goal 3: Preserve, protect, and conserve land-based natural resources.

Goal 4: Mitigate natural and man-made hazards in Calvert County.

### **State Visions**

This chapter supports the Maryland State Visions related to:

**Quality of life and sustainability.** A high quality of life is achieved through universal stewardship of the land, water, and air resulting in sustainable communities and protection of the environment. **Environmental protection.** Land and water resources, including the Chesapeake and coastal bays, are carefully managed to restore and maintain healthy air and water, natural systems, and living resources.

**Resource conservation.** Waterways, forests, agricultural areas, open space, natural systems, and scenic areas are conserved.

**Stewardship.** Government, business entities, and residents are responsible for the creation of sustainable communities by collaborating to balance efficient growth with resource protection.

# **Related County Plans**

Flood Mitigation Plan, 2016 – The Calvert County Flood Mitigation Plan establishes a multiobjective management approach that integrates floodplain management with development
regulations, public involvement, economic development, housing, water quality, and recreation.

All-Hazard Mitigation Plan, 2016 – This plan was developed to assess the hazards and risks
present in Calvert County. The plan was updated in 2016 as part of a five-year review cycle.

Calvert County Watershed Implementation Plan II Strategy, 2011 – This plan contains a
strategy to meet Calvert County's 2017 interim watershed target loads for nitrogen, phosphorus and
sediment.

Hall Creek Watershed Implementation Plan, 2011 – This plan presents actions to address environmental quality concerns in the Hall Creek Watershed.

Hunting Creek Watershed Management Plan, 1993 – This plan presents actions to address environmental quality concerns in the Hunting Creek Watershed.

# **Background**

Calvert County is approximately 220 square miles in area, 35 miles long north to south, and varies in width between five and nine miles. The county is a peninsula bounded on the south and east by the Chesapeake Bay and along the west by the Patuxent River. Due to this unique geography, Calvert County enjoys a distinct variety of natural resources that are not present in other counties in the Washington, D.C. metropolitan area.

The topography of the county is variable and rugged with an upland plain running from the northwest to the southeast. The plain is split by a number of valleys along creeks, such as Fishing Creek, Parkers Creek, Battle Creek, St. Leonard Creek and Hellen Creek. Along the Chesapeake Bay shore, the upland ends in high cliffs that extend from the shoreline to heights of 120 to 130 feet. On the west, the upland areas gradually slope toward the Patuxent River, where rich farmland is found. Water generally drains from the higher elevations towards the Chesapeake Bay and Patuxent River. Calvert County's geography provides an abundance of diverse natural resources: the Cliffs of Calvert, numerous creeks leading into the Patuxent River and the Chesapeake Bay, large areas of forest, and wetlands.

This chapter identifies the county's natural resources, sensitive environmental elements, and unique habitats. It identifies the challenges these resources face and opportunities to protect and enhance them through policies and planning. It includes discussion of floodplains, forestland, air quality, natural hazards, the Chesapeake Bay Critical Area, wetlands, streams and their buffers, steep slopes, habitats of rare and threatened species, and mineral resources.

The value of natural resources can be readily measured by the saleable products, commercial services, and the property and health protection they provide. It is hard to agree upon the dollar value of the ecological services they provide, but this value is often much greater than their commercial return. To ensure their availability for future generations, care must be taken not to deplete nonrenewable natural resources and to conserve the renewable ones. Conservation management, preservation, and regulatory protection are some of the ways natural resources are protected.

# **Sustainability Approach**

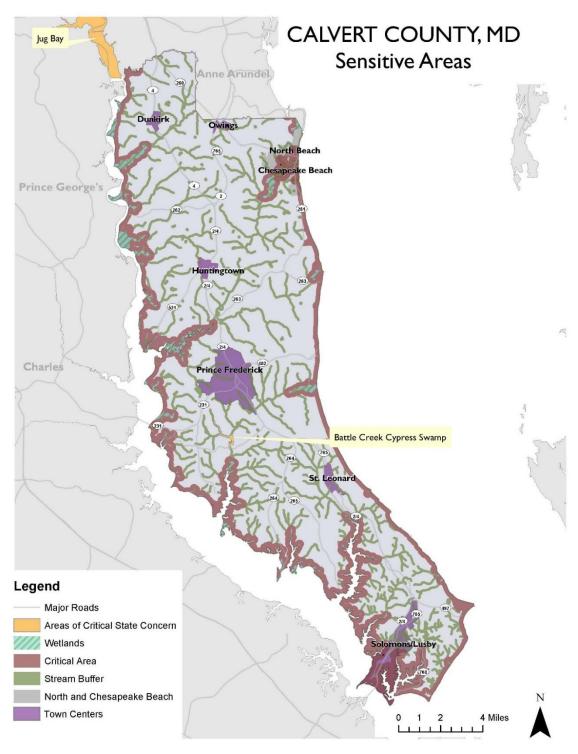
The Environment and Natural Resource Chapter promotes conservation of natural resources, such as surface water, forests, open space, natural systems, and scenic areas and fisheries, so that they will be available for future generations. This chapter also promotes preservation or restoration of environmentally sensitive areas (wetlands, streams and their buffers, floodplains, steep slopes) and large tracts of forested land and wildlife corridors. These natural resources should be protected in part for the beneficial functions they provide, including habitat for fauna and flora, nutrient and sediment retention and removal, flood control and recreation. Sustainable communities conserve natural resources, reduce consumption, reuse products, and recycle.

### **Sensitive Areas**

Sensitive areas include wetlands, streams and stream buffers, floodplains, steep slopes, cliffs, and habitat for rare, threatened, and endangered species. These areas are easily damaged by human activity and are generally unsuitable for development. Adverse effects of development include destruction of habitat and

reduction of diversity of plant and animal species, increased nutrient and sediment loads in waterbodies, and increased runoff causing flooding. Sensitive areas in Calvert County are shown in Figure 4-I and defined below.

Figure 4-1 Wetlands, Stream Buffers, and Chesapeake Bay Critical Area





### **Critical Areas**

The Critical Area for the Chesapeake Bay consists of all land within 1,000 feet of the Mean High Water Line of tidal waters or tidal wetlands along the Bay and its tributaries. Calvert County adopted the initial Critical Area Program in 1988 to comply with state legislation. These sensitive areas are subject to regulation of development and human activities with oversight by the Critical Area Commission under the Department of Natural Resources (DNR).

Land within the Critical Area is classified as Intensely Developed Areas (IDAs), Limited Development Areas (LDAs), or Resource Conservation Areas (RCAs) based on the intensity of existing and permitted development. Development is regulated in these areas according to their classification.

Under the locally-administered Critical Area Program, review and approval is required for construction, grading, clearing vegetation, removing trees and branches, and clearing land within the Critical Area. The program provides additional protection for a 100-foot buffer around the Chesapeake Bay tidal waters and tidal wetlands. Individuals developing within the Critical Area Buffer must submit a Buffer Management Plan that shows any development activity and ensures limited vegetation disturbance within the 100-foot buffer.

The requirements of the Critical Area Program are implemented through various local ordinances including the zoning ordinance and subdivision regulations.

### Wetlands

Wetlands are generally lowlands covered with shallow water that provide ecological benefits such as floodwater storage, pollution control, wildlife habitat, and a major food supply for aquatic organisms, migratory waterfowl, and other wildlife. Wetlands are also referred to as marshes, swamps, bogs, and vernal pools. Wetlands include both freshwater and saline areas. Calvert County has approximately 2,400 acres of wetlands, most of which are tidal wetlands located along the coastline. The county's wetlands are protected and regulated through the Maryland Department of the Environment and Calvert County regulations. The State of Maryland requires a 25-foot buffer around wetlands, and Calvert County expands the 25-foot buffer to 50-foot for non-tidal wetlands and 100-foot for tidal wetlands.

# **Areas of Critical State Concern**

The areas of Critical State Concern are specific geographic areas of the state which, based on studies of physical, social, economic and governmental conditions and trends, are demonstrated to be so unusual or significant to the state that the Secretary of the Maryland Department of Planning designates them for special management attention to assure the preservation, conservation, or utilization of their special values.

The Maryland Department of Planning has identified Jug Bay and the Battle Creek Cypress Swamp as Areas of Critical State Concern (ACSC). The designated ACSCs include tidal wetlands and non-tidal wetlands, including the freshwater marshes that are some of the largest in the state. Any degree of alteration or intrusion by development in the sites themselves will have significant negative impacts on these ecosystems.

Jug Bay is located principally along the Prince George's and Anne Arundel counties' shoreline of the Patuxent River. The bay itself lies at a point roughly one mile from where Anne Arundel, Prince George's, and Calvert counties meet, and a small portion of the associated tidal wetlands extends into Calvert County.

Battle Creek Cypress Swamp is located in the southern portion of Calvert County. It is a coastal plain swamp that contains one of the last remaining stands of bald cypress in Maryland. The Battle Creek Cypress Swamp is a designated Sanctuary owned by The Nature Conservancy, which protects the wetlands on the site from development. However, legal development on the land adjacent to the Battle Creek Cypress Swamp has the potential to affect the health of these wetlands.

The Maryland Department of Planning (MDP) has identified the residential development near the eastern boundary of Battle Creek Cypress Swamp as an area of Special Consideration, noting that the stability of this area depends on future land use, but does not restrict development on the site. This area contains single-family residential development and agricultural land. The land area of the swamp is zoned Farm and Forest District, but is bordered by a small area of Rural Residential. According to the state's system for ACSC, these zones classify the areas as protected zones, which restrict or limit development.

### **Streams and Their Buffers**

Streams are conduits to lowlands, rivers, and the Chesapeake Bay. They provide habitat for many aquatic organisms, including areas for fish spawning and feeding. They also provide drinking water for wildlife and a means of transportation for organic materials that support aquatic species. At the same time, streams provide a direct pathway for pollutants to move downstream into our rivers and the Chesapeake Bay. These pollutants, including sediment, nutrients and toxic waste, can cause serious damage to aquatic ecosystems and the fisheries production within them. Forest and wetland buffers adjacent to streams serve the important function of removing pollutants before they enter the stream. They also provide habitat and habitat corridors for wildlife.

Calvert County has at least 200 miles of non-tidal streams.<sup>2</sup> A 2009 Maryland Biological Stream Survey of Calvert County's streams indicated that 19% of streams were in good condition, 25% were in fair condition, and 56% were in poor to very poor condition. The key stressors to these streams are nutrient enrichment, acid rain, inadequate riparian buffers, unstable banks, and poor overall physical habitat (US EPA).

Streams that are in good condition (Lyons Creek, Plum Point Creek, and Hall Creek) should be protected from degradation. Those in poor and very poor condition should be considered for remediation.

<sup>&</sup>lt;sup>1</sup> Maryland Department of Planning, Maryland's 1981 Areas of Critical State Concern – Past, Present and Future, 2008

<sup>&</sup>lt;sup>2</sup> Green Infrastructure Center Inc., Esri.

## **Steep Slopes and Cliffs**

Steep slopes are defined as areas with a slope greater than or equal to 25 percent or 15 percent in the Critical Area. Four percent of Calvert County's slopes are steep slopes, most of which are covered and stabilized by forest

A cliff is a high steep face of 10 feet or higher from the toe of the slope with a slope more than 50 percent, whether vegetated or non-vegetated.

cover. However, disruption of vegetation on steep slopes can lead to severe erosion, landslides, loss of fertile topsoil, filling in of waterways, flooding, and decrease in water quality. Preservation of steep slopes adjacent to waterways is especially important because of the potential harm to water quality and aquatic habitat. All steep slope areas are generally unsuitable for development.

Cliffs are a high steep face of 10 feet or higher from the toe of the slope with a slope of more than 50 percent, whether vegetated or non-vegetated. The Calvert Cliffs, located along the Chesapeake Bay on the eastern side of the county, are of concern due to natural erosion. The exposed materials in the cliffs include consolidated sediments such as clay, gravel, and sand. The cliff tops vary in height from 75 feet to 135 feet. The cliffs are eroded by waves, landslides, groundwater seepage, freeze/thaw action, and weathering. Houses built near the edge of these cliffs face considerable danger from ongoing erosion and episodic events. In 2010 the county formed a steering committee to consider the impact of shoreline erosion on houses near the eroding cliffs. The steering committee developed a report and preliminary framework for addressing the issues associated with cliff erosion.

The report identifies the most viable short term solution as property relocation or government acquisition of houses that are in immediate danger. The report found that 234 homes are located within 100 feet of the cliffs and 131 of these homes are located within areas with an erosion rate of up to 2 feet per year, presenting risks to these properties and the residents who live in them. Calvert County received a \$5.15 million "hazard mitigation" grant through FEMA in 2012 to begin acquiring homes near the edge of the cliffs.

Medium-term potential solutions for this severe erosion issue include cliff stabilization and shoreline stabilization, according to the report. Because many of the properties on the cliffs contain habitat for the endangered Puritan Tiger Beetle, the county and property owners are bound by strict limits on the types of land disturbance they can undergo as part of cliff and shoreline stabilization efforts. Those properties that have Puritan Tiger Beetle habitat must follow a set of guidelines to mitigate damage to the population if they seek to pursue engineering solutions to prevent erosion.

The Steering Committee identified long-term solutions as working with the Army Corps of Engineers to conduct a two-year feasibility study of the eroding shorelines in Calvert County and identifying and pursuing fee simple or easement acquisition of Puritan Tiger Beetle habitat.<sup>3</sup>

Following the Steering Committee Report, the Board of County Commissioners appointed an advisory committee composed of residents of the affected shoreline communities. This committee completed its

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<sup>&</sup>lt;sup>3</sup> Calvert County et al. (2010). Chesapeake Bay Cliff Erosion in Calvert County – Draft Steering Committee Report http://www.co.cal.md.us/DocumentCenter/View/3389.

work in 2014 and provided a written report<sup>4</sup> with a series of recommendations to encourage and facilitate the efforts of shoreline property owners and communities who want to develop and construct appropriate cliff stabilization measures. These measures addressed both administrative changes to county procedures and requests for changes to state requirements.

## Habitat for Rare, Threatened, and Endangered Species

Calvert County's large forest and wetland areas support high biodiversity in the county. However, over time, this habitat has been reduced by land disturbance and development. The introduction of non-native plants has further reduced habitat for naturally-occurring species in the county.

The Maryland Department of Natural Resources' (DNR) Natural Heritage Program has identified 20 animal species and 83 plant species in Calvert County in the inventory of Rare, Threatened, and Endangered Species. One animal species, the Atlantic Sturgeon, is listed as endangered (LE) in the United States under the Endangered Species Act. This species is "in danger of extinction within the foreseeable future throughout all or a significant portion of its range". The Northeastern Beach Tiger Beetle and Puritan Tiger Beetle are listed as threatened (LT) under the Act. The Puritan Tiger Beetle is also "Critically Imperiled" on a global scale. The DNR has established the Puritan Tiger Beetle Habitat Conservation Program to protect the species. This program requires any individual altering a Puritan Tiger Beetle habitat to obtain a permit and mitigate the impact to the habitat. This requirement limits the potential to address the erosion of the Calvert Cliffs, where large portions of the cliffs are habitat for the Puritan Tiger Beetle.

The county's rare, threatened, and endangered species are concentrated primarily in the coastal areas of the peninsula. Randle Cliff Beach, Camp Roosevelt Cliffs, Flag Ponds, and Cove Point Marsh are classified by Calvert County as Natural Heritage Areas and large portions of the eastern coastline are State Listed Species Sites, which both contain rare, threatened, and endangered species.

The state maintains a database of Sensitive Species Project Review Areas (SSPRA), which provides general locations of documented rare, threatened, and endangered species, to guide counties in identifying and monitoring these species. Areas within Calvert County are designated SSPRAs, but the exact locations are not made available to the public to protect the species. Calvert County should preserve sufficient amounts of sensitive land to maintain a high diversity of wildlife and plant life.

### **Protection Measures**

The following existing regulations, ordinances, and processes contain provisions related to the protection of sensitive areas in Calvert County:

- Critical Areas Regulations
- Floodplain Regulations
- Soil and Erosion Control Regulations

<sup>4</sup> Final Report of the Calvert County Cliffs Stabilization Advisory Committee, Recommendations to the Board of County Commissioners for the Stabilization of the Calvert Cliffs, <a href="http://www.co.cal.md.us/documentcenter/view/5832">http://www.co.cal.md.us/documentcenter/view/5832</a>, accessed 9/26/2018

<sup>&</sup>lt;sup>5</sup> Maryland Department of Natural Resources, List of Rare, Threatened, and Endangered Species of Calvert County, 2016.

- Stormwater Management Ordinance
- Zoning Ordinance
- Subdivision Ordinance
- Sediment Control Ordinance
- Development Review Process
- Natural Heritage Areas

# **Watershed Management**

Watershed management plays an important role in improving the water quality and health of the county's wetlands and waterways. Calvert County lies within portions of the West Chesapeake Bay and Patuxent River watersheds. Refer to Figure 4-2 for the locations of watersheds located within Calvert County.

The most prevalent pollutants within Calvert County's watershed are nitrogen, phosphorous, and sediment. The county's major point-source polluters are wastewater treatment plants. Non-point source pollution originates from agricultural land, septic systems, and runoff from impervious surfaces and cultivated lawns. Calvert County has focused on reducing the pollutants within the Chesapeake Bay watershed through its Watershed Implementation Program and is currently implementing strategies, such as improving stormwater retention and upgrading septic systems, to reduce pollution.

Regardless of the current steps, the Maryland Biological Stream Survey found that the streams within the West Chesapeake Bay watershed are in "poor" health and the Patuxent River watershed are in "fair" health. None of the state's stronghold watersheds, i.e., watersheds with the highest biodiversity of rare, threatened, or endangered species of fish, amphibians, reptiles, or mussels, are in Calvert County. This indicates a need for restoration and protection projects and land use changes to improve the health of the county's watersheds. Education on the watersheds would increase citizen involvement in improving the health of the watersheds. In early 2018, a new interactive watershed map titled "What's My Watershed and What's In It?" was posted on the county's website. This map shows citizens in which of the county's 23 watersheds they live and also provides information about their watershed (<a href="http://www.co.cal.md.us/index.aspx?NID=264">http://www.co.cal.md.us/index.aspx?NID=264</a>).

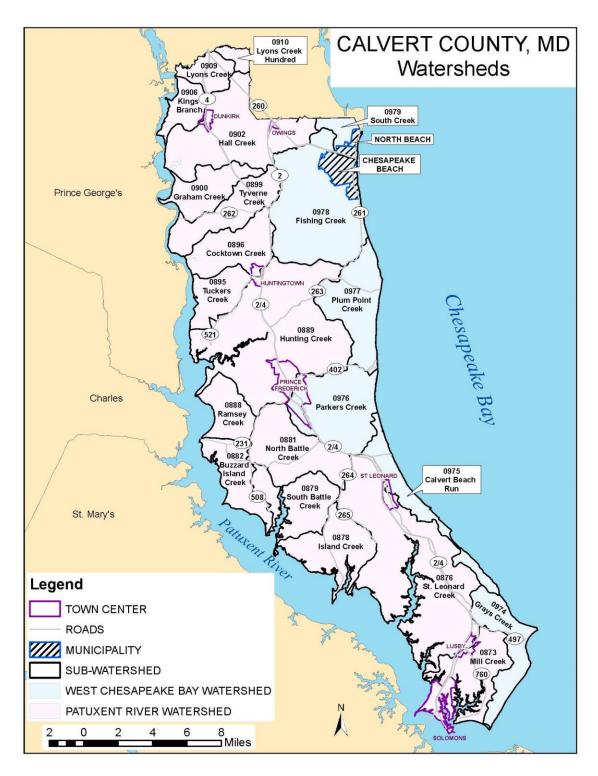
The county has created watershed implementation plans to guide projects to improve the quality of select watersheds. These watersheds include:

- Hall Creek Watershed Implementation Plan, 2011
- Hunting Creek Watershed Management Plan, 1993

### Patuxent River Policy Plan

The Patuxent River is one of the eight major tributaries to the Chesapeake Bay and is the longest and deepest river running entirely through Maryland. The Patuxent River Commission adopted the 2015 Patuxent River Policy Plan to guide the seven Patuxent counties so that actions be undertaken to protect and improve the health and economic value of the Patuxent River. The Calvert County Board of Commissioners adopted the Plan by resolution in 2014. This updated plan calls for closer connections between people in the watershed and the river's resources. The policies focus on:

Figure 4-2 Watersheds in Calvert County



Source: Geographic Information Systems Team, Technology Services Department, Calvert County Government, December 2018

- The replenishment of fish and shellfish resources important to local economies
- The temperature and hydrology of stormwater runoff, and wetland and terrestrial habitat protection
- Drinking water supplies
- Public outreach and education
- Recreation and public access<sup>6</sup>

### **Forested Land**

Forest cover is the most natural and least polluting land cover in Calvert County. Forested areas historically covered the majority of Calvert County. In 2007, the Maryland Department of Planning estimated forest cover in Calvert County to be 64,211 acres. Today, forest covers 62,500 acres or 45 percent of land use in the county (Figure 4-3).

Forest interior (forest more than 300 feet from a forest edge) provides important habitat to many species. Many species of birds can only reproduce in forest interior habitats. These are known as forest interior dwelling birds and some examples include the scarlet tanager, barred owl, pileated woodpecker, and whippoorwill. Forest interior represents 40 percent of forest cover or 18 percent of the county land area. Thirty-five percent of the estimated forest interior habitat is currently protected and the remaining 65 percent is threatened by development. Land preservation measures must be pursued to achieve a higher level of protection.

Forest cover adjacent to streams (riparian forests) is essential to preserving water quality. Forests absorb nitrogen in both surface and shallow groundwater, trap phosphorous-laden sediment, and remove other pollutants resulting from adjacent land uses and from atmospheric deposition.

In addition to mitigating pollution, forests provide important wildlife habitat, induce groundwater recharge, and minimize flooding. Forests provide organic matter, such as leaf litter, which serves as the basis of the food chain for many

Today, forest covers 62,500 acres or 45% of land use in Calvert County. Forest interior represents 40% of forest cover or 18% of Calvert County land area.

species. Riparian forest canopy provides shade, which is critical for moderating stream temperature, and the roots of the trees stabilize stream banks and protect against erosion.

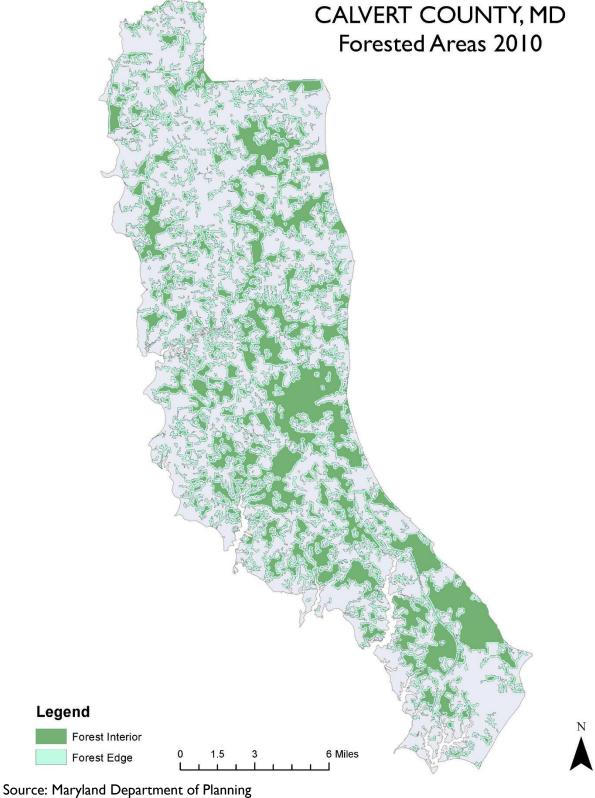
Calvert County has land preservation programs to protect forested areas, including local land trusts, county land trusts, easement programs, and the Forest Stewardship Program. These programs have conserved 17,400 acres of forested land.

Greenways are corridors of land set aside for recreational use, environmental protection, or a combination of both. Networks of wetlands, large tracts of forest, other protected natural areas, and

<sup>&</sup>lt;sup>6</sup> http://planning.maryland.gov/Pages/OurWork/PaxRiverComm/PatuxentRiverCommInfo.aspx. Provided October 5, 2018 by Maryland Department of Planning.

the habitat pathways that connect them, are also known as green infrastructure. The Maryland Department of Natural Resources has identified lands and watersheds that have high ecological value, naming them Targeted Ecological Areas (TEAs). The TEAs are the most ecologically important areas in Maryland. They are targeted by state for conservation through the state's Program Open Space. The data and maps are available to agencies, organizations, and the public via an online interactive mapping program (<a href="https://geodata.md.gov/greenprint/">https://geodata.md.gov/greenprint/</a>). In Calvert County, TEAs identified include the Parkers Creek and Battle Creek watersheds, the Fishing Creek watershed and Sewell Branch corridor, and the Calvert Cliffs State Park and Flag Ponds Nature Park corridor, among others. Where appropriate, these networks could include hiking trails to create recreation opportunities for residents and visitors.





# **Air Quality**

Calvert County is designated as a Nonattainment Area for 8-Hour Ozone<sup>7</sup>, indicating that it does not meet the EPA's National Ambient Air Quality Standards. Ozone is not directly emitted into the air. It is created by chemical reactions between oxides of nitrogen and volatile organic compounds in the presence of sunlight. Motor vehicle emissions and fossil fuel-

Ground level ozone is not emitted directly into the air, but is created by chemical reactions between oxides of nitrogen (NOx) and volatile organic compounds (VOC). Ozone at ground level is the main ingredient in "smog." Ozone is most likely to reach unhealthy levels on hot sunny days in urban environments. Ozone can also be transported long distances by wind, so even rural areas can experience high ozone levels. (US EPA)

burning power plants are significant sources of ground-level ozone air pollution. Calvert County has been participating in the Metropolitan Washington Air Quality Committee (MWAQC) to address its pollution levels based on the requirements of the federal Clean Air Act.

Emissions from motor vehicle trips originating in Calvert County have been estimated to comprise just over one percent of the regional total in the Washington Metropolitan Area. About 60 percent of the county' workforce commuted to jobs outside of the county in 2010-2015, and most of these trips were by personal vehicle. The average travel time to work for a Calvert County resident was 40 minutes.

### **Mineral Resources**

The primary mineral resources found in Calvert County are sand and gravel, used mainly in the construction industry (Figure 5-4). Most the county's sand and gravel resources are in the northern portion of the peninsula, but supplementary amounts occur in the lowland terraces bordering the Patuxent River.

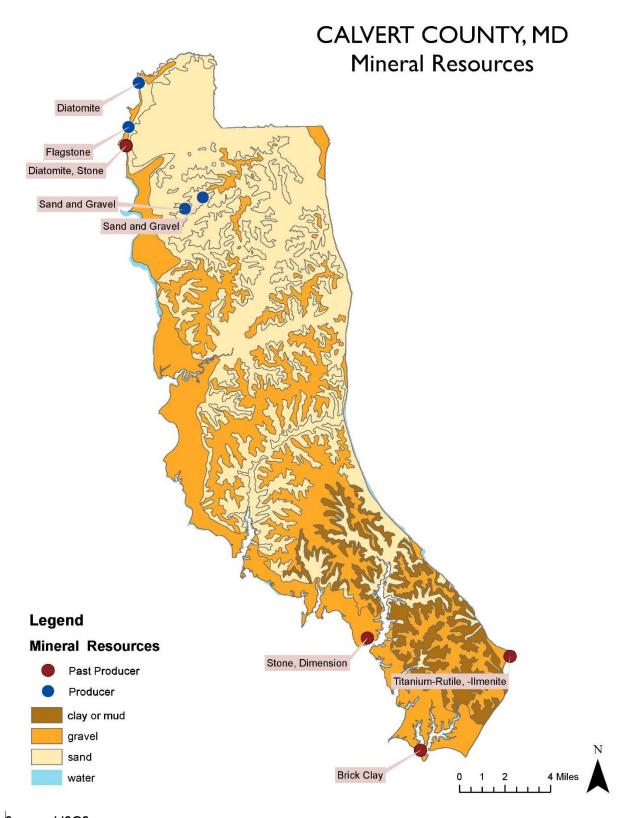
The southern portion of the county has deposits of clay, stone, diatomite, and titanium-rutile, which generally align with the White Sands area and southward to the tip of the county (Figure 5-4). Most of these areas are developed, located on Calvert Cliffs Nuclear Power Plant or the Dominion LNG sites, are school sites and/or are designated as preserved parks. Some of the lands remain undeveloped but are intermixed with the development or preserved lands.

Mineral extraction is not a major activity in the county, and most deposits are not commercially viable. Calvert County has a flagstone producer, a diatomite producer, and two sand and gravel producers in operation in the northern portion of the county today.

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<sup>&</sup>lt;sup>7</sup> https://www3.epa.gov/airquality/greenbook/ancl.html (accessed 7/31/17)

Figure 4-4 Mineral Resources



Source: USGS

# **Hazard Mitigation**

Hazard mitigation involves reducing the risks of natural hazards and their associated damage to people and property. Calvert County developed a detailed All-Hazard Mitigation Plan in 2017 that addresses the natural hazards that are most likely to affect the county.

### **Hazard Identification**

Planning for hazard mitigation begins with historical hazard occurrences in Calvert County. The natural hazards identified include floods (storm surge/tide and coastal flooding), severe winds (hurricanes, coastal storms), thunderstorms, tornadoes, wildfire, drought/extreme heat, hail, winter storms, coastal erosion, dam/levee failure, and earthquakes. Human-caused hazards include hazardous materials (HazMat), energy pipeline failures, and terrorism. Historical records are used to identify the level of risk associated with these hazards in Calvert County.<sup>8</sup>

## **Vulnerability Assessment and Loss Estimation**

The All-Hazard Mitigation Plan includes an assessment of Calvert County's vulnerability to each of the identified hazards and the potential losses associated with a hazard incident. Hazard risk is ranked High, Medium, or Low based on the expected annualized loss, expected frequency of the hazard, and potential for loss of life. Human-caused hazards addressed in the All-Hazard Mitigation Plan—terrorism (chemical, radiological and biological agents), hazardous materials incidents (HazMat), and energy pipeline failures—warrant an overall rating of low risk for Calvert County.9

The hazards with the highest risk in Calvert County are Flood and Coastal Storm Wind. Table 5-1 ranks 10 natural hazards by estimated level of risk: high (red), moderate (brown and yellow), and low (green).

Table 4-1 Overall Risk Ranking for Calvert County

Hazard	Ranking
Flood	1
Coastal Storm Wind	2
Tornado	3
Severe Thunderstorm	4
Lightning	5
Earthquake	6
Winter Storm	7
Extreme Temperatures	8
Hail	9
Drought	10

Source: Calvert County Maryland All-Hazard Mitigation Plan, 2017

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<sup>&</sup>lt;sup>8</sup> Calvert County Maryland All-Hazard Mitigation Plan, 2017, page 47

<sup>&</sup>lt;sup>9</sup> Ibid., page 96.

#### **Hazardous Materials**

Federal and state regulations control the use and disposal of hazardous wastes. These wastes are not allowed in the county landfill. Nuclear waste from the Calvert Cliffs Nuclear Power Plant is currently stored onsite because a federal repository is not yet available.

Leachate, the liquid that accumulates at the bottom of lined landfills, is considered a hazardous waste and is treated at an appropriate wastewater treatment plant. Currently, the leachate from the Appeal Landfill is treated at the Solomons Wastewater Treatment Plant.

The Cove Point Dominion Liquefied Natural Gas (LNG) Terminal also presents potential hazards associated with combustible gas located at the terminal. A Risk Study performed by the Maryland Power Plant Research Program indicates that the main hazards at the LNG facility include liquid or vapor release, gas dispersion, fires and explosions. However, the total calculated risks to the facility and surrounding residential population are extremely low. <sup>10</sup>

## **Goals and Objectives**

Goal 1: Preserve, protect, and conserve natural resources and environmentally sensitive areas.

#### Objective 1: Preserve and restore wetlands.

- 4.1.1.1 Maintain substantial monetary penalties for the unauthorized destruction of wetlands. [P&Z, MDE]
- 4.1.1.2 Restore or create wetlands and wetland buffers in areas that will reduce nutrient pollution runoff from farms and developed areas. [MDE, DNR]
- 4.1.1.3 Develop regulations to address existing and future development adjacent to wetlands. [P&Z, MDE]
- 4.1.1.4 Revise site planning criteria to encourage use of natural features of a site and planting of native vegetation, as well as to prevent disturbance of wetlands and their buffers. [P&Z]

#### Objective 2: Preserve and restore floodplains.

- 4.1.2.1 Consider raising the floodplain protection level. [BOCC, P&Z]
- 4.1.2.2 For development in the floodplain, ensure that construction practices minimize damage to property and the environment during flooding. [P&Z]
- 4.1.2.3 Prohibit the removal of vegetation in the floodplain. [P&Z]
- 4.1.2.4 Create flood management plans for each identified watershed. [P&Z]

### Objective 3: Preserve and restore streams and stream buffers.

- 4.1.3.1 Require and maintain undeveloped buffers containing native vegetation that limit development around perennial streams. [P&Z, DNR]
- 4.1.3.2 Preserve and restore riparian forests. [P&Z, DNR]

<sup>&</sup>lt;sup>10</sup> Maryland Power Plant Research Program, Cove Point LNG Terminal Expansion Project Risk Study, Maryland Power Department of Natural Resources, 2006 (Revised 2010)

#### **Objective 4: Preserve and protect steep slopes.**

- 4.1.4.1 Develop regulations to address existing and future development on steep slopes. Limit grading and alterations of natural vegetation on steep slopes. [P&Z]
- 4.1.4.2 Revise site planning criteria to encourage use of natural features of a site and planting of native vegetation as well as to prevent grading of steep slopes. [P&Z]

# Objective 5: Develop methods to protect the habitats of rare, threatened, and endangered species.

- 4.1.5.1 Work with the State to map rare, threatened, and endangered species outside the Critical Areas and develop protective measures. [P&Z]
- 4.1.5.2 Limit shore erosion control measures in areas of Calvert Cliffs that have significant Puritan tiger beetle populations. [P&Z, DNR, USFWS]

### Objective 6: Create greenways throughout the county.

4.1.6.1 Establish greenway systems along stream valleys especially where they connect large tracts of protected agricultural and forest lands. [P&Z]

# Goal 2: Continue a comprehensive approach to environmental planning with special emphasis on watershed planning.

# Objective I: Create, adopt and update watershed plans for each major watershed in the county.

- 4.2.1.1 Develop guidelines addressing the content and public involvement process for preparing watershed plans. [P&Z]
- 4.2.1.2 Establish budgets, a schedule and track the preparation and completion of watershed plans. [P&Z]

# Objective 2: Foster greater public awareness, education, and support of environmental concerns.

- 4.2.2.1 Maintain, support, and improve the environmental education programs for school-aged children, including the CHESPAX program for the Calvert County Public School System. [BOE, EC, BOCC]
- 4.2.2.2 Develop environmental education programs focused on watershed protection for adults and families, working with the University of Maryland Center for Environmental Science Chesapeake Biological Laboratory and Morgan State University's Patuxent Environmental & Aquatic Research Laboratory. [EC]

### Goal 3: Preserve, protect, and conserve land-based natural resources.

#### Objective I: Preserve and restore forestland.

- 4.3.1.1 Using the map of the 2010 forested areas map, track and report forest loss and gain. [P&Z]
- 4.3.1.2 Retain 90% of existing forest as of 2010. [P&Z, DNR]
- 4.3.1.3 Require replacement of 100% of forest loss since 2010 outside the Critical Area, Town Centers. [P&Z, DNR]

4.3.1.4 Expand land preservation programs that protect forested areas (e.g. local land trusts, county land trusts, easement programs, Forest Stewardship Program, and Department of Defense programs for the Joint Land Use Area). [P&Z, Land Trusts, DNR, DOD]

### Objective 2: Address mobile sources of air pollution.

- 4.3.2.1 Develop infrastructure such as bike lanes to facilitate non-vehicular modes of travel. [PW, SHA]
- 4.3.2.2 Encourage telecommuting to reduce miles traveled for commuting. [P&Z, ED]
- 4.3.2.3 Encourage land use strategies that reduce the need for daily trips and miles traveled via automobile. [P&Z]

## Objective 3: Provide Information to the public regarding mineral resources.

- 4.3.3.1 Require that significant mineral resources be shown on subdivision preliminary plans and on site plans. [P&Z]
- 4.3.3.2 Make state maps of mineral resources in Calvert County available to the public. [MGS]

## Goal 4: Mitigate natural and man-made hazards in Calvert County.

# Objective I: Minimize future losses from disasters by reducing the risk to people and property

4.4.1.1 Provide protection of critical facilities/infrastructure vital to disaster response, such as fire and police, and those vital to the continuous operations of the county, such as hospitals and health care facilities, water and sewer facilities, electrical and other utility, and transportation systems. [BOCC, EM, MEMA, FEMA]

#### Objective 2: Provide continuous education and training.

- 4.4.2.1 Continue to develop and support disaster preparedness education and awareness programs, targeting specific benefits to residents, visitors, businesses, and elected officials. [P&Z, EM]
- 4.4.2.2 Identify and coordinate public information programs and events such as contests and festivals with public and private partners. [P&Z, EM, MEMA, FEMA]
- 4.4.2.3 Educate the public on higher standards of protection to structures and facilities from hazards. [P&Z, EM, MEMA, FEMA]
- 4.4.2.4 Continue public education and outreach on the topics of economic vulnerability and recovery through collaborative programs involving government, businesses and community organizations. [P&Z, EM, MEMA, FEMA]
- 4.4.2.5 Identify and seek multiple funding sources that will support hazard mitigation awareness and training programs. [P&Z, EM]

#### Objective 3: Emphasize pre-disaster retrofitting and post-disaster planning.

- 4.4.3.1 Identify vulnerable critical facilities and infrastructure. [P&Z, EM]
- 4.4.3.2 Promote disaster mitigation features in new building construction and retrofit existing structures. [P&Z]
- 4.4.3.3 Continue to develop economic incentive programs for both public and private sectors to promote structural retrofitting. [BOCC, EM, MEMA, FEMA]
- 4.4.3.4 Develop and support public and private projects and programs to retrofit, relocate, or acquire properties susceptible to repetitive flooding. [P&Z, EM, MEMA, FEMA]

# Objective 4: Minimize losses and institute adequate regulations through land use regulations.

- 4.4.4.1 Identify and support public and private projects and programs to retrofit, relocate, or acquire properties as well as remove structures susceptible to repetitive flooding. [P&Z, EM, MEMA, FEMA]
- 4.4.4.2 Continue to implement systematic maintenance programs for stormwater management systems. [PW]
- 4.4.4.3 Discourage new development in high hazard areas through appropriate regulations and land use planning. [P&Z]
- 4.4.4.4 Enforce local, state and federal floodplain regulations and building standards for development in flood hazard areas. [P&Z]

# Objective 5: Protect natural resources and open-spaces that provide flood and other hazard mitigation.

- 4.4.5.1 Encourage actions that protect natural resources while supporting community resiliency and hazard mitigation efforts. [P&Z]
- 4.4.5.2 Coordinate natural resource preservation and land use planning to ensure that those natural resource areas, that are shown to provide hazard mitigation benefits, remain open spaces, and retain the natural benefits they provide. [P&Z]

# Objective 6: Protect infrastructure and critical facilities to reduce potential disruption of regular activities during and after hazard events.

- 4.4.6.1 Efficiently utilize resources to reinforce infrastructure, to withstand potential hazards, and to ensure continued use during and after an event. [PW]
- 4.4.6.2 Coordinate with the Towns of Chesapeake Beach and North Beach to research, secure, and effectively use external or additional sources of funding to help make the infrastructure and critical facilities on which the residents, businesses and visitors of the county and towns depend, more resilient to various hazards and events. [P&Z, EM, PW]



## **CHAPTER 5. HERITAGE**

### **Visions**

We are stewards of our cultural heritage.

We are building a strong local economy based on renewable resources, agriculture, seafood, high technology, retirement, recreation, and tourism.

#### Goals

**Goal 1:** Identify, protect, and interpret the buildings, places, and archaeological sites that signify the heritage of the community.

Goal 2: Document and conserve Calvert County ways of life, the memory of the people.

**Goal 3:** Develop heritage resources as cultural capital to connect the past to the future.

#### **State Vision**

This chapter supports the vision and goals of PreserveMaryland, a five-year plan produced by the Maryland Historical Trust that charts a way for the historic preservation community to work more effectively to protect the state's historic and cultural heritage.

Vision: In 2018, the preservation community has sufficient public and private support to identify, document and protect diverse places of historic and cultural significance.

Goals: Public agencies, private organizations and individuals involved in preservation are called upon to:

- Connect with Broader Audiences
- Improve the Framework for Preservation
- Expand and Update Documentation
- Build Capacity and Strengthen Networks
- Collaborate Toward Shared Objectives

# **Related County Plans**

Calvert County Land Preservation, Parks and Recreation Plan, 2018 (incorporated by reference) This plan presents a comprehensive overview of the county's recreation, parks, and open space. It lists potential sites for land acquisition and park expansion.

## **Background**

People have lived in Calvert County for thousands of years. All the activities that people have pursued to make a life here — hunting in the woods, trapping in the marshes, cultivating the land, fishing the waters — have left an imprint on the environment. These ways of life were shaped by the setting. The heritage of Calvert County is completely bound to its land and water. Farms and communities developed in coherent relationship to the local resources on which they depended.

Archaeological remains tell of the earliest inhabitants who trapped and fished, hunted and harvested here for more than 10,000 years before people from other continents settled in Southern Maryland. Calvert County was established in 1654, twenty years after the Maryland colony was founded.

Heritage cannot be abstracted from its physical setting. The long presence of people in Calvert County has shaped the land to be the way it looks. At the same time the ways of life that people pursued have been allowed or constrained by the land, topography, soils, and the water. The environment and people are inseparable. Calvert County Government and its citizens have long celebrated its history and the fact that major themes of American and world history have been enacted on its landscapes and shores: from Native American lifeways to Colonial settlement; the formation of the United States; and the wars and conflicts that touched lives and lands in the county. This chapter describes the means that the county has adopted to preserve and understand its heritage.

Identification of resources that communities value is the starting point of any preservation plan. Providing protection for them, incentives for preservation, and funding for mitigation requires a thoughtful collaboration of citizens and government agencies. This chapter discusses some of the preservation challenges the county faces and suggests strategies to address them.

# **Sustainability Approach**

"The greenest building is the one that is already built" is a phrase that captures the relationship between our heritage resources and sustainability. This Plan promotes the preservation of historic buildings and supports the application of best practices in preserving them and adapting them for new uses. This Plan promotes the conservation of places and archaeological sites that signify and define Calvert County. It also promotes effective stewardship of cultural properties and the development of heritage resources as cultural capital to connect the past to the future in a way that celebrates Calvert County's unique identity and sense of place.

# **Existing Policies**

#### **Identification of Cultural Resources**

As of March 2018, 1,371 historic sites and structures in Calvert County are listed on the Maryland Inventory of Historic Properties (MIHP). The MIHP is a statewide listing of historic sites and structures and is not regulatory. In addition, there have been 536 archaeological sites in the county recorded on the Maryland Archeological Site Survey. Twenty resources are listed on the National Register of Historic Properties and include historic homes, churches, archaeological sites, lighthouses, the Chesapeake Railway Museum, and historic vessels, like the Wm. B. Tennison at the Calvert Marine Museum which, like the Lore Oyster House, is a National Historic Landmark.

#### **Historic District Commission**

The Board of Calvert County Commissioners (BOCC) first adopted a Historic District ordinance in 1974 and established the Historic District Commission (HDC), deriving its authority from State enabling legislation. Since 1974 the BOCC, on recommendation of the HDC, has designated over 90 individual properties as Historic Districts. The ordinance has been amended to include archaeology on those properties and is now Chapter 57 of the Calvert County code. Designation as a Historic District helps to promote the stewardship and ensure the preservation of historic properties while not freezing them in time. The HDC is a volunteer citizen board of seven persons appointed by the BOCC for terms of three years. The commission reviews proposed work and alterations to designated properties and makes recommendations to the BOCC for new designations and for the approval of tax credits for approved work. Studies done elsewhere in Maryland and nationwide have demonstrated that designated properties tend to hold their value better than others, and the funds a property owner expends to restore and maintain them is multiplied by a factor of six in the local economy.

The Historic District Commission has initiated grant-funded projects to document cultural resources every year since 1989, including ways of life, such as tobacco farming, that defined the county's culture. A multi-year project to document tobacco culture resulted in the architectural survey of numerous barns, as well as a wealth of oral histories that have formed the basis of two books on "the money crop" and have contributed to two online video tours of Calvert County landscapes.

## **Development Review**

Implementing actions specified in earlier Calvert County Comprehensive Plans, the Department of Planning & Zoning ensures that new development projects are reviewed for potential impact on cultural resources which include historic buildings and archaeological sites. The county has one cultural resources professional on staff.

Calvert County cultural resources locations have been mapped by the Maryland Historical Trust and county staff and appear as layers in the county permit tracking system, enabling efficient identification of proposed developments that include known historic buildings and archaeological sites.

If a project that will negatively affect an archaeological site is proposed on a property in Prince Frederick, St. Leonard, or Solomons, then the county government has the authority to require an archaeological survey, based on the regulations included in those three Town Center Zoning Ordinances. An archaeological investigation may also be required if a multifamily construction project is proposed. In other areas of the county and on other kinds of projects, archaeology and historic architectural documentation can only be recommended.

Since 1993, demolitions of buildings more than fifty years old as well as demolition on a property that has mapped cultural resources on it is reviewed by the cultural resources planner. In some instances, photo-documentation is required.

# **Challenges/Key Issues**

#### **Environmental Threats**

Many historic homes and archaeological sites are located near the water and are vulnerable to flooding, storm surge, and erosion. The Historic District Commission has completed three vulnerability studies of cultural resources, including two watershed studies of Battle Creek, counting the sites within the Battle Creek Cypress Swamp, and Hunting Creek. In 2017 the county conducted, using GIS mapping, a county-wide desk audit of vulnerability of documented cultural resources. Some of the findings for Calvert County are summarized below.

Table 5-1 Effects of Hurricane Storm Surge

Number of vulnerable resources in Calvert County in event of hurricane storm surge				
Hurricane Category	I	2	3	4
Archaeological Sites	27	74	104	128
Buildings	18	65	145	180

Source: Calvert County Historic District Commission, 2017

Table 5-2 Effects of Higher Water Levels Due to Coastal Flooding

Number of vulnerable resources in event of higher water levels			
Rise in Water Level	2 feet	5 feet	I 0 feet
Archaeological Sites	44	69	105
Buildings	3	24	105

Source: Calvert County Historic District Commission, 2017

The actual number of vulnerable sites and structures is likely higher than these since the survey only counted those resources that have been recorded. Strategies to mitigate the effects of water and weather still have to be worked out. Most of the vulnerable resources are on private property so funding for mitigation, whatever it may be, will also need to be addressed.

### **Historic Roads**

Some of the roads we travel daily began as trails, connecting water to uplands, traversing the land from Indian village to village. Some roads mark the paths from barns to wharves where hogsheads of tobacco were loaded onto boats bound for faraway ports. Many roads are still called by the names of those who lived on them: Hance, Wilson, Turner, Christianna Parran. Some roads, such as Sawmill or John's Chapel, are witnesses to ways of life that have virtually vanished from the landscape.

The Historic District Commission has conducted two studies of historic roads in Calvert County. The findings of the studies led the Departments of Public Works and Planning & Zoning to agree with the HDC on nineteen roads that should be flagged when any project is proposed that would affect the visual characteristics of and along the routes. County agencies confer with one another before undertaking maintenance and trimming along the oldest of the roads. Historic roads are often scenic, but more important they lead to specific places that have their own identities. Development along the routes has not recently been an issue, but could be in the future. In the event that development projects should be permitted along one of the routes, every reasonable effort should be made to protect the character of

the roads and landscapes along them so that they may continue to serve as the special and evocative corridors that they are.

### **Cultural Resources Are Assets**

To be effective stewards of heritage, citizens must be educated about the nature and value of historic and natural resources in order to see opportunities in those resources. Heritage resources can be thought of as "cultural capital". They can be developed as focal points for tourism promotion with a double benefit: the resources are conserved along with local identity, and they help the community generate needed income. The way that maritime history has been woven into Solomons as a tourist destination may serve as an example. Celebrating heritage is also an obvious means to develop regional heritage and tourism programs that will enrich Southern Maryland as a whole. Heritage can be an organizing principle for sustainability and can integrate well with other initiatives and plans such as recreation, economic development, transportation, and environmental plans.

While others are invited to visit and celebrate Calvert heritage, the object of heritage—its substance and form—must be identified from within the community itself. The objective is to build community and deepen the sense of place. This makes the experience of life in Calvert distinctive. Thoughtful conservation and celebration of heritage resources maintains a sense of the uniqueness of Calvert County and sustains the identity of this special place where past and present, land and water are woven together.

# **Goals and Objectives**

Goal 1: Identify, protect, and interpret the buildings, places, and archaeological sites that signify the heritage of the community.

## Objective I: Promote the documentation and protection of Calvert County's heritage.

- 5.1.1.1 Continue to add undocumented sites to the Maryland Inventory of Historic Properties and update the forms for properties that have been previously surveyed but have inadequate information. [P&Z, HDC]
- 5.1.1.2 Continue to record archaeological sites and add them to the Maryland Archaeological Sites Survey and to update forms for recorded sites when new information is available. [P&Z, HDC]
- 5.1.1.3 Continue preservation of sites and structures through the designation of Historic Districts and provision of assistance and support to property owners; encourage the designation of multi-property districts. [P&Z, HDC]
- 5.1.1.4 Promote the adaptive reuse of existing building stock. [P&Z, ED, GS]
- 5.1.1.5 Adopt an archaeological site protection ordinance that is applicable county-wide. [P&Z, PC, BOCC]
- 5.1.1.6 Adopt a historic/scenic roads ordinance. [BOCC, PC, P&Z]
- 5.1.1.7 Research and develop strategies to mitigate the effects of environmental threats to cultural resources. [P&Z, GS]

5.1.1.8 Ensure adequate support of programs for the documentation of threatened sites and structures and for the publicizing of strategies and incentives that would encourage preservation of threatened resources. [BOCC, HDC, P&Z]

# Goal 2: Document and conserve Calvert County ways of life, the memory of the people.

# Objective 1: Support and encourage programs that focus on local history, cultural geography, and folklife.

- 5.2.1.1 Continue to support and maintain existing archives and repositories of oral histories collected through the Historic District Commission. [BOCC, HDC, CMM, GS]
- 5.2.1.2 Continue to collect oral histories and make them available in electronic format to the Calvert Marine Museum, the Calvert County Historical Society, and the Southern Maryland Studies Center at the College of Southern Maryland. [HDC, P&Z, CMM]

# Goal 3: Develop heritage resources as cultural capital to connect the past to the future.

# Objective I: Celebrate heritage as a means of creating and nurturing a sense of local identity

- 5.3.1.1 Work with agricultural, environmental, and land trust organizations to promote consideration of historical and archaeological resources in open space, or protection through easements or other preservation strategies. [P&Z, HDC]
- 5.3.1.2 Work with Communications and Media Relations and the tourism office to ensure that information about heritage resources is shared. [P&Z, HDC, CMR, ED]
- 5.3.1.2 Support efforts to interpret and celebrate local heritage at historic sites, in the public schools, and at special events in the community and make information available to assist in those endeavors. [P&Z, HDC, ED, CMR, Heritage Committee]



### **CHAPTER 6. HOUSING**

#### **Vision**

Our Town Centers are attractive, convenient, and interesting places to live, work, and shop.

### Goals

**Goal 1:** Provide for full range of housing types in Town Centers to attract and retain multi-generational communities.

Goal 2: Encourage walkable, mixed use communities in Town Centers.

Goal 3: Provide programs to increase housing affordability.

**Goal 4:** Support aging in place through universal house design housing units and supportive services, especially near health and support services.

#### **State Vision**

This chapter supports the Maryland State Visions related to:

**Growth Areas.** Growth is concentrated in existing population and business centers, growth areas adjacent to these centers, or strategically selected new centers.

**Community Design.** Compact, mixed-use, walkable design consistent with existing community character and located near available or planned transit options is encouraged to ensure efficient use of land and transportation resources and preservation and enhancement of natural systems, open spaces, recreational areas, and historical, cultural, and archeological resources.

# **Related County Plans (incorporated by reference)**

Master Plans – Individual master plans for the Town Centers.

## **Background**

For many people, Calvert County represents the "American Dream" — home ownership in safe and attractive residential communities. On average, between 2010 and 2014, 81 percent of all occupied homes in the county were owned by the occupant, and almost half of the houses have been built since 1990. The Plan public workshops raised two major concerns that need to be addressed:

- Most housing is out of reach for low-income families and for young adults.
- Most of the County's housing stock is not designed to allow older residents to remain in the home when they are no longer able to take care of large houses and lots or no longer able to live independently.

## **Existing Conditions**

The number of housing units in Calvert County almost doubled between 1990 and 2010, but since that time, the increase in total number of units has remained very slow as shown in Table 6-1. Calvert County's housing stock is predominately single family, although the percentage of multi-family units has increased slightly in recent years, as shown in Table 6-2.

Table 6-1 Total Housing Units in Calvert County, 1990-2016

Years	Total Housing Units	Change
1990	18,974	
2000	27,576	8,602/ 860 average
2010	33,780	6,204/620 average
2011	34,009	229
2012	34,186	177
2013	34,418	232
2014	34,596	178
2015	34,767	171
2016	35,056	289

Source: US Census Bureau: 1990-2010 Decennial Census, 2011-2016 Annual Estimate of Housing Units, and 2016 Population Estimates

Table 6-2 Units per Residential Structure in Calvert County, 2005-2014

	2005 to 2009 Average	2010 to 2014 Average	Percent Change
I unit structures	95.2%	93.8%	-1.4%
2 or more unit structures	4.3%	5.3%	1.0%
Mobile homes and all other types of units	0.5%	0.9%	0.4%

Source: U.S. Census Bureau, 2012-2016 American Community Survey 5-year Estimates

### **Sustainability Approach**

Proposed policies promote sustainable building practices that minimize environmental impacts from buildings and landscapes. The proposed policies create a range of housing densities, types, and sizes that provide residential options for citizens of all ages and incomes. This strategy means an adequate percentage of homes needs to be affordable and located away from incompatible uses (land uses that would negatively affect residential land use).

### **Housing Values and Affordability**

The median value of Calvert County housing has decreased over the past 10 years, but remains higher than the median value in Charles and St. Mary's counties. Calvert County's median value has declined from its 2007 peak at \$425,000 to a low of \$328,000 in 2012. Between 2012 and 2014, Calvert County saw the greatest increase in median housing values of the three. It increased to \$340,000 in 2014, while St. Mary's and Charles have remained just under \$300,000.

The federal Department of Housing and Urban Development (HUD) defines an "affordable dwelling" as one that a household can obtain for 30 percent or less of its income.

While Calvert County has the highest median housing values in Southern Maryland, it also has the highest proportion of residents that spend more than 30 percent of household income on housing. A quarter of mortgage holders and over 40 percent of renters in Calvert County pay more than 35 percent of their household income toward housing.

The price of housing may partially explain the relatively small changes in population projections for the age groups 20-44 years and 0-4 years shown in Figure 6-1. These groups represent young adults, young families, first-time home-buyers, and families with young children.

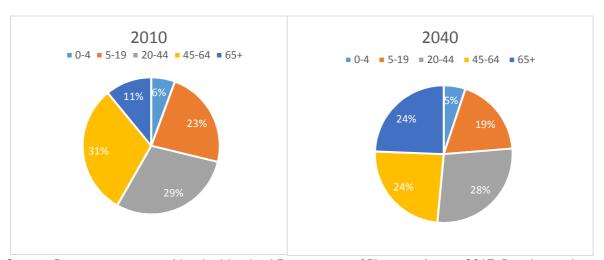


Figure 6-1 Calvert County Population by Age Group, 2010 and 2040

Source: Projections prepared by the Maryland Department of Planning, August 2017. Population data from 2010 from the U.S. Census Bureau.

Recognizing these challenges, Calvert County became the first county in the state to participate in the House Keys for Employees Program offered by the Maryland Department of Housing and Community

Development. This program matches an employer's contribution toward the down payment and closing costs for first-time buyers purchasing a home in Calvert County with additional funding from the county and from the State of Maryland. Through a combination of State and local funds, eligible borrowers could receive up to \$15,000 toward closing and down payment costs for the purchase of a home. Participating employers include:

- Calvert County Government
- Calvert County Public School System
- Calvert Well Pet Clinic
- Chaney Enterprises
- Royalle Dining Services

The Housing Authority of Calvert County manages several housing assistance programs for citizens with low or fixed income:

- Housing Choice Voucher (Section 8)
- Rental Assistance Program (RAP)
- Rental Assistance Demonstration (RAD)
- Senior Apartments

The Southern Maryland Tri-County Community Action Committee manages three housing communities in Calvert County intended to provide affordable alternatives for lower income households.

#### **Effects of Land Use Patterns**

An Environmental Protection Agency supported study titled *Location Efficiency and Housing Type* discussed the effects of location and housing type on energy consumption:

- "I. A home's location relative to transportation choices has a large impact on energy consumption. People who live in a more compact, transit-accessible area have more housing and transportation choices compared to those who live in spread-out developments where few or no transportation options exist besides driving. Choosing to live in an area with transportation options not only reduces energy consumption, it also can result in significant savings on home energy and transportation costs.
- "2. Housing type is also a very significant determinant of energy consumption. Fairly substantial differences are seen in detached versus attached homes, but the most striking difference is the variation in energy use between single-family detached homes and multifamily homes, due to the inherent efficiencies from more compact size and shared walls among units. Moderate energy-efficient building technologies, such as those qualifying for Energy Star performance, also

generate household energy savings that are notable but not as significant as the housing location and type".

Calvert County's development is dispersed, that is, the houses are spread-out throughout the countryside at low densities. When houses are located away from services and public transportation, the occupants are more automobile-dependent. For example, each worker in a household may need a separate vehicle. According to national studies, the average family spends \$8,700<sup>2</sup> per year in automobile payments and operating and maintenance costs. Each \$1,000 that could be reduced from automobile expenses would cover the monthly payments on \$10,000 of a house loan.

Proximity to jobs, services, and public transportation could reduce automotive costs. Development of walkable and bikeable mixed use Town Centers that provide a wide range of housing types help to reduce transportation costs. Policies that allow home occupations and permit residents to operate small scale business services and offices out of their homes can reduce work-related travel and promote local entrepreneurs.

The county's pattern of development also isolates residents from recreational opportunities. Public transportation is limited, and many people are too far from conveniences to walk or bicycle, and many old roads have no shoulders.

### **Housing for Seniors**

In 1990, about 4,500 people in Calvert County, about 12 percent of the population, were over 65 years of age. By 2010 that number had increased to almost 10,000 individuals, about 11 percent of the population. By 2040, the population over age 65 is projected to increase by about 250 percent over the 2010 number, to about 25,000, which is about 25 percent of the projected population.

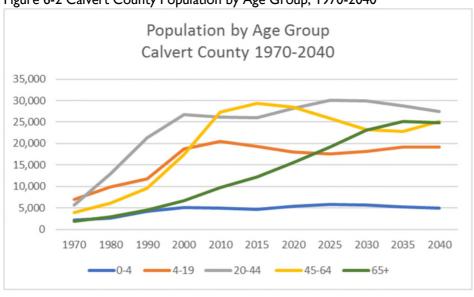


Figure 6-2 Calvert County Population by Age Group, 1970-2040

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<sup>&</sup>lt;sup>1</sup> Location Efficiency and Housing Type, Boiling it Down to BTU's, Jonathan Rose Companies, Revised March 2011, <a href="https://www.epa.gov/sites/production/files/2014-03/documents/location\_efficiency\_btu.pdf">https://www.epa.gov/sites/production/files/2014-03/documents/location\_efficiency\_btu.pdf</a>.

<sup>&</sup>lt;sup>2</sup> AAA 2015 Your Driving Costs

Source: Maryland Department of Planning, August 2017

In 2012, the AARP reached some interesting conclusions about seniors and their expectations about their living circumstances and communities:

- Approximately 90 percent of senior population intends to continue living in the current homes for the next five to 10 years.
- Although 65 percent of Americans between the age of 60 and 70 find it easy to live independently, among those 70 and older, only 43 percent find it very easy.
- Almost 20 percent of Americans aged 70 or older say they cannot live independently.
- More than 25 percent of senior citizens in their 60s are not confident that their communities will have the resources they need to lead a healthy and independent life.
- One in ten seniors have moved in the past ten years to make maintenance easier, that figure increases to 15 percent for those aged 65 to 69. <sup>3</sup>

Combining the county's aging population, the AARP findings, and the current pattern of development suggests that an increase in the demand for new housing and services for seniors is coming. As people

Universal Design is the design and

greatest extent possible by all people

regardless of their age, size, ability or

people who wish to use it.

disability. An environment (or any building,

should be designed to meet the needs of all

product, or service in that environment)

composition of an environment so that it can be accessed, understood and used to the

age, desire to live near drug stores, doctors' offices, and a hospital increases as their demand for these services increases. Proximity to these services becomes even more important for those who are not able to drive.

There are several options to accommodate seniors as they age in Calvert County:

- Encourage a range of housing options, including senior and co-housing<sup>4</sup>, in the Town Centers.
- Construct senior housing complexes in the Town Centers with services provided.
- Encourage universal design in housing units, subdivisions, and multi-family projects.
- Provide services to support seniors who are aging in place in their own homes.
- Accommodate assisted living and nursing home facilities in a variety of settings around the county.

## **Goals and Objectives**

Goal I: Provide for full range of housing types in Town Centers to attract and retain multi-generational communities.

<sup>&</sup>lt;sup>3</sup> 2012 United States of Aging Survey, AARP

<sup>&</sup>lt;sup>4</sup> "Cohousing communities consist of private, fully-equipped dwellings and extensive common amenities including recreation areas and a common house. Many neighborhoods are planned to keep cars to the periphery, which promotes interacting with neighbors and increases safety for playing children. Shared green space is also a key feature – whether for gardening, playing, or socializing. A final key feature is the common house – the "living room" of the community." The Cohousing Association of the United States, <a href="https://www.cohousing.org/creating">https://www.cohousing.org/creating</a>. Accessed 11/28/2018.

### Objective I: Facilitate the development of a variety of housing types in Town Centers

- 6.1.1.1 Continue the policy to allow accessory dwelling units on lots with single family dwellings. [P&Z]
- 6.1.1.2 Continue to allow small clusters of multiple dwelling units (with the appearance of a single dwelling unit) in Town Centers in accordance with the Town Center master plans. [P&Z]

### Goal 2: Encourage walkable, mixed use communities in Town Centers.

# Objective I: Accommodate residential uses in areas that are traditionally commercial in character.

- 6.2.1.1 Allow residential uses in mixed-use buildings in the Town Centers. [P&Z]
- 6.2.1.2 Explore the potential to incorporate multi-family housing into commercial areas to bring uses closer together and allow for redevelopment and infill housing. [P&Z]

# Objective 2: Encourage location of small-scale personal service activities within a walkable distance of residential uses.

- 6.2.2.1 Accommodate home occupations at an appropriate scale in residential areas. [P&Z]
- 6.2.2.2 Consider allowing small retail and service uses on the first floor of residential structures along major roads. [P&Z, PC, BOCC]

## Goal 3: Provide programs to increase housing affordability.

## Objective I: Support programs that increase the availability of affordable units.

- 6.3.1.1 Encourage public/private partnerships and/or developer-nonprofit partnerships for the development of affordable housing, elderly housing, or upgrading of substandard housing. ICR. ED1
- 6.3.1.2 Avoid concentrating subsidized housing. Facilitate affordable housing in all areas. [CR, P&Z]
- 6.3.1.3 Continue partnerships in support of funding for public/private housing to be used for low-interest loans or grants for affordable housing. [CR]
- 6.3.1.4 Consider providing tax incentives for retirees. [CR, F&B, BOCC]
- 6.3.1.5 Consider adopting inclusionary zoning regulations, after reviewing programs in other jurisdictions. [P&Z, CR, PC, BOCC]

#### Objective 2: Increase financial education opportunities that support home ownership.

6.3.2.1 Encourage training seminars to show how to manage finances to own or rent housing and to increase awareness of first-time home-buyer programs in Maryland. [CR, ED]

# Goal 4: Support aging in place through universal design housing units, especially near health and support services.

## Objective I: Support aging in place through universal design.

- 6.4.1.1 Encourage the use of universal design principles in the housing units and communities. [P&Z]
- 6.4.1.2 Regularly review parking requirements for housing to serve the disabled and seniors. [P&Z]
- 6.4.1.3 Provide opportunities to retrofit existing homes to incorporate universal design features so that seniors and the disabled can remain in communities longer, if they so choose. [P&Z]

## Objective 2: Locate senior housing near health and other support services.

- 6.4.2. Continue to encourage age-restricted (senior or 55+) housing in Town Centers by reducing the full requirements of the Adequate Public Facilities requirements for schools, school excise taxes, and/or the use of Transferable Development Rights to increase allowable density. [P&Z, BOCC]
- 6.4.2.2 Develop incentives for assisted living facilities and nursing homes to be constructed in Town Centers. [P&Z, CR, BOCC]



### **CHAPTER 7. TRANSPORTATION**

### **Vision**

Our highways are safe with only moderate congestion and transit is readily available. Walking and bicycling are practical alternatives within and in close proximity of Town Centers.

#### Goals

**Goal 1**: Provide a safe and reliable transportation system that complements the overall development of the county and balances use by pedestrians, bicyclists, motorists, and bus riders.

**Goal 2**: Maintain MD 4 and MD 2/4 as the main transportation corridor, providing for safe and efficient travel.

**Goal 3**: Maintain and improve the arterial and non-arterial road systems to provide for safe and efficient travel.

Goal 4: Improve and expand existing public transit services.

**Goal 5**: Promote transportation alternatives such as buses, carpools, vanpools, bicycling, and walking.

**Goal 6:** Continue a countywide transportation planning program that is integrated with state and regional planning programs.

### **State Vision**

This chapter supports the Maryland State Visions related to:

**Transportation.** A well-maintained, multimodal transportation system facilitates the safe, convenient, affordable, and efficient movement of people, goods, and services within and between population and business centers.

# **Related County Plans**

**Calvert County Public Transportation Transit Development Plan 2016 –** This plan guides public transportation improvements for the short, mid, and long-term and addresses routes.

A Transportation Plan for Calvert County 2010 – This plan was adopted in 1997. It identifies priorities and recommendations on specific improvements.

## **Background**

The transportation network in Calvert County is a function of the county's shape and topography. Because the peninsula is narrow and carved with stream valleys that run east-west, there is limited space for multiple north-south routes.

Historically, Calvert County did not need a complex network of roads given its agricultural nature and reliance on water transportation from its founding through the 19th century. Many of the roads in rural areas of Calvert County developed as farm to market or farm to wharf routes. These roads did not carry heavy traffic volumes.

MD 2/4 is the only major highway that extends for the full length of the county, and at the headwaters of St. Leonard Creek, it is the only road linking the southern end of the county to the rest of the county. Whether commuting out of the county or traveling within the county to Prince Frederick and other locations, many residents travel by car on MD 4 and MD 2/4 at some point. The county's dependence on travel along the MD 4 and MD 2/4 corridor is at the center of the concerns related to transportation.

Calvert County's geography and development patterns have created an automobile-dependent community. The county is situated within the southeastern portion of the larger Washington, D.C. metropolitan area. According to the U.S. Census Bureau, approximately 60% of residents commute out of the county for work. This large percentage of county residents who commute out of the county for work and the long duration of their commutes creates a situation where the residents spend considerable time on the roads. Integrating land use activities that complement daily life - parks, shopping, social and institutional centers - into the pattern of residential living, can result in shorter and fewer local automobile trips. The creation of more jobs in the county would reduce the number of people commuting out of the county.

Calvert County's geography limits accessibility and presents challenges to the creation of a robust internal transportation network. There is only one highway crossing to the west into Charles County, MD 231 Benedict Bridge, and one to the south into St. Mary's County, MD 4, Thomas Johnson Bridge, which the Maryland State Highway Administration (SHA) is studying for replacement and widening. There are no highway connections to the east across the Chesapeake Bay.

To provide a transportation system that moves people and goods to, from, and through the community

in a way that is safe, convenient, economical, and consistent with the community's historic, scenic, and natural resources, the emphasis is on addressing traffic delays, safety, pedestrian amenities, bicycle facilities, and transit service. The success of

A multi-modal transportation system includes various modes (walking, cycling, automobile, public transit, etc.) and connections among modes.

7-2

<sup>&</sup>lt;sup>1</sup> Calvert County Historic Roads Survey, Environmental Resources Management, 2009, Page 6.

Calvert County's future transportation system's success depends upon a land use pattern that supports a multi-modal system.

## **Sustainability Approach**

The sustainability of a transportation system depends upon the settlement pattern it serves. Land use patterns determine the spatial distribution of travel as well as the ability of various modes of travel to effectively serve travel demand. The Comprehensive Plan promotes creating a sustainable transportation system that allows for shorter and fewer automobile trips by integrating land use activities that complement daily life into the pattern of residential living. The Plan includes policies and actions that promote alternatives to the single-occupant vehicle, such as walking, bicycling, and public transit, and promote mixed-use development and pedestrian-oriented design.

## **Trends in Transportation**

Beyond vehicular auto traffic, increasing numbers of travelers are opting to walk and to bicycle for short daily trips. Communities which provide safe and attractive facilities attract residents and businesses interested in healthier and more affordable travel options. The county's residents need to travel throughout the county and within their communities, using a variety of modes, with greater ease. Improving conditions for bicyclists and pedestrians and expanding transit service are becoming more important.

In the long term, the advent of connected and autonomous vehicles is generally anticipated to affect driving patterns in several ways. Commuters may choose to send their cars home or to satellite parking locations rather than paying for daily parking in center cities, like Washington, D.C. This practice would double the number of daily work trips for some cars. Also, these vehicles with their enhanced safety features may encourage individuals who are not drivers or who do not drive frequently to travel more often and further distances than they might in less-sophisticated cars.

### **Traffic Congestion in Calvert County**

Congestion caused by commuters typically occurs during weekday peak travel periods and is known as recurring congestion. SHA's Traffic Volume Maps by county shows that the highest traffic volumes in Calvert County are carried on MD 4-MD 2/4, particularly through Prince Frederick. In general, the highways in Calvert County are operating at a level of service acceptable to the SHA (which is a Level of Service D or better); however, citizens experience peak period congestion at the traffic lights located at some key intersections along MD 2/4, especially those in Huntingtown and at the north end of Prince Frederick, and in Dunkirk and Solomons at the Thomas Johnson Bridge.

The increases in traffic volume during the years of rapid growth still affect the perception of traffic volume changes that Calvert County residents report today. The county has not seen increasing levels of traffic along the primary county arterial road in recent years.

In each case, there was a significant increase in traffic volumes along MD 2/4 or MD 4 from 2000 to 2005. After 2005 the rate of growth in traffic decreased and in several locations overall traffic volume

dropped between 2005 and 2010. By 2015 traffic returned to 2005 levels only in the vicinity of Lusby. The sharp traffic volume increase in 2005 at MD 2/4 in Prince Frederick was followed by a significant decrease in 2010 followed by a small increase in 2015. The steep decrease in traffic volumes at the MD 2/4 intersection can be attributed to the completion of Prince Frederick Boulevard from Stoakley Road to MD 231in 2006. Prince Frederick Boulevard is part of the Prince Frederick loop road, an interconnected roadway system designed to relieve pressure on MD 2/4. Prince Frederick Boulevard along with its counterpart, Chesapeake Boulevard, are examples of the county's efforts to reduce congestion on MD 2/4.

Table 7-1 and Figure 7-1 show annual average daily traffic (AADT) at five points along MD 4 and 2/4 from 2000-2015. The higher counts are in the middle of the county and moving to the north; the south has significantly lower traffic volumes than the rest of the county but has seen the most consistent growth in volumes over time. While some delay at signalized intersections in Prince Frederick is experienced during the peak travel periods, all arterial and collector roads are operating at acceptable levels of service.

In each case, there was a significant increase in traffic volumes along MD 2/4 or MD 4 from 2000 to 2005. After 2005 the rate of growth in traffic decreased and in several locations overall traffic volume dropped between 2005 and 2010. By 2015 traffic returned to 2005 levels only in the vicinity of Lusby. The sharp traffic volume increase in 2005 at MD 2/4 in Prince Frederick was followed by a significant decrease in 2010 followed by a small increase in 2015. The steep decrease in traffic volumes at the MD 2/4 intersection can be attributed to the completion of Prince Frederick Boulevard from Stoakley Road to MD 231in 2006. Prince Frederick Boulevard is part of the Prince Frederick loop road, an interconnected roadway system designed to relieve pressure on MD 2/4. Prince Frederick Boulevard along with its counterpart, Chesapeake Boulevard, are examples of the county's efforts to reduce congestion on MD 2/4.

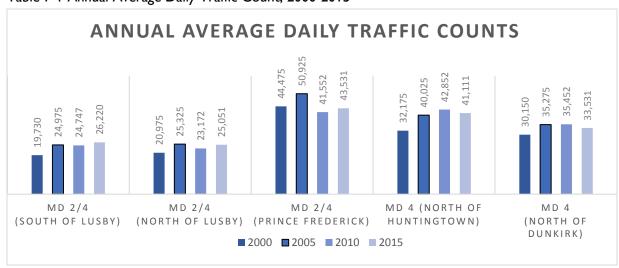
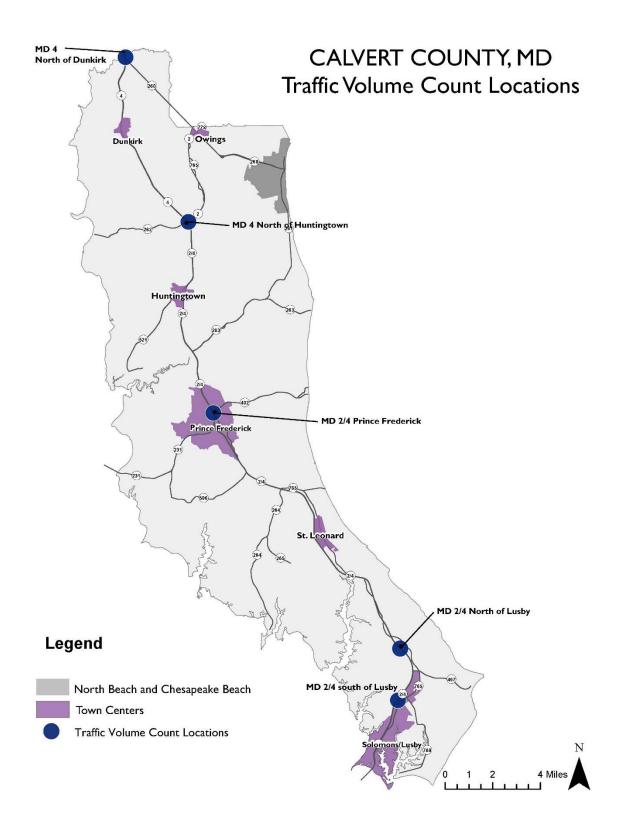


Table 7-1 Annual Average Daily Traffic Count, 2000-2015

Source: State Highway Administration, Traffic Volume Maps by County, 2000-2015

Figure 7-I Annual Average Traffic Count Locations



# **Highway System**

#### **Functional Classification**

Functional classification is an important principle underlying transportation planning as well as land use planning in the county. It defines the type of service which any road should provide. The county currently recognizes three functional classes of roads: arterial, collector, and land access (local roads). All roads provide some mixture of mobility and accessibility. Mobility, the movement of through traffic, is primary needed for the arterial roads and larger collector roads. Accessibility, the connection to immediate property, is needed for smaller collector roads and local roads.

- Arterial highways function primarily to convey heavy volumes of traffic within and through an
  area, providing a high degree of mobility and limited land access. Arterials should form an
  integrated system and serve area-wide travel patterns. Direct access onto arterials should be
  restricted.
- Collector highways function to collect traffic from local roads and to convey that traffic to
  arterial highways. Direct access onto collectors must be balanced against the role of collectors
  in providing mobility.
- Land access roads, also known as local roads, function to provide access directly to abutting
  property. These serve residential subdivisions as well as the least densely populated areas of the
  county.

The functional classification of highways in Calvert County, shown in Figure 7-2, is created through a comparative evaluation of four major factors: traffic, physical characteristics, system integration, and land use services.

#### MD 4 and MD 2/4

MD 4 and MD 2/4 carry the heaviest volumes of traffic and serve inter-county travel. The county considers the gradual conversion of MD 4 and MD 2/4 into a controlled through access expressway as key to resolving future traffic congestion. Making that conversion requires primarily five efforts:

- New driveway access points to MD 4 and MD 2/4 are not preferred by the county and the Maryland State Highway Administration.
- New roadway access is coordinated and the rights-of-way of future service roads and overpasses are reserved.
- Purchase of right-of-way for new overpasses along MD 4 and MD 2/4.
- New traffic signals are minimized through intelligent transportation systems (ITS) and land use planning solutions, and existing traffic signals are better coordinated and synchronized.
- Appropriate highway construction is completed including intersection improvements, the
  upgrade of the older sections of MD 4 and MD 2/4 that were retained when the highway was
  dualized, and the addition of acceleration and deceleration lanes and shoulders, where needed.

The Maryland State Highway Administration is working on a phased project to widen MD 2/4 through Prince Frederick. The project has six phases and will add a third through lane and an auxiliary lane on both the northbound and southbound sides. Phase I was completed in 2009. The construction of Phase 2 commenced in 2018.

#### Arterial

Arterial highways such as MD 231 and MD 260 serve fast and heavy traffic between subdivisions and urban centers. Direct access to property along arterial highway should be managed so that overall highway capacity can be preserved for through traffic.

Arterials should be designed and located to provide fast and convenient travel, to support necessary economic development, and to provide a framework for planned land use development. To ensure that the arterial system functions properly, its physical and operational characteristics must be understood.

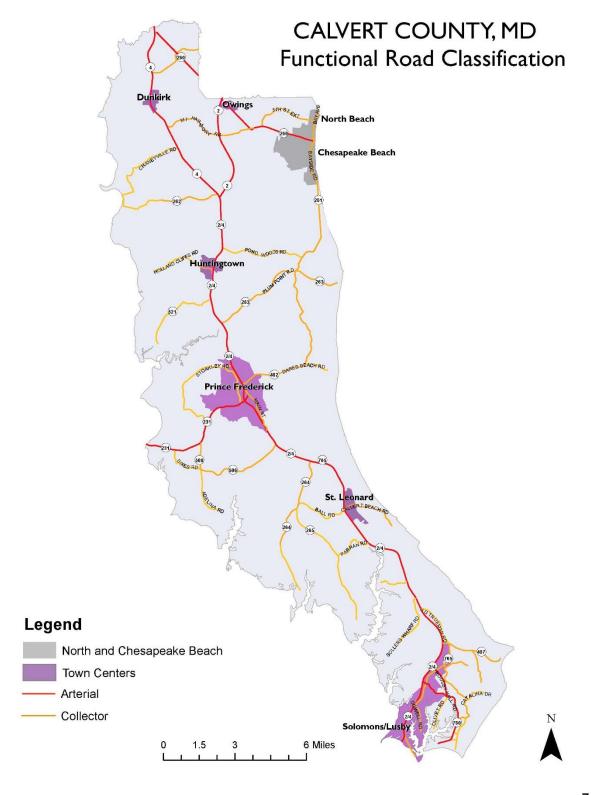
#### Collector

Collector roads are highways and roads serving trips of shorter length, linking residential and agricultural areas to the arterial network. These roads, which are generally county-owned and maintained, collect traffic from local roads and convey it to the arterial highways. In town centers, collector, and local roads provide for local circulation and access to businesses.

In rural areas, it is important to provide safe roads; however, conventional roadway design can alter the character of the community and promote higher speeds.

Over designing rural roads is costly and often makes rural lands more accessible to residential development. Roads that serve rural and natural areas generally have lower traffic volumes and do not warrant the same design improvements required of those serving growth areas. Preserving the look and limiting the capacity of rural roads helps to maintain the rural character of Calvert County and avoids the higher costs that result when roads are over-designed. By coordinating road improvements with land development goals, the county can keep its road construction costs lower and support new growth where it is expected.

Figure 7-2 Functional Road Classification



## **Chesapeake Bay Crossing Study**

As of 2018, the State of Maryland is conducting a Chesapeake Bay Crossing Study, led by the Maryland Transportation Authority (MDTA) of the Maryland Department of Transportation (MDOT). The study "will result in the identification of a preferred corridor alternate to address congestion at the Chesapeake Bay Bridge and evaluation of its financial feasibility. The Bay Crossing Study will evaluate current and future traffic demand across the Chesapeake Bay." Locating a bay crossing in Calvert County would result in a tremendous amount of pass-through traffic to MD 4. Constructing a bay crossing in Calvert would likely have a significant impact on the county's rural character. If Calvert were to be chosen as the location for the next Chesapeake Bay bridge crossing, then the county's long-range plans – the Comprehensive Plan and Transportation Plan would need to be redone to address the significant potential impacts.

#### **Transit**

Good transportation planning requires that highway and transit facilities be planned together. Highway capacity can be optimized when a highly accessible and efficient transit system is in place. The county operates two levels of local transit service. A fixed route service serves Town Centers. The fixed-route system addresses two types of movements: within Town Centers and between Town Centers.

Commuter transit is provided by the Maryland Transit Administration (MTA) over four bus routes that serve Washington, D.C. While transit riders represent only a small proportion of total county commuters, the commuter buses are typically filled to capacity. Depending on the route, there are between five and 13 trips a day. The bus routes originate in St. Leonard, North Beach, Dunkirk, Huntingtown, and Prince Frederick. The southern part of the county is not served by the commuter bus routes.

Calvert County recently implemented regular route service to the Charlotte Hall area including direct service to the Charlotte Hall Veterans home. This route allows for direct connections with both Charles County transportation and St. Mary's County transportation. Calvert County continues to have a direct transfer with St. Mary's County, in the southern end of Calvert County, allowing residents access to Lexington Park, MD.

#### **Possible Future Transit**

An overall framework for public transit service should continue to be implemented by Calvert County. This framework calls for the creation of local transit service areas in the Town Centers and for express bus service between those centers. In addition to providing access to jobs, increasing access to healthcare services needs to be considered for the county's large senior population. Reliable alternative transportation options are needed for people with disabilities and seniors in the county. Calvert County has just completed its five-year Transportation Development Plan and identified numerous service

<sup>2</sup> Maryland Transportation Authority website, <a href="https://www.baycrossingstudy.com/">https://www.baycrossingstudy.com/</a>, accessed May 7, 2018.

enhancements. The county is working with the MTA to secure funding to implement these service changes.

Ferry service is a form of transit with potential for Calvert County, especially as the southern part of the county becomes more economically integrated with Lexington Park. Calvert and St. Mary's counties have been connected by ferry services in the past. One ferry service operated continuously for almost 60 years, until December 16, 1977. The Thomas Johnson Bridge opened the next day. Prior to then, "Miss Solomons" carried passengers from Solomons to the Patuxent Naval Air Test Center. Vehicle ferry service operated in the 1920s and 1930s.<sup>3</sup> The potential for ferry service must be kept viable. Any ferry service should be properly planned and integrated into the overall transportation system and land use pattern.

Rapid transit is intended to facilitate fast movement along heavily traveled corridors. Rapid transit can be provided by commuter rail, light rail, and buses operating in exclusive rights-of way. This condition is not likely in Calvert County. The rail options require high urban population densities to justify their costs and to operate successfully.

## **Pedestrian and Bicycle Network**

Currently there are few connected trails for bicyclists or pedestrians to use, either for recreation or for transportation between developed areas. Providing these connections is challenging because of eastwest stream valleys cutting through the county on either side of the ridgeline that MD 2/4 follows. The volume and speed of vehicles, and in some instances, the lack of shoulders are impediments to pedestrian and bicycle travel. In addition, where the highways bisect developed areas, the lack of signalized pedestrian crossings discourages people from walking. While there are sidewalks, they are limited and not fully connected even in developed areas. The lack of pedestrian and bicycle facilities fosters reliance on automobiles and does not provide alternatives to auto travel.

By 2040, the county intends to create safe and attractive paths that allow people to travel within the Town Centers, connecting residential, commercial, recreation, institutional, and employment areas. In addition, paths would connect the Town Centers to the rural and natural areas and the water, whether to the Chesapeake Bay, Patuxent River, or one the county's creeks. New roads and retrofits of existing roads should accommodate pedestrians and bicyclists. Such infrastructure could include wide sidewalks and median crossing islands for pedestrians and protected or dedicated bicycle lanes for bicyclists, or shared-use paths for both.

## Complete Streets and Streetscape Improvements

Complete streets are defined by those that offer balanced use to all modes of transportation. Complete streets enable safe access for all users including pedestrian and bicyclists as well as motorists and transit riders of all ages and abilities. Complete streets consider the needs of motorists but do not exclude the

<sup>&</sup>lt;sup>3</sup> Bugeye Times. Calvert Marine Museum, Spring 1978, Vol. 3 - No. 1. Pages 1-2. https://www.calvertmarinemuseum.com/DocumentCenter/View/1249/Bugeye-Times-Spring-1978. Accessed May 19, 2018.

needs of pedestrians, transit users, bicyclists, and commercial and emergency vehicles. The typical cross-sections for each road classification should address the manner in which various modes of transportation are accommodated based upon the road classification and the surrounding land use.

Streetscape features should be used to establish the character of Town Centers and Residential Areas. Adding street trees, street furniture, and sidewalks along roadways and a planted median in the center improves the driving and pedestrian experiences.

Traffic calming measures such as roadway narrowing, raised and colored intersections, street chokers (also called neckdowns), and traffic circles would improve pedestrian conditions within Town Centers. These features reduce the speed of cars and increase alertness of motorists to enhance the environment for non-motorists.

In 2016, Calvert County adopted a Neighborhood Traffic Management Program for unincorporated areas of the county. The intent of the program is to enhance the safety and livability of residential neighborhoods within Calvert County. The program is available to any homeowner associations or organized group of citizens who wish to reduce vehicle speeding in their neighborhood. If a public street qualifies for the program, it may be necessary for the community residents to fund any traffic calming measures by way of a Special Taxing District if county funds are not available.

## **Residential Area and Town Center Transportation Networks**

Most shopping, medical, and personal business trips in the county will be destined for Town Centers, while most households, even in the future, will be located beyond the borders of Town Centers in a low-density pattern.

Each Town Center master plan proposes road construction projects. In most cases, implementation of these projects would help manage access onto MD 4 and MD 2/4 and provide a framework for higher density residential commercial development. In some cases, these improvements are needed to resolve existing traffic congestion. Because most subdivisions in Calvert County do not interconnect, even short trips require the use of major arterials, contributing to the overload of MD 2/4. Connecting the current roads parallel to MD 2/4 into a complete roadway network that extends the length of MD 2/4 through each of the Town Centers would allow circulation between parcels without the need for additional access points on the through highway.

Additional improvements are needed to limit the increased reliance on cars and to develop a more balanced transportation system. Future road construction in the Town Centers should maximize connectivity within each and with surrounding residential areas. Increasing connectivity promotes activity within the Town Centers and reduces the need to drive for those residents closest to Town Centers. Town Centers need to facilitate walking, bicycling, and transit use. Community design guidelines with these and similar aims should be developed in the revised Town Center master plans.

New land development should be designed to minimize the number of automobile trips. The county should establish road and sidewalk/path connectivity requirements based on block length in designated

areas and for residential and commercial subdivisions above a certain size to help reduce traffic congestion and improve walkability, especially in Town Centers.

## **Transportation System Management**

Financing road improvements is a challenge. The county studied options for raising revenue for new road construction and has opted to use a combination of excise tax revenues from new development, the sale of bonds, and general fund revenues. Road maintenance is also costly. The county relies on the general fund supplemented by a small amount of gasoline tax revenues, which are transferred from the state to the county.

A Transportation System Management (TSM) program is aimed at making the most efficient use of existing roads, highways, and transit services without constructing additional highway capacity. Several measures fall under the TSM heading, including access control and management, intelligent transportation systems, traffic management, and travel demand management. Each has the potential to improve traffic flow and safety, reduce fuel consumption and air pollution, and reduce cost on new construction.

TSM measures with potential in Calvert County include:

- Intelligent transportation systems feature such as smart traffic signals and transit system priority that take advantage of the emerging capabilities of connected vehicles.
- Traffic engineering techniques such as traffic signal synchronization, the proper placement of driveways, and exclusive turning lanes and roundabouts at intersections.
- The promotion and marketing of area-wide transit, carpools, and vanpools including expanded carpool lots.
- Town Center and community land use planning and site design aimed at minimizing the need for travel by car.

### The MPO

Based on the 2010 Census, the U.S. Department of Transportation, Federal Highway Administration has determined that the combination of the Lexington Park area in St. Mary's County with the Solomons/ Lusby/ Chesapeake Ranch Estates/Drum Point area in Calvert County meets the population criteria for a Metropolitan Planning Organization (MPO). The Calvert-St. Mary's MPO is a federally-mandated and funded organization tasked with planning an integrated regional transportation system between the two counties.

The MPO prepares and maintains several documents.

- The Long-Range Transportation Plan (LRTP) develops and updates the long-range transportation goals for the region.
- The Unified Planning Work Program (UPWP) lists planning studies and evaluations underway in a given year.

- A Transportation Improvement Program (TIP) includes a short-range program of transportation improvements based on the long-range transportation plan. The TIP is designed to achieve the area's goals, using spending, regulating, operating, management, and financial tools.
- The Public Participation Plan (PPP) is designed to involve all appropriate parties of the community in the transportation planning process and to ensure that the public has adequate opportunity to provide input on the transportation issues affecting the region.

## **Goals and Objectives**

Goal I: Provide a safe and reliable transportation system that complements the overall development of the county and balances use by pedestrians, bicyclists, motorists, and bus riders.

# Objective I: Develop a transportation system that effectively serves the future land use pattern and helps to implement adopted land use and growth management objectives.

- 7.1.1.1 Achieve a high level of accessibility between residential areas and Town Centers. [P&Z, PW, CR]
- 7.1.1.2 Give priority to the construction and upgrading of roads that serve Town Centers.

  Continue to advocate for the Thomas Johnson Bridge replacement as a top priority for state road construction. [BOCC, PW, P&Z]
- 7.1.1.3 Adopt an access management policy. [BOCC, PW, P&Z]
- 7.1.1.4 Identify and protect right-of-ways and easements for the long term [PW, P&Z]

### Objective 2: Establish a road connectivity requirement for new developments.

- 7.1.2.1 Establish road and sidewalk/path connectivity requirement based on block length in designated areas and for residential and commercial subdivisions above a certain size to help reduce traffic congestion and improve walkability, especially in Town Centers. [P&Z, PW]
- 7.1.2.2 Promote cross-access between properties and interconnected parking lots to preserve the capacity of the adjacent road. [P&Z, PW]

#### Objective 3: Continue to update and adopt the county transportation plan.

- 7.1.3.1 Construct new roads as called for in the Calvert County Transportation Plan and as identified in the adopted Town Center master plans. [PW]
- 7.1.3.2 Continue to update the Calvert County Transportation Plan, including a Transportation System Management element. [P&Z]

# Objective 4: Prepare traffic circulation studies and transportation plans as needed for Town Centers.

7.1.4.1 Continue to monitor traffic conditions and assess the potential for technological solutions to traffic problems. [P&Z, PW, SHA]

Goal 2: Maintain MD 4 and MD 2/4 as the main transportation corridor, providing for safe and efficient travel.

- 7.2.1.1 Reduce existing and discourage future direct property access, especially to MD 4 and MD 2/4. [P&Z, SHA]
- 7.2.1.2 Require parallel connecting roads along MD 4 and 2/4 during the development and subdivision process, where feasible, with the long-term goal of having driveways served by connecting roads. [P&Z]
- 7.2.1.3 Continue to develop north-south roadway systems, parallel to MD 2/4 in the Town Centers. [P&Z, PW]
- 7.2.1.4 Continue the program for resurfacing existing roads. Prioritize resurfacing based on traffic counts, structural condition of paving and subsurface conditions, and skid resistance of existing surfaces. [PW]

# Goal 3: Maintain and improve the arterial and non-arterial road systems to provide for safe and efficient travel.

Objective I: Maintain the program to renovate road sections and intersections. This includes widening roads, adding shoulders, improving stormwater conveyance, removing dangerous curves, replacing bridges, correcting poor sight distance, and adding turning lanes and roundabouts. Prioritize improvements based on traffic counts, existing conditions, and proximity and service to Town Centers.

- 7.3.1.1 Address peak-hour congestion on MD 2/4. [SHA]
- 7.3.1.2 Pursue with SHA the implementation of active traffic management technology to reduce congestion during peak hours. [P&Z, PW, SHA]
- 7.3.1.3 Improve MD 231 to address safety and reduce congestion. [SHA]

#### Objective 2: Complete the network of roads parallel to MD 2/4 in Prince Frederick.

- 7.3.2.1 Include continuous bike and pedestrian pathways along these roadways. [P&Z, PW]
- 7.3.2.2 Encourage businesses locating along these roads to have a public entrance facing them. [P&Z]

### **Goal 4: Improve and expand existing transit services.**

# Objective I: Increase the frequency of local transit service between Town Centers, including employment areas and health centers.

- 7.4.1.1 Explore the demand among local employers and workers for buses commuting to take employees to and from work places. Develop routes likely to encourage transit access for employees, patients, and students from throughout the county. [CR]
- 7.4.1.2 Review the routes serving Town Centers to include stops at employment centers. Consider extending transit hours to serve employees within the Town Centers and adjacent areas. [CR]
- 7.4.1.3 Review and increase the number of routes connecting major subdivisions to Town Centers. [CR]

# Objective 2: Designate new park and ride locations and key commuter transit routes, when needed.

- 7.4.2.1 Provide adequate commuter parking lots at key locations throughout the county. [MDOT/MTA]
- 7.4.2.2 Encourage the shared use of parking lots, especially in Town Centers, as part of coordinated land development plans. [P&Z]
- 7.4.2.3 Continue to encourage the state to provide expanded commuter bus service. [CR, P&Z]

#### Objective 3: Expand and improve demand-responsive transit services.

7.4.2.1 Increase availability of demand-response public transportation. [CR]

# Goal 5: Promote transportation alternatives such as buses, carpools, vanpools, bicycling, and walking.

# Objective I: Develop a countywide policy for building and maintaining sidewalks and bicycle ways at the time of new road construction.

- 7.5.1.1 As state and county roads are improved or upgraded, ensure the roads include sidewalks and bikeways; where feasible, construct a bikeway, which is to be a shared-use path, separate from the roadway. [P&Z, PW]
- 7.5.1.2 Continue to retrofit existing roads with sidewalks connecting communities within the residential areas of Town Centers by an internal network of sidewalks and roads. [PW]
- 7.5.1.3 Provide safe pedestrian and bicycle routes to all public schools, where practical. [P&Z, PW, SHA]
- 7.5.1.4 Provide designated crosswalks at all intersections except where the designation would create a safety hazard. [SHA, PW]
- 7.5.1.5 Review site plans for commercial, business and employment uses to ensure safe pedestrian movements. [P&Z]

# Objective 2: Establish bicycle routes to connect residential, commercial, employment, educational, and open space areas.

- 7.5.2.1 Develop a local bicycle system plan for each Town Center. [P&Z, PW]
- 7.5.2.2 Designate key bike routes connecting Town Centers, where practical. [P&Z, PW]
- 7.5.2.3 Establish priorities for the creation of designated bikeways along the state highways operating from east to west or connecting to Town Centers, including MD 231, MD 261, MD 262, MD 263, MD 264, MD 265, MD 402, MD 497, and MD 760. [P&Z, PW, SHA]
- 7.5.2.4 Provide wayfinding on designated bike routes. [PW, SHA]
- 7.5.2.5 Look for ways to encourage the use of bicycles, including providing bicycle parking and/or storage facilities at public buildings, encouraging it in shopping and employment areas, and providing information on bikeways, such as online maps, to the public. [P&Z, GS, TS]
- 7.5.2.6 Improve bicycle safety and accommodations, especially in Town Centers. [P&Z, PW, SHA]
- 7.5.2.7 Encourage the construction of the bikeway/shared-used path as properties develop. [P&Z]
- 7.5.2.8 Address bicycle and pedestrian accommodations in each Town Center master plan. [P&Z, PW]

#### Objective 3: Develop a complete streets policy applicable within Town Centers.

- 7.5.3.1 Install traffic calming measures in select locations in Town Centers. [PW, SHA]
- 7.5.3.2 Promote multiple modes of transportation to reduce dependence on automobiles within Town Centers and connect Town Centers with adjacent communities through the provision of walking and biking routes. [P&Z, PW]
- 7.5.3.3 Establish bicycle parking requirements for commercial, employment, and institutional uses in Town Centers and Employment areas. [P&Z]
- 7.5.3.4 Pursue pedestrian safety and traffic capacity improvements within Town Centers. [PW]
- 7.5.3.5 Encourage the installation of sidewalks along both sides of all streets in Town Centers. [P&Z, PW, SHA]
- 7.5.3.6 Install pedestrian crossing signals connected to safe pedestrian networks at signalized intersections within Town Centers. [PW, SHA]
- 7.5.3.7 Map and implement continuous, ADA compliant sidewalks, and pedestrian facilities in each Town Center. Update small area master plans to include these networks. [P&Z, PW, SHA, TS]
- 7.5.3.8 Pursue Complete Streets grant opportunities. [PW, P&Z]

# Goal 6: Continue a countywide transportation planning program that is integrated with state and regional planning programs.

# Objective I: Develop a sustainable program for financing transportation construction and improvement.

- 7.6.1.1 Explore potential funding strategies to expedite the planning and construction of needed projects on the State highway system in Calvert County and for county roads. [P&Z, PW, F&B]
- 7.6.1.2 If amendments are made in federal and/or state standards, amend the county road design requirements. [P&Z, PW]
- 7.6.1.3 Encourage developer participation in adjacent roadway improvements that become necessary as development progresses. [PW, P&Z]
- 7.6.1.4 Review Calvert County's adequate public facilities regulations for roads and consider potential changes to ensure the cumulative impacts of development are addressed. [PW, BOCC]

#### Objective 2: Participate in state and regional transportation planning efforts.

7.6.2.1 Promote regular updates to the regional, MPO, and county transportation plans based upon and designed to serve the land use development goals of Calvert County and the other units of government in the Southern Maryland region. [P&Z, PW, CR]



#### **CHAPTER 8. ECONOMIC VITALITY**

#### **Vision**

We are building a strong local economy based on renewable resources, agriculture, seafood, high technology, retirement, recreation, and tourism.

#### Goals

**Goal I:** Strengthen economic opportunity in Calvert County.

**Goal 2:** Direct business growth to Town Centers while preserving agricultural land in the Farm and Forest District.

Goal 3: Expand Calvert County's tourism industry.

**Goal 4:** Strengthen educational opportunities in Calvert County.

#### **State Vision and Plan**

This chapter addresses the following Maryland State Visions:

**Growth Areas:** Growth is concentrated in existing population and business centers, growth areas adjacent to these centers, or strategically selected new centers.

**Infrastructure:** Growth areas have the water resources and infrastructure to accommodate population and business expansion in an orderly, efficient, and environmentally sustainable manner.

**Economic Development:** Economic development and natural resource—based businesses that promote employment opportunities for all income levels within the capacity of the State's natural resources, public services, and public facilities are encouraged.

## **Related County Plans**

**2017-2022 Calvert County Economic Development Strategic Plan Update –** The Economic Development Strategic Plan Update provides information and recommendations to guide the county's economic development strategies for the next five years.

#### **Background**

Historically, Calvert County's local economy relied on agriculture, fishing, seafood harvesting, and recreation. By early in the 20th century, tourism and recreation played an important role in the county's economy when the Towns of North Beach and Chesapeake Beach were developed. Over the century Solomons and areas along the Patuxent River emerged as attractive places for second homes, boating, and other water-related activities.

Today, Calvert County's economy is based primarily upon its location within the Washington, D.C. metropolitan area. The county's economy is stable compared to other jurisdictions in Maryland and the nation because of several factors including: I) a strong local business climate; 2) job market stability; 3) proximity to major employment centers in Washington, D.C. and Virginia; and 4) a strong median household income.

Residents earn above average wages as compared to other Southern Maryland counties and the State of Maryland. Calvert is one of the wealthiest counties in Maryland and the wealthiest in Southern Maryland, in part because of the proximity to federal agency and contracting jobs. However, most of those jobs are in the surrounding counties.

The Dominion Cove Point liquefied natural gas import facility is the most recent addition to a growing local energy sector and private sector jobs grew by 1,510 (9 percent) from 2010 to 2015.

The county aims to continue to strengthen business growth by directing development to Town Centers, while preserving agricultural land and the county's rural character.

## **Sustainability Approach**

The Economic Vitality chapter strives to meet the needs of current generations without overburdening future generations. It aims to balance the provision of commercial services and employment with the maintenance of a high quality of life. Sustainable economic development is necessary to ensure the long-term viability of the community. A reasonable rate of diversified economic growth is encouraged and sustained to provide jobs for residents, to increase incomes, and to expand the tax base.

## **National and Regional Trends**

Calvert County is part of the larger Washington, D.C. metropolitan region and is impacted by the conditions across the region. Calvert competes with other parts of the greater Washington, D.C. area, Baltimore and Annapolis, and within Southern Maryland for jobs, workers, and residents.

#### **Regional Employment Growth**

The Metropolitan Washington Council of Governments prepares forecasts of growth in population, housing, and employment for each county in the metropolitan area. The most recent projections estimated the total employment in Calvert County in 2015 at 34,000, which is projected to increase to 44,300 (by 30 percent) by 2045. This percentage increase is comparable to the projected growth in the other Maryland counties in the region (Table 8-1).

Table 8-1 Employment Forecasts (Jobs) for Maryland Counties in the Washington Metropolitan Region

Employment Forecasts in Thousands from 2015 to 2045									
County	2015	2020	2025	2030	2035	2040	2045	Number	% Change
Montgomery	520.2	543.5	572.5	604.5	627.4	653.9	678.7	158.5	30.5%
Prince George's	338.6	349.0	366.3	375.7	385.5	393.3	402.1	63.6	18.8%
Calvert	34.0	36.8	39.5	40.9	41.9	43.I	44.3	10.3	30.3%
Charles	46.6	47.0	49.2	52.2	55.4	58.8	61.5	14.9	32.0%
St. Mary's	66.0	70.4	74.3	76.5	79.1	81.8	84.5	18.5	28.0%
Frederick	106.2	110.6	115.6	121.3	127.8	133.9	140.2	34.0	32.0%
Total	1,045.5	1,087.0	1,143.2	1,194.6	1,237.9	1,283.0	1,326.8	281.3	26.9%

Source: Metropolitan Washington Council of Governments, Round 9.0 Cooperative Forecasts

#### **Economic Base**

#### **Local Employment**

Calvert County's local economy is based upon agriculture, tourism, construction, energy production, and local-serving retail and service businesses. The county's largest five employers are the Calvert County Public Schools, CalvertHealth Medical Center, Calvert County Government, Exelon/Calvert Cliffs Nuclear Power Plant, and the Arc of Southern Maryland (see Table 8-2). Most of the remaining top ten employers are service and retail businesses.

Table 8- 2: Major Employers - Calvert County, 2018

Rank	Employer	Employees
I	Calvert County Public Schools	2,125
2	CalvertHealth Medical Center	1,314
3	Calvert County Government	1,252
4	Exelon/Calvert Cliffs Nuclear Power Plant	825
5	The Arc of Southern Maryland	460
6	Chesapeake Beach Resort & Spa	300
7	DirectMail.com	230
8	Dominion Cove Point	205
9	Safeway – Prince Frederick	200
10	Asbury Solomons	181

Source: Calvert County Department of Economic Development, 2018

#### **Jobs by Industry**

Calvert County's largest industries are trade, transportation, and utilities (19.7%), construction (16.9%), local government (15.6%), and education and health services (15%), as shown in Figure 8-1. The next largest sector in the county is leisure and hospitality (13.5%), reflecting tourism's importance in the local economy. While many Calvert County residents work for government agencies outside the county, federal and state government provide only 0.5% and 1.2% of the jobs available in Calvert County, respectively.

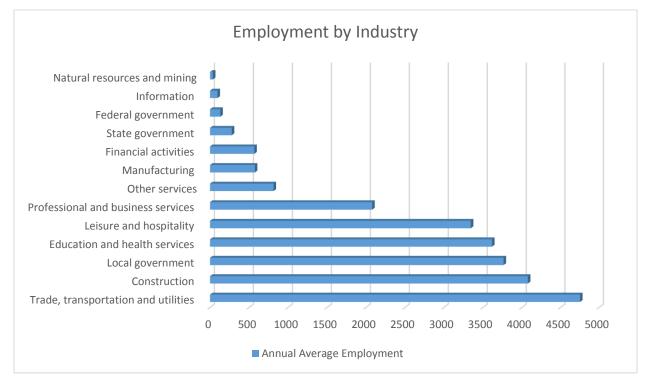


Figure 8-1 Calvert County Employment by Industry, 2016

Note: Includes civilian employment only

Source: Maryland Department of Labor, Licensing and Regulation, Office of Workforce Information and Performance

#### **Commuting**

Calvert County's location within the Washington Metropolitan Area positions it well for commuting to Washington, D.C. and other employment centers within the region. While Prince Frederick attracts the highest number of local workers, Washington, D.C. provides the second highest number of jobs to county residents. Residents also commute to Waldorf, St. Mary's County, Prince George's County, and Baltimore City.

Table 8-3 shows that the employed labor force in the county remained essentially constant in recent years as did the split between those with jobs in the county and those commuting elsewhere to work. Calvert County experienced an increase in commuting from neighboring jurisdictions from 8,900 workers in 2010 to 9,600 in 2015.

While most Calvert County commuters drive alone, the county is served by four commuter bus routes that travel between Calvert County and Washington, D.C. The commuter bus routes originate in St. Leonard, Town of North Beach, Dunkirk, Sunderland, and Prince Frederick. The southern part of the county is not served by the commuter bus routes.

Table 8-3 Employment In and Out of Calvert County (by County Residents)

Employment In and Out of Calvert County					
	In County	Out of County			
2007-2011 average	18,033 (39.9%)	27,163 (60.1%)			
2012-2016 average	17,110 (38.1%)	27,762 (61.9%)			

Source: Commuting Characteristics by Sex 2007-2011 and Commuting Characteristics by Sex 2012-2016, American Community Survey 5-Year Estimates, US Census Bureau

#### **Tax Base**

Real property tax is Calvert County's largest revenue source, and while the real estate tax base includes residential, commercial, and utility properties, much of the revenue is generated by residential development. Between 2011 and 2016, the county's residential real property value has experienced a net decrease of \$1.95 billion. This decline is not completely offset by the growth in commercial real property value during the same period. (See Figure 8-3 and Table 8-4.)

Residential uses, particularly the single-family detached units common in Calvert County, historically have required more than a dollar in services for each dollar of tax revenue they provide. In contrast, commercial and agricultural uses require considerably less than a dollar in services for each dollar in tax revenue contributed. The recent reduction in housing values has probably made the disparity between revenue collection and cost of services more pronounced for residential uses.

As Table 8-4 demonstrates, the overall assessable base for the county also declined from 2011 through 2016, despite a 17.5 percent increase in the public utility assessment. The completion of the Cove Point Liquefaction Project, a \$3.8 billion investment, is expected to generate an estimated \$40 million increase in property taxes per year.

To provide for additional, sustainable revenue sources, to protect the county from the negative revenue effect of residential property devaluation, and to reduce the government's direct reliance on its residents for revenue, the Board of County Commissioners seeks to increase the commercial real property tax base to provide revenue and offset reliance on the residential taxpayer.



Figure 8-2 Calvert County, MD: Real Property Assessable Base (\$ Billions), FY2007-FY2016

Source: Calvert County Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2016

Table 8-4 Calvert County Assessable Base, FY2011 v. FY2016

		e Tax Base illions)	FY 2011 v (\$ Mill	
	FY 2011	FY 2016	Net	Percent
Residential Real Property*	\$12,051.74	\$10,096.13	-\$1,955.61	-16.2%
Commercial Real Property*	\$1,260.79	\$1,309.00	\$48.21	3.8%
Public Utility	\$747.96	\$878.73	\$130.78	17.5%
Personal Property (Including Corporations and Banks)	\$126.40	\$127.32	\$0.93	0.7%
Total Assessable Tax Base	\$14,186.88	\$12,411.18	-\$1,775.70	-12.5%

Source: I. Calvert County Department of Economic Development, "State of the Economy 2014". 2. Calvert County, Board of County Commissioners "Adopted Operating and Capital Budget Fiscal Year 2017 Volume I". 3. Calvert County Department of Finance & Budget, "Calvert County, Maryland. Comprehensive Annual Financial Report For the fiscal year ended June 30, 2016". Note: \*FY2016 figures are estimates for these categories.

## Regional Median Household Income

Calvert County's residents enjoy an above-average wage when compared to the other Southern Maryland counties as well as the State of Maryland. Based upon income and poverty statistics, Calvert County is one of the wealthiest counties in the state. (See Figure 8-3.)



Figure 8-3 Median Household Income, 2014

Source: Income in the Past 12 months (in 2014 Inflation-Adjusted Dollars), American Community Survey 5-Year Estimates, US Census Bureau, 2014

#### **Economic Outlook**

#### **Five-Year Strategic Plan**

Calvert County's Economic Development Strategic Plan Update for 2017-2022 establishes economic development priorities for the coming years. The Strategic Plan's central recommendations include accelerating the development of Town Centers and increasing incentives to agribusinesses.

#### **Economic Opportunities**

Based on the county's list of top employers, new businesses coming to or starting in Calvert County are likely to be small to mid-size businesses with 200 employees or less. New jobs in Calvert County are most often expansions of existing home-based businesses that outgrow their residential locations or small businesses of 10 to 20 employees.

These smaller-scale, idea-based employers are well-suited to locate in Town Centers. Focusing commercial and employment development in Town Centers is crucial to creating the energy and vibrancy necessary to attract additional businesses. Communities that attract new mid-sized businesses typically offer a variety of housing types and price points, are walkable and attractive and have good schools and recreation opportunities to attract young families and emerging professionals.

## **Calvert County's Existing Sectors**

While many county residents commute to jobs outside of the county, the local economy is anchored by agriculture, seafood, health care, retirement, recreation and tourism, renewable resources, and energy businesses and institutions.

#### **Agriculture and Agribusiness**

Agriculture is a vital part of Calvert County's economy and a central aspect of the county's rural identity. Agricultural land accounts for 24 percent of the county's land area, including 32,901 acres of farmland according to the 2012 U.S. Census of Agriculture.

- Farms in Calvert County are smaller than the national average; most are less than 180 acres, with an average size of 122 acres. The average farm size in the United States is 442 acres (USDA National Agricultural Statistics Service).
- In fiscal year 2014, agriculture accounted for \$272.5 million, or 2 percent of the total tax base.
- Of the 269 farms reporting in 2012, almost half of the farm operators were full-time operators.
- Over 80 farms were involved in the equine industry.
- Farm operations are shifting from traditional agriculture to specialty agriculture, farm-to-table businesses, and agri-tourism.
- The market value of agricultural products sold rose from \$4 million in 2007 to \$11.1 million in 2012: 95 percent was from crop sales and 5 percent was from livestock sales.

Calvert County has four farmers markets that connect residents with local agricultural producers: in Barstow, Prince Frederick, Solomons, and North Beach.

Land use regulations are essential to the preservation of farmland in the county. Residential subdivision development has expanded in Calvert County's rural areas in recent decades, reducing the amount of viable agricultural land and increasing conflicts between farmers and their non-farming neighbors. In addition to traditional agricultural activities, farm operators are turning to agri-tourism and specialty agriculture to develop a niche rural market in the county.

The county also has significant potential to expand tourism-related agribusinesses such as farm-to-table restaurants, breweries, wineries, farmers markets, and community-supported agriculture (CSA). These activities can create concern among neighbors. The *Calvert County Economic Development Strategic Update*, 2017-2022 recommends providing incentives to support the growth of agribusiness. Balancing the needs of these important contributors to the local economy with the expectations of rural residential neighbors is crucial.

#### **Seafood and Marine Businesses**

Fisheries are locations for loading, unloading, and processing finfish and shellfish, and docking and mooring commercial fishing boats and vessels. These fisheries are located to facilitate the commercial harvesting of finfish and shellfish, by ensuring reasonable access to the state waterways by commercial watermen. The waters of the Patuxent River and the Chesapeake Bay have historically supported a strong seafood industry. Watermen harvest blue crabs, oysters, and many types of finfish.

The county's marine commercial facilities are located in Solomons, Lusby, Long Beach, Breezy Point, White Sands, Broomes Island, and Hallowing Point. In addition, there are marine facilities in the Town of Chesapeake Beach. These areas accommodate businesses that supply and cater to marine activities and needs. Calvert County is a destination for boating, both for people who choose Calvert County as a homeport for their boat and for people who visit by water. There are opportunities to enhance these destinations, grow local businesses, and increase outdoor tourism.

The county operates the Solomons Waterman's Wharf, which accommodates watermen in need of a location for off-loading their catch. The Board of County Commissioners established the Waterman's Wharf Oversight Committee, which is responsible for the criteria/procedures for use of the wharf, implementation, and enforcement. The wharf is leased from the Chesapeake Biological Laboratory for use by watermen engaged in commercial fishing.

Charter boat services operate out of Solomons, Breezy Point, and Chesapeake Beach to accommodate visitors looking for the opportunity to fish, crab or cruise the waters of the Chesapeake Bay and Patuxent River. The Calvert County Watermen's Association represents the interests of local commercial operators who make their living harvesting seafood from the nearby waterways. Fresh local seafood can be purchased at businesses in Chesapeake Beach, Solomons, St. Leonard, and Huntingtown. Many county restaurants feature local seafood on their menus.

Despite these efforts, seafood production in the county has decreased significantly since the early 1900s with the decline in stocks due to poor water quality, overfishing, and poor fisheries management. The total weight in seafood production for commercial landings has decreased throughout the state of Maryland since 2010. Both the blue crab and oyster populations in the Chesapeake Bay have declined significantly, which negatively affects the county's seafood industry. In the past decade there has been an effort to diversify into heritage tourism. Watermen Heritage Tours is a partnership that trains watermen and women in conducting heritage tours and helps promote the tours.

#### **Health Care**

Health care is a major employer for Calvert County with 3,500 people employed. CalvertHealth Medical Center, a 141-bed acute care facility in the northern end of the Prince Frederick Town Center, is the second largest employer in the county with a work force of 1,314. A concentration of medical services has developed around the hospital complex. The county is also home to about 20 assisted living facilities providing a range of care levels. As the county residents continue to age and the regional demand for health care services continues to grow, the sector can be expected to expand. A specialty health care industry focused on retirees' specific health concerns would have a strong advantage in Calvert County.

#### Retirement

Over the past several decades Calvert County has attracted retirees drawn to the area's natural beauty, waterfront location and proximity to Washington, DC. In-migration of retirees creates substantial economic impacts such as increased sales, labor income, and part-time employees. The population of people over age 65 increased significantly between 2005 and 2014 and these older residents are increasingly staying in Calvert County. Retiree spending and Medicare spending in the county provide a boost to local businesses and to healthcare providers. Medicare payments to hospitals, doctors, and other medical providers are substantial.

Calvert County is in a strong position to continue attracting retirees, particularly to Town Centers, if those locations provide a range of housing types, access to quality health care, walkable environments that do not require vehicle ownership and activities that entertain and educate.

#### **Energy**

Calvert County has two large energy-related facilities that provide a significant tax base for the county: Calvert Cliffs Nuclear Power Plant and the Dominion Cove Point Liquefied Natural Gas facility.

Calvert Cliffs Nuclear Power Plant operates on a 1,500-acre site in Lusby and is the county's fourth largest employer. Its two units can generate 1,757 net megawatts (MW) of energy per year. Most the plant's 850 employees live in communities in Calvert County.

The Dominion Cove Point Liquefied Natural Gas facility, which went into service in April 2018, provides bi-directional service of import and export of liquefied natural gas (LNG). This LNG export project offers substantial benefits to Calvert County, with an estimated tax revenue increase of \$40 million annually.

Payments in Lieu of Taxes (PILOTs) from the county's energy industries are a large component of the county's revenues. The Exelon/Calvert Cliffs Nuclear Power Plant provides approximately \$20 million each year. The county government and Dominion Cove Point entered a 15-year PILOT and tax credit agreement. In FY18, the county government receives a one-time \$25 million payment from Dominion Cove Point. The PILOT locks in the existing equipment value at \$15.1 for the first 5 years of the PILOT (without the agreement, the existing equipment was projected to decline). A tax credit begins in the sixth year of the PILOT, providing a 42 percent tax credit on new and repurposed equipment. The county will receive an approximate \$40 million increase (on average) per year in tax revenue.

#### **Calvert County's Emerging Industries**

As Calvert County seeks to expand its economic base and attract residents, it should encourage development of solar energy and growth in its high tech, commercial and retail sectors, with attention to developing incentives and resources for entrepreneurship and innovation.

#### **Solar Energy**

The Maryland Renewable Energy Portfolio Standard Program (RPS) requires that two percent of the state's energy come from solar by 2020. Incentives such as the State of Maryland's Renewable Energy Credit (REC) and the Federal Business Energy Investment Tax Credit have accelerated solar array development in Maryland to meet the state's goal and tap into the accompanying business opportunity. Maryland's agricultural land is well suited for the installation of solar arrays and solar companies have rented rural land throughout the state of Maryland to install solar panels across fields formerly used for agriculture.

While Calvert County does not currently have any large solar arrays, the county's agricultural land area provides an opportunity to consider solar energy production. Depending upon their design, solar arrays may lead to conversion of tillable farmland, but are a source of consistent income. Of particular concern when permitting solar arrays are whether the installation allows for ongoing agricultural uses and provisions for removal of the solar collection equipment when energy production ends.

#### **High Tech Industries**

Because Calvert County is a peninsula with limited transportation access and alternatives, it is unlikely to become a major manufacturing, transportation, or logistics hub. However, the county may be successful in attracting new economic industries such as software development or professional services jobs that produce ideas instead of physical goods. Because many of these jobs can locate anywhere, the quality of life and cost of living offered in Calvert County will be key decision points for employers and employees.

These businesses and their employees depend upon secure high-speed and uninterrupted, high-capacity internet connections.

#### **Commercial and Retail**

A 2011 retail leakage report estimated how much Calvert County residents were spending outside the county in retail and personal service categories (Table 8-5). The report also estimated the additional gross leasable area needed to accommodate the local demand for retail services. Residents frequently request two of the top three categories - food service & drinking places and clothing & clothing accessories - as new businesses in the county. Growth in commercial and retail space should be targeted primarily towards Town Centers.

Table 8-5 Estimated Lost Spending and Additional Retail Space Demand from County Resident Retail Spending Outside of the County, 2011

Retail Category	"Lost" Spending	Additional Retail Space Demand (Square Feet of Gross Leasable Area)
Furniture & Home	\$30,389,414	202,596
Furnishings	φοσ,σον,	202,070
Electronics and Appliances Stores	21,282,271	35,470
Building Materials, Garden Equipment Stores	113,020,637	452,083
Health & Personal Care Stores	27,513,762	29,906
Clothing & Clothing Accessories	73,462,961	222,615
Sporting Goods, Hobby, Book, Musical Instrument Stores	27,386,688	127,380
General Merchandise Stores	55,511,443	170,804
Miscellaneous Store Retailers	23,494,797	78,316
Food Service & Drinking Places	88,665,383	264,673
Total	\$460,727,356	1,583,843

Source: Retail Purchase Power Analysis, Calvert County, Maryland (Conducted by Fore Consulting, December 2011)

#### **Recreation & Tourism**

Calvert County has many natural, cultural, recreational, and historical resources that draw residents and visitors to the county. The impact of the tourism industry on the county's economy is significant. In 2015 the tourism industry employed 2,071 workers in Calvert County. Total tourism tax receipts were \$37.7 million. Calvert County's 2015 visitor counts increased by 109,264 visitors, or 33.4 percent, over 2010. Total tourism industry sales increased from \$125 million in 2010 to \$146.8 million in 2015. However, there was less spending per visitor in 2015 than in 2010.

Calvert County's prehistoric and colonial history, natural features, waterfront location, and agricultural heritage offer numerous settings and experiences that can attract visitors from throughout the Baltimore-Washington region for day, weekend and overnight adventures. Programs to increase these offerings could include training for hospitality jobs, supporting research into local history and archaeology, creating festival events and locations to showcase local attractions, and appropriately balancing the need to protect residents' quality of life with the demands of running tourist-oriented businesses on sites that may be distant from major roads and commercial centers.

A key goal of expanding Calvert County's tourism industry is to increase the amount of money each visitor is spending while continuing to increase the number of visitors. Expanding the per visitor expenditures is challenging because many of the county's attractions are natural assets, which are relatively inexpensive attractions. In addition, because of Calvert County's location, it is easy for visitors to spend only the day. The county should continue to develop strategies to increase the number of visitor attractions so that a visitor needs more than one day to see them and to create "destination" accommodations and dining so that people spend the night.

Tourism can also be supported in Calvert County by expanding local dining and shopping; creating more walkable, bikeable, and connected Town Centers; attracting travelers who may be visiting the area without cars; and providing more and better access to the water.

## **S**trategies

#### **Town Centers**

The Town Centers and incorporated municipalities are the focus of the county's commercial and employment activities. These places are designated for the higher intensity and greater variety of commercial and residential development within the plan boundaries. There is a mix of uses intended to serve a community of all ages, with special attention paid to senior citizens and young adults. Additional retail such as restaurants, clothing stores, and personal service businesses would increase the local tax base and satisfy these residents' currently unmet needs. One approach would be to assign a county staff person to each Town Center with the responsibility to coordinate development activities, to promote special events, and to facilitate cooperation among businesses and residents.

Directing commercial, retail, and housing development to Town Centers is a central element in strengthening economic vitality in Calvert County and an important counterpart to policies designed to preserve the county's rural land.

The built form plays a significant role in the success of Town Centers as economic centers. A denser pattern of businesses, housing, and office space in Town Centers would reduce the travel time to work and shopping locations and create more vibrant and accessible centers of commerce. Walkable communities with a range of housing opportunities and attractive recreational facilities are important in retaining and attracting young professionals and entrepreneurs. A well-connected road system, public transit, bike connectivity and pedestrian infrastructure between Town Centers and surrounding communities are important links to connect consumers with retail and residents with economic opportunities within the county.

Prince Frederick is the seat of county government and is the logical location for governmental, educational and legal services. Prince Frederick's other attraction is the CalvertHealth Medical Center; many private medical professionals have offices in Prince Frederick. With a location near the geographic center of the county, Prince Frederick also functions as a regional retail center.

Dunkirk has the potential to be one of the county's major employment centers due to its proximity to Washington, D.C. and the area's airports, interstate highways, and metropolitan centers. Dunkirk currently serves as a retail and service center, and additional commercial growth is possible.

In the southern part of the county, Solomons' unique geography, location on the water, and historic atmosphere make it well-suited as a recreation destination. In addition, Solomons continues to be an attractive location for retired persons to locate, both in planned retirement communities and in existing neighborhoods, while Lusby is emerging as a place for growing commercial and office space development.

The incorporated towns of North Beach and Chesapeake Beach are experiencing resurgence in tourism and the development of small businesses. Strong economies in the two municipalities reinforce the county's economy. The county's economic development plans and efforts must coordinate with and reinforce those of the two municipalities.

#### **Education and Workforce Development**

The College of Southern Maryland is a hub for career planning, job and life skills training, and internship and job placement services in the fields of Science, Technology, Engineering, and Mathematics (STEM). Encouraging education and training of Calvert County's workforce in these fields provides skills needed by the county's current employers and the possible expansions associated with them. New companies may be interested in locating in Calvert County, attracted by a quality workforce. In addition, the College of Southern Maryland can expand its services as an incubator for local entrepreneurs looking for advice on how to start or expand their businesses. Human resource programs involve universities sharing their research with local businesses.

The Chesapeake Biological Laboratory, located in Solomons, is a University of Maryland research lab with a team of scientists that focuses on fisheries, environmental chemistry and toxicology, and ecosystem science and restoration ecology. The Chesapeake Biological Laboratory provides educational opportunities for graduate level students, in addition to public education and outreach programs for younger students.

The Patuxent Environmental & Aquatic Research Laboratory (PEARL), located near St. Leonard, was founded in 1967 by The Academy of Natural Sciences and became part of Morgan State University in 2004. Research at the site focuses on coastal ecosystems, especially upon the Chesapeake Bay and its tributaries. It encourages research by visiting scientists and provides educational opportunities for high school, college and graduate students.

These educational opportunities in STEM fields can provide a foundation for the growth of STEM industries in Calvert County.

#### **Developing Entrepreneurs**

Maryland ranks third overall and second among larger population states in the Kauffman Index of Growth Entrepreneurship, which is based on the rate of startup company growth, the density of high-growth scale-up companies among other young companies, and the density of fast-growing companies among the business population. Furthermore, the Washington, D.C. metro, which includes suburban Maryland, ranks first among the 40 largest metropolitan areas.

Calvert County should acquaint the young county residents with the process of business development. This would encourage entrepreneurship and increase the number of start-up small businesses in Calvert County. It would also encourage people to create jobs for themselves rather than waiting for jobs to be created for them.

#### **Utility Extension Policies**

The availability of water supply and wastewater treatment is a crucial improvement to increase economic activity. Calvert County's lack of sufficient water and sewer infrastructure within the Town Centers limits their development potential and economic growth. To achieve higher intensity and greater variety of commercial development in the Town Centers, the county needs to develop a strategy to finance the expansion of sewer and water service in these locations.

#### **Broadband Infrastructure**

Fiber optic infrastructure is as necessary as water and sewer for attracting high tech jobs. Figure 8-6 shows that Calvert County is just outside the regional broadband service area. Anne Arundel, Prince George's, Montgomery counties, and parts of Charles County have an extensive fiber optic network. However, Calvert County has only four isolated locations where fiber optic connections are available, including Owings and Dunkirk Town Centers and two smaller locations in the southern portion of the county. Fiber optics services are consistently available throughout other areas between Baltimore and Washington, DC. Calvert and St. Mary's Counties are left behind.

More service areas would be needed to start achieving the county's high tech jobs goal. Advanced infrastructure, including fiber optic networks, is extremely important for business development over the next 20 years.

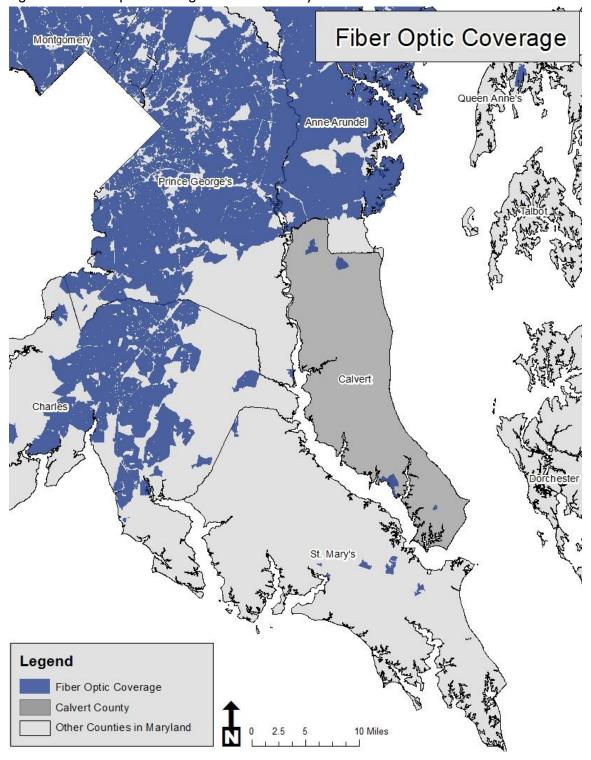


Figure 8-4 Fiber Optic Coverage in Calvert County

Source: MD iMap. Imap.maryland.gov.

#### **Goals and Objectives**

Goal I: Strengthen economic opportunity in Calvert County.

#### Objective I: Support and grow agricultural opportunities.

- 8.1.1.1 Work with farmers and watermen to ensure their industries continue thriving in Calvert County. [ED]
- 8.1.1.2 Provide incentives for agribusiness. [ED]
- 8.1.1.3 Provide space and support the operations of farmers markets in Town Centers. [ED]
- 8.1.1.4 Consider loans, tax reduction, and changes in taxing policies within State designated Priority Preservation Areas (PPAs), grants, infrastructure, and training for agricultural business workers. [BOCC, ED]

#### Objective 2: Develop a path for growth for new businesses.

- 8.1.2.1 Encourage entrepreneurship in Calvert County by providing technical and financial support for new businesses. [ED]
- 8.1.2.2 Allow a broad range of home-based businesses with appropriate limitations on size and number of employees. [P&Z]
- 8.1.2.3 Consider developing/encouraging incubator spaces for new businesses and encourage businesses to locate in small incubator spaces when their activities are not suitable as a home occupation or have outgrown home-based locations. [ED, P&Z]
- 8.1.2.4 Clarify provisions for temporary uses (e.g. temporary pop-up businesses, outdoor sales, mobile food service, and farmers markets) on private property. [P&Z]

#### **Objective 3: Attract retirees to Calvert County.**

- 8.1.3.1 Define a specialized Retirement Location brand. [ED]
- 8.1.3.2 Continue to promote the county's quality of life. [ED]

#### Objective 4: Consider new renewable energy opportunities.

- 8.1.4.1 Research and develop land use policies to allow for solar energy production consistent with county preservation, economic development and land use policies. [P&Z]
- 8.1.4.2 Offer farmers opportunities to lease their land for solar arrays under appropriate conditions. [P&Z]

#### Objective 5: Provide access to broadband throughout the county.

8.1.5.1 Prioritize the provision of broadband in Town Centers. [BOCC]

Goal 2: Direct business growth to Town Centers while preserving agricultural land in the Farm and Forest District.

#### **Objective I: Encourage development in Town Centers.**

- 8.2.1.1 Streamline the development review process in Town Centers. Maintain a fast-track permitting process for targeted businesses. [P&Z]
- 8.2.1.2 Provide for adequate amounts of land zoned for business development in appropriate locations in Town Centers. Provide flexibility in the zoning regulations related to business development. [P&Z]
- 8.2.1.3 Explore the use of TDRs to increase commercial intensity in Town Centers. [P&Z]

- 8.2.1.4 Maintain an online presence of tools and resources for county businesses and businesses looking to locate in the county. [ED]
- 8.2.1.5 Provide county staff designated for each Town Center. [P&Z]
- 8.2.1.6 Create more walkable, bikeable, and connected Town Centers. [P&Z, PW, BOCC]

# Objective 2: Provide incentives for business development in Town Centers and Employment Centers.

8.2.2.1 Consider loans, tax reduction, and changes in taxing policies within State designated Priority Funding Areas (PFAs), grants, infrastructure, and training for workers. [BOCC, ED]

#### Objective 3: Make improvements to public services and facilities in Town Centers.

- 8.2.3.1 Direct public investment to infrastructure, services, and support facilities in Town Centers. [BOCC, PW, GS]
- 8.2.3.2 Develop cost-sharing strategies that leverage private sector investment in water and sewer extensions in Town Centers in order to protect environmental health or support county-identified economic development goals. [PW]

#### **Goal 3: Expand Calvert County's tourism industry.**

#### Objective I: Increase the number of visitors in Calvert County.

- 8.3.1.1 Provide expanded and improved access to the Chesapeake Bay and Patuxent River.
- 8.3.1.2 Support and coordinate marketing of special events and tourist attractions within the county. [ED]
- 8.3.1.3 Explore options, such as weekend shuttles serving Washington, D.C., to attract visitors without cars. [ED]

#### Objective 2: Increase the amount of money visitors are spending in Calvert County.

- 8.3.2.1 Support the establishment of "destination" accommodations and dining to draw overnight tourism. [ED]
- 8.3.2.2 Encourage development and expansion of small-scale, high-end, retail businesses with a local flavor. [ED]

#### Goal 4: Strengthen educational opportunities in Calvert County.

# Objective I: The county's education system should provide general education, vocational and technical training, and retraining to meet the skill requirements for existing and future job trends.

- 8.4.1.1 Support expansion of the Prince Frederick campus of the College of Southern Maryland's programs to support local businesses, such as The Corporate Center and the Small Business Development Center. [ED]
- 8.4.1.2 Encourage the College of Southern Maryland to expand partnering with Calvert County health care providers that includes classroom instruction and clinical training at locations in the county. [ED]
- 8.4.1.3 Strengthen educational programs to support entrepreneurship as well as the existing health care, agri-business, hospitality, and energy industries. [CCPS, CSM, ED]



#### **CHAPTER 9. WATER RESOURCES**

#### Vision

We waste less, consume fewer natural resources, and properly dispose of waste.

#### Goals

- Goal I: Ensure sufficient drinking water quantity and quality to support projected population growth.
- **Goal 2:** Ensure sufficient wastewater treatment capacity to support development in Town Centers served by public sewer systems.
- Goal 3: Protect public health and water quality.
- **Goal 4:** Install or enhance storm water management systems to reduce pollution in the county streams, Patuxent River, and Chesapeake Bay.

#### **State Vision**

This chapter addresses the following Maryland State Visions:

**Quality of Life and Sustainability:** A high quality of life is achieved through universal stewardship of land, water and air, resulting in sustainable communities and protection of the environment.

**Growth Areas:** Growth is concentrated in existing population and business centers, growth areas adjacent to these centers, or strategically selected new centers.

**Infrastructure:** Growth areas have the water resources and infrastructure to accommodate population and business expansion in an orderly, efficient, and environmentally sustainable manner.

**Environmental Protection:** Land and water resources, including the Chesapeake and coastal bays, are carefully managed to restore and maintain healthy air and water, natural systems and living resources.

## **Related County Plans**

Calvert County Watershed Implementation Plan (WIP) II Strategy, 2011 – This plan contains a strategy to meet Calvert County's 2017 interim watershed target loads for nitrogen, phosphorus and sediment.

**Calvert County Comprehensive Water & Sewerage Plan, 2014 Update –**This plan provides a framework for the County water supply and sewerage disposal.

**Ten-Year Comprehensive Solid Waste Management Plan 2019-2028 –** This plan projects future waste generation, and establishes goals to improve the quality of solid waste administration.

#### **Overview**

Calvert County's projected population is a key driver for planning future community water and sewerage service. The Maryland Department of Planning projects a population of 100,450 in 2040, an increase of approximately 10,000 residents from the 2015 population of 90,650.

The Land Use policies contained elsewhere in this Comprehensive Plan direct the majority of the county's residential and commercial growth into the Town Centers and minimize future residential development in the Farm and Forest District (FFD). Given these policies, the county must ensure that its water supply and wastewater systems in Town Centers meet current and future needs without jeopardizing the health of local waters, the Patuxent River, and the Chesapeake Bay.

#### **Sustainability Approach**

The water resources chapter promotes the safe disposal of wastewater, relative to public health, and in environmentally sound ways so that groundwater and surface water quality remain viable for fisheries/ other aquatic resources and useful to humans in terms of consumption, irrigation, and recreation. Pollutants must be maintained at levels below which they might have significant impacts on human and ecological health and below the assimilative capacity of receiving waters.

### **Water Quality Regulations**

The State of Maryland signed the 2014 Chesapeake Bay Watershed Agreement and has committed to reduce its nitrogen and phosphorus contributions to the Bay through the Total Maximum Daily Load (TMDL) program. To comply, Maryland has set nutrient caps for Calvert County wastewater treatment plants as shown in Table 9-1. The Bay Restoration Fund provides some funding to install enhanced nutrient removal (ENR) technology at wastewater treatment plants so they can achieve an effluent quality of 3.0 mg/l total nitrogen (TN) and 0.3 mg/l total phosphorus (TP). Calvert County's Watershed Implementation Plan (Phase II WIP) sets target loads and reductions for nitrogen and phosphorus. Calvert County's wastewater plants have met the 2017 target loads level.

Table 9-1 Phase II Watershed Implementation Plan Target Loads

	•		0		
Nitrogen (Pounds/Year)	Loadings			Reductions	
	2009	2017 Target	2020 Target	2017	2020
Agriculture	148,669	109,362	92,516	-39,307	-56,153
Urban	195,663	154,264	136,522	-41,399	-59,141
Septic	299,785	215,492	179,366	-84,293	-120,419
Forest	150,410	160,667	150,776	10,257	366
Wastewater	27,893	32,589	30,313	4,696	2,420
Total	822,420	662,374	589,493	-160,046	-232,927
Total Excluding	673,751	563,012	496,977	-110,739	-176,774
Agriculture					
Agi icaicai c					
Phosphorous	Loadings			Reductions	
Phosphorous	Loadings 2009	2017 Target	2020 Target	Reductions 2017	2020
Phosphorous		2017 Target	2020 Target 10,503		
Phosphorous (Pounds/Year)	2009			2017	2020
Phosphorous (Pounds/Year)  Agriculture	2009 14,020	11,558	10,503	2017	2020 -3,517
Phosphorous (Pounds/Year)  Agriculture Urban	2009 14,020 20,777	11,558	10,503	2017 -2,462 -6,613	2020 -3,517 -9,447
Phosphorous (Pounds/Year)  Agriculture Urban Septic	2009 14,020 20,777 0	11,558 14,164 0	10,503 11,330 0	2017 -2,462 -6,613 0	2020 -3,517 -9,447 0
Phosphorous (Pounds/Year)  Agriculture Urban Septic Forest	2009 14,020 20,777 0 3,881	11,558 14,164 0 3,886	10,503 11,330 0 3,888	2017 -2,462 -6,613 0 5	2020 -3,517 -9,447 0 7

Source: Calvert County's Watershed Implementation Plan (Phase II WIP)

## **Drinking Water Assessment**

#### **Water Supply**

All of Calvert County's drinking water is supplied by ground water aquifers. These aquifers are part of the Coastal Region and have the benefit of being insulated from contamination by layers of low-permeability clay that greatly reduces the chances that surface contaminants will reach the aquifers. Only one surface water impoundment of significant size is located in Calvert County, in the Chesapeake Ranch Estates. This surface water impoundment does not supply drinking water.

Calvert County is located within the Coastal Plain, which has experienced significant decreases in groundwater levels over the past several decades. A 2014 study by the Maryland Geological Survey found that water levels in Calvert County's aquifers have decreased by between 61 and 199 feet. Increases in pumping over the past decades have caused groundwater levels in the aquifers within the Coastal Plain to continually decline which could affect the availability of drinking water throughout Southern Maryland, including in Calvert County.

Calvert County's groundwater is actively monitored through the Calvert County Groundwater-Level Monitoring Network, administered jointly by the County Department of Public Works, Water and

<sup>1</sup>Staley, A.W (2014), Potentiometric surface and water-level difference maps of selected confined aquifers in Southern Maryland and Maryland's Eastern Shore, 1975-2013, *Maryland Geological Survey*.

Sewerage Division, the Maryland Geological Survey, and the U.S. Geological Survey.<sup>2</sup> This network consists of 42 wells throughout the county that are monitored on a real-time, monthly, or twice-yearly basis. The network monitors the Piney Point, Nanjemoy, Aquia, and Magothy aquifers most frequently because they are deeper, confined aquifers that experience the highest local and regional withdrawals.

The Maryland Geological Survey also conducted a study in 2008 for the tri-county area of Southern Maryland (Calvert, Charles and St. Mary's Counties) to study the availability of water in the upper Patapsco and lower Patapsco aquifers and monitor local groundwater recharge and drought conditions<sup>3</sup>.

#### **Drinking Water Capacity**

There are 15 privately owned residential community water systems<sup>4</sup>, 19 municipally (public) owned water systems, and 24 water systems owned by corporations or institutions (e.g. Board of Education) in Calvert County. The major municipal systems, shown in Table 9-2 are operated by the Calvert County Department of Public Works, Water and Sewerage Division, in the Prince Frederick and Solomons Sanitary districts. The water system in Chesapeake Beach is owned and operated by the Town of Chesapeake Beach, and there is a community water system in the municipality of North Beach. Supplemental maps, including maps of existing water and sewerage systems and maps of water and sewerage planning categories for Calvert County, are available for review in the County Water and Sewerage Division.<sup>5</sup>

Table 9-2 Present and Projected County Water Supply Demands and Planned Capacity

			• •
Municipal Well Systems in Town Centers	2014 Average Daily Demand Million Gallons per Day (MGD)	2014 Planned Capacity Million Gallons per Day (MGD)	2040 Average Daily Demand Million Gallons per Day (MGD)
Chesapeake Beach	0.413	0.650	0. 529
North Beach	0.185	0.288	0.198
Prince Frederick	0.468	0.717	0.672
Solomons	0.459	0.550	0.510
Total	1.525	2.205	1.909

Source: Calvert County Comprehensive Water & Sewerage Plan, 2014 Update

The larger municipally-owned water systems provide fire protection. They include the Beaches area, Prince Frederick and Solomons. Of the 15 privately owned community water systems, five provide fire protection. They include: Beaches Water Company, Chesapeake Ranch Estates, the Naval Research

<sup>&</sup>lt;sup>2</sup> Maryland Geological Survey. (January 18, 2017). *Groundwater Wells in Calvert County, Maryland*. Retrieved May 10, 2018 from <a href="https://md.water.usgs.gov/groundwater/calvert/">https://md.water.usgs.gov/groundwater/calvert/</a>

<sup>&</sup>lt;sup>3</sup> Calis, N.; Drummond, D.D.; Maryland Geological Survey. (2008). Hydrogeologic data from six test wells in the Upper Patapsco and Lower Patapsco Aquifers in Southern Maryland. Retrieved May 10, 2018 from <a href="http://www.mgs.md.gov/publications/report\_pages/BDR\_22.html">http://www.mgs.md.gov/publications/report\_pages/BDR\_22.html</a>

<sup>&</sup>lt;sup>4</sup> "Community water supply system" means a source of water and a distribution system, including treatment facilities and storage facilities, whether publicly or privately owned, serving two or more individual lots." Calvert County Comprehensive Water & Sewerage Plan, 2014 Update.

<sup>&</sup>lt;sup>5</sup> Calvert County Comprehensive Water & Sewerage Plan, 2014 Update, p. 53

Laboratory at Randle Cliff, and the Calvert Cliffs Nuclear Power Plant. Scientist Cliffs has limited fire protection (five fire hydrants - one at each gate).<sup>6</sup>

The Calvert County Department of Public Works Water and Sewerage Division operates 19 public water systems. Four well systems are operated for industrial sites, and 11 private community well systems provide service for areas outside of the municipal service areas.<sup>7</sup>

#### **Drinking Water Demand**

Calvert County's per capita daily water demand is currently at 90 gallons per day and is estimated to remain at this level until at least 2040. Approximately 17 percent of the total water demand in the county is met through the four municipal water systems located in the Town Centers. Based on the county's projected increase in population between 2015 and 2040, the total countywide daily demand for drinking water will increase by approximately one million gallons by 2040.

Table 9-3 Residential Water Demand in Calvert County

Year	1970	1980	1990	2000	2010	2015	2020	2030	2040
County Population	20,682	34,638	51,372	74,563	88,737	90,650	94,600	99,200	100,450
Projected Daily Demand Rate per Capita (gallons per capita per day)	75	80	90	90	90	90	90	90	90
Total Countywide Daily Demand Generated (Millions of gallons per day)	2.77	3.63	4.62	6.71	7.99	8.16	8.51	8.93	9.04

Sources: Population Projections: Maryland Department of Planning, 2017<sup>8</sup>; Daily Demand Generated: Calvert County Comprehensive Water & Sewerage Plan, 2014 Update, Table 3A, revised to reflect 2017 MDP Population Projections

The four public water systems serving Town Centers have planned system expansions that will accommodate water service to about 8,500 more residents, as shown in Table 9-4.

Table 9-4 Planned Water System Capacity Increases and Additional Persons Accommodated

Public Well Systems Serving Town Centers	Approximate Persons Served (2014)	Persons Accommodated by Planned Capacity	Increase in Persons Accommodated
Chesapeake Beach	4,600	7,200	2,600
North Beach	2,100	3,200	1,100
Prince Frederick	5,200	8,000	2,800
Solomons	4,100	6,100	2,000

<sup>&</sup>lt;sup>6</sup> Ibid.

<sup>7</sup> 2016 Water Quality Report

<sup>&</sup>lt;sup>8</sup> Population figures are Census numbers 1970 through 2015, while 2020 through 2040 are population projections. Source: Maryland Department of Planning, July 2017

Public Well Systems Serving Town Centers	Approximate Persons Served (2014)	Persons Accommodated by Planned Capacity	Increase in Persons Accommodated
Total	16,000		8,500

The total Calvert County population is projected to grow by 9,800 residents from 2015 through 2040. This growth is projected to occur throughout the county, not only in Town Centers, indicating that the planned water system expansions in Town Centers would accommodate the projected population growth, even if the 50 percent of new residents (4,900) from 2015 to 2040 locate in only these four Town Centers.

#### **Drinking Water Quality**

Calvert County's drinking water undergoes regular testing in compliance with the U.S. EPA's requirements and the Federal Safe Drinking Water Act requires public systems to conduct a Source Water Assessment to understand the vulnerabilities of drinking water sources. Source Water Assessments include the Source Water Assessment for 49 Non-Transient Non-Community Water Systems in Calvert County, MD, 2006, Source Water Assessment for Community Water Systems in Calvert County, MD, 2005, and Source Water Assessment for Calvert Cliffs, Dominion Cove Point LNG, and Naval Research Lab, 2006.

All of Calvert County's drinking water comes from ground water sources protected by confining layers, it is protected from many sources of surface water contamination. The unconsolidated sediments and soil over the aquifers provide protection from microbiological contamination as water percolates through the overlying soil and aquifer. The most significant sources of ground water pollution are naturally occurring elements, such as arsenic, and contamination from septic systems.

Point source contamination in some of the county's water systems include on-site septic systems, ground water discharge sites, underground storage tanks, and hazardous substance generators in commercial areas. Non-point source contamination is transported primarily through runoff and drainage. Contamination from point source and non-point sources is a primary cause of bacteriological problems, nitrification, and sedimentation in waters in Maryland. Abandoned wells that penetrate the confining layers pose the greatest threat to drinking water quality because they allow surface contaminants direct access to source water.

Natural contaminants are a more common source than land surface contaminants in the aquifers supplying drinking water to Calvert County. Arsenic is naturally occurring in the aquifer material of Maryland's Coastal Plain, which causes elevated arsenic levels in groundwater drawn from aquifers in this area. This presents concerns for the county's drinking water quality, as most of the county's drinking water is supplied from the Aquia aquifer. The Maryland Geological Survey actively monitors the arsenic levels in the Aquia and Piney Point aquifers and reports arsenic levels on an interactive map.9 Calvert County and central St. Mary's County arsenic concentrations are generally lower than other areas in the

<sup>9</sup>Maryland Geological Survey. (2018). Arsenic Interactive Map for Aquia and Piney Point aquifers. Retrieved May 10, 2018 from http://www.mgs.md.gov/groundwater/arsenic%20interactive.html

Aquia aquifer. Calvert Cliffs, Marley Run, and Chesapeake Ranch Estates water systems have arsenic removal systems installed.

Drinking water in Calvert County has also tested positively for traces of hydrogen sulfide (H2S) odor, iron and other minerals in the water in scattered instances. Chromium, lead and nitrate were the only iodized organic compounds detected at or above 50 percent of their respective maximum contaminant levels (MCLs) in the Source Water Assessments. Groundwater testing found that groundwater systems are not susceptible to synthetic organic compounds, volatile organic compounds, microbiological contaminants, or other inorganic compounds.

#### **Wastewater Assessment**

Directing Calvert County's population and employment growth to the Town Centers over the next fifteen years depends upon expansion of the county's publicly-owned wastewater treatment systems. Outside the Town Centers, Calvert County relies heavily on individual septic systems to serve households. Septic systems, particularly those systems that are failing, present significant threats to the quality of the county's drinking water and the health of the county streams, Patuxent River, and Chesapeake Bay.

Directing growth into the Town Centers where households and businesses will be connected to public sewer systems is an important step in minimizing the growth of septic system usage in the county and reducing the associated pollutants.

#### **Land Use and Sewer Systems**

No new point source discharge systems have been constructed in Calvert County in the last 33 years. Instead, Calvert County has opted to serve multiple lots with land application systems so that the nutrients from sewerage treatment systems do not make their way into surface water. Most of Calvert County's residents are not served by community sewerage systems <sup>10</sup> and instead use on-site septic systems.

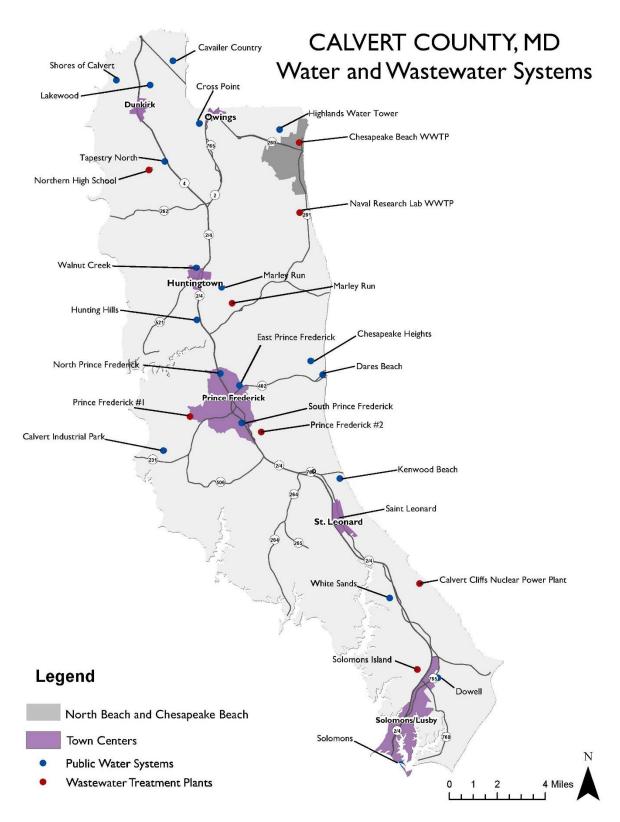
#### **Wastewater Treatment Capacity and Demand**

Ten wastewater treatment plants (WWTP) are located in Calvert County, including one interjurisdictional system serving Calvert County, Chesapeake Beach, North Beach and Anne Arundel. Four of these systems are publicly-owned municipal systems with a combined capacity of 2.685 MGD: Chesapeake Beach Inter-jurisdictional, Prince Frederick, Solomons, and Marley Run. Calvert County's six additional wastewater treatment plants are smaller-scale operations that only process between 40,000 and 75,000 gallons per day for industrial and private community users. The facilities with their respective capacities and operating agencies are shown in Table 9-5.

<sup>&</sup>quot;Community sewerage system" means any system, whether publicly or privately owned, serving two or more individual lots or parcels for the collection and disposal of sewerage or industrial wastes of a liquid nature, including various devices for the treatment of such sewage and industrial wastes."

Calvert County Comprehensive Water & Sewerage Plan, 2014 Update.

Figure 9-1 Calvert County Public Water Systems



Source: Calvert County Comprehensive Water & Sewerage Plan, 2014 Update

Table 9-5 Wastewater Treatment Facilities Serving Town Centers in Calvert County

	2014	2014	2014	
Municipal and County Sewerage Systems	Served EDUs	Existing Capacity (MGD)	Average Demand (MGD)	
Chesapeake Beach Inter- Jurisdictional	4,561	1.32	0.63	
Prince Frederick WWTP I and II	3,062	0.65	0.429	
Solomons	2,325	0.7	0.406	
Total	9,948	2.67	1.465	

Source: Calvert County Comprehensive Water & Sewerage Plan, 2014 Update, Table 9

Note: MGD, Millions of gallons daily; EDU, equivalent dwelling units

Calvert County's wastewater treatment facilities are planned to increase capacity by 3.28 MGD. This increase in sewerage service will provide the capacity to meet the county's growing demand for wastewater treatment, which is projected to increase by 2.9 MGD by 2040. The facilities with their respective capacities and operating agencies are shown in Table 9-6.

Table 9-6 Planned Capacity of Wastewater Treatment Facilities

Municipal and County Sewerage Systems	Planned Capacity (MGD)	2040 Average Demand (MGD)	2040 Served EDUs	2014-2040 Projected Increase (EDU)
Chesapeake Beach Inter- Jurisdictional	1.5	1.4	7,018	2,457
Prince Frederick WWTP I and II	0.75	0.7	4,120	1,058
Solomons	1.03	0.8	4,100	1,775
Total	3.28	2.9	15,238	5,290

Source: Calvert County Comprehensive Water & Sewerage Plan, 2014 Update

#### **Effluent Impact to Water Resources**

Effluent from wastewater treatment plants (WWTPs) and tanks is a major source of contamination for waterways and present threats to drinking water quality. Calvert County focused on making improvements to its wastewater treatment plants to meet its TMDL target loads for nitrogen and phosphorus through the Phase II Watershed Implementation Plan.

#### **Wastewater Treatment Plants**

Effluent from WWTPs in Calvert County has little effect on groundwater resources because of the confining layers protecting aquifers from surface contaminants. WWTPs have a more direct influence on the water quality of the Chesapeake Bay and Patuxent River. Until the past two decades, wastewater effluent was directly discharged into waterways. However, because of the threats WWTPs present to water quality, Calvert County now uses land application systems in most of its major WWTPs rather than directly discharging treated wastewater into waterways. Land application can recharge groundwater supplies, allows recovery and reuse of nutrients, and can be used for agricultural purposes. Land application techniques include irrigation, rapid infiltration, over land flow, landscape irrigation, woodland irrigation, and wetland treatment.

The MDE issues National Pollution Discharge Elimination System (NPDES) permits to WWTPs every five years, establishing discharge limits for each WWTP.

The Prince Frederick, Solomons, and Marley Run land application systems do not discharge any nutrients into the Chesapeake Bay. 11 The county has further reduced contaminants generated from WWTPs by upgrading the Chesapeake Beach WWTP systems to include Enhanced Nutrient Removal (ENR), significantly reducing the nitrogen and phosphorus present in treated wastewater. According to the Phase II Watershed Implementation Plan, Calvert County is on track to meet its 2020 load caps for nitrogen and phosphorus.

Table 9-7 Wastewater Treatment Projected Loading Rates and Target Loads

	2009 Loading Rates	2017 Loading Rates	2017 Target Loads	2020 Loading Rates	2020 Target Loads
Flow (mgd)	1.19	1.79	1.79	1.96	1.96
Nitrogen (lbs)	27,893	32,009	32,589	21,271	21,271
Phosphorus (lbs)	12,802	6,908	6,917	4,899	4,899

Source: Calvert County WIP II Strategy<sup>12</sup>

#### **Wastewater Treatment System Expansion Policies**

Calvert County's Comprehensive Water & Sewerage Plan, 2014 Update, lays out policies for sewer system expansion based on land use, stressing the establishment or expansion of sewer systems in Town Centers and not permitting sewer service areas in rural and agricultural areas.

#### **Town Centers**

Community, multi-use, and shared facility sewer systems will be permitted in Town Centers when needed to support environmental health and/or support county identified economic development goals,

<sup>&</sup>lt;sup>12</sup> Calvert County. (2011). Calvert County WIP II Strategy. Retrieved May 10, 2018 fromhttp://www.mde.state.md.us/programs/water/TMDL/TMDLImplementation/Documents/DRAFT PhaseII Repo rt\_Docs/County\_Docs/Calvert\_DraftPhIIWIP.pdf

when and if cost effective and economically feasible and when consistent with the respective Town Center master plan.

Interim multi-use systems that propose land (surface or subsurface) application and that have a capacity not exceeding 25,000 gallons per day may proceed without a plan amendment. However, county approval as well as the state's Water and Sewerage Construction Permit and NPDES Permit must be obtained before construction. Systems which are in service during the triennial update of the plan must be discussed in the plan. All community sewerage systems and multi-use sewerage systems that either do not include land treatment or have a capacity to discharge greater than 5,000 gallons per day will require an amendment to the Plan before any State or county permits can be issued.

#### Sewerage Systems for Residential Areas around Major Town Centers

Consider allowing developer-funded extensions of public sewer systems in the designated Residential areas surrounding Major Town Centers, as identified on the Future Land Use Plan Map.

Affordable housing agencies may apply to extend sewer lines to serve new development.

#### Community, Multi-use, and Shared Facility Systems in Rural Areas

New community, multi-use, and shared facility service areas, sewer systems, and system extensions are permitted on land zoned for industrial and marine commercial use.

Community and shared facility service areas are allowed on land zoned for rural residential and waterfront community only if that area is experiencing septic failures and a community sewerage system or shared facility system is deemed by the Calvert County Health Department and Department of Public Works to be the most appropriate and economically feasible method for correcting the problem. No connections for undeveloped lots are permitted.

Multi-use sewerage systems are only allowed if the use is commercial or institutional (for public or quasi-public uses).

#### **Septic System Upgrades**

Septic systems produce high levels of nitrogen pollution. Nitrogen leaks out of functioning septic systems at about eleven pounds per household per year. Ninety percent of households in Calvert County use septic systems, presenting environmental concerns.

Part of the county's Phase II WIP includes plans to connect the septic systems of at least 672 equivalent dwelling units (EDUs) to the WWTPs serving Prince Frederick and Solomons, which would generate zero discharge into the Bay.<sup>13</sup>

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<sup>13</sup> Phase II WIP

Table 9-8 Proposed Septic System Connections to Wastewater Treatment Plants

Septic System Location		Septic System Connection
Dares Beach	121	Prince Frederick WWTP
Bayside Forest	278	Prince Frederick WWTP
Central Village	40	Prince Frederick WWTP
DNR building	33	Prince Frederick WWTP
Cove Point	200	Solomons WWTP
Total	672	

Source: Phase II WIP, updated to reflect connections already completed.

Directing future development away from rural areas and towards Town Centers reduces the need for the installation of septic systems and allows more of the county's population to connect to public sewer.

Calvert County's Phase II Watershed Implementation Plan outlines strategies the county is currently implementing to meet its nitrogen, phosphorus and sediment target load goals.

#### **Septage**

Septage is liquid and solid material pumped or removed from chemical toilets, septic tanks, seepage pits, privies, cesspools, or holding tanks when the system is cleaned and maintained<sup>14</sup>. Most of Calvert County's residents use on-site septic systems or tanks, which are serviced by septage haulers that periodically pump out the solid and liquid wastes. The septage haulers dispose of most septage at the Solomons septage off-loading facility at the Solomons WWTP. A small amount of septage is deposited in Washington Suburban Sanitary Commission (WSSC) plants in Prince George's County and facilities in St. Mary's County.

#### Sludge

Three of Calvert County's wastewater treatment plants produce dewatered sludge that is disposed of in a landfill. These plants are Prince Frederick II WWTP, Solomons WWTP and the Randle Cliff Naval Research Facility. Four other wastewater treatment plants process liquid sludge from their respective facilities through the Solomons WWTP Septage Receiving Station. These include:

- Calvert Cliffs Nuclear Power Plant
- Marley Run
- Northern High School
- Tapestry North Condominium WWTP

The liquid sludge is ultimately processed and dewatered as part of the Solomons WWTP sludge generation and transported to the King George Landfill in Virginia. <sup>15</sup> Wastewater treatment plants are required to have a Sewage Sludge Utilization (Transportation and Disposal) Permit to dewater, transport and dispose of sludge.

#### **Sewage Problem Areas**

<sup>14</sup> Maryland Department of the Environment, Title 26, Subtitle 04, Chapter 02 Sewage Disposal and Certain Water Systems for Homes and Other Establishments in the Counties of Maryland Where a Public Sewage System is Not Available

<sup>&</sup>lt;sup>15</sup> Calvert County Comprehensive Water & Sewerage Plan, 2014 Update

Most problems with septic systems in Calvert County are on lots established during the 1960s or earlier. The highest concentrations of failing septic systems due to high groundwater and poor percolation are located in Apple Greene, Breezy Point, Broomes Island, Cavalier Country, Cove Point, Dares Beach, Plum Point and Neeld Estates. While septic system failures can be repaired on individual lots, this method is not sustainable for further development.

#### **Managing Stormwater and Non-Point Source Pollution**

Stormwater is a major source of contamination in the Chesapeake Bay and Patuxent River. Calvert County's Phase II Watershed Implementation Plan focuses heavily on addressing stormwater runoff through various methods to meet target loads for nitrogen, phosphorus and sediment.

In response to this plan, the county has focused on planning and implementing stormwater management practices such as bioretention, rain gardens, bioswales, impervious surface reduction, shoreline erosion control, urban stream restoration, infiltration practices, vegetated channels, wet ponds and wetlands.<sup>16</sup>

Calvert County adopted a Stormwater Management Ordinance in 2011, which establishes requirements for managing stormwater runoff and encourages the use of environmental site design (ESD) to the maximum extent practicable in new development. Stormwater management plans are required by the Calvert County Department of Public Works for all development and redevelopment projects in the county. These plans must be submitted at three phases in the development process-concept, site development, and final stormwater management construction. Designs must account for additional stormwater runoff volume attributable to new development.

The Stormwater Management Ordinance requires the use of ESD treatment practices such as disconnection of rooftop runoff, rainwater harvesting, submerged gravel wetlands, infiltration berms, rain gardens, swales, and enhanced filters to satisfy the applicable minimum control requirements. The minimum control requirements state that ESD planning techniques and treatment practices must be exhausted before any structural best management practices are implemented (Calvert County Stormwater Management Ordinance, Article IV, § 123-10).

## Goals, Objectives and Strategies

Goal 1: Ensure sufficient drinking water quantity and quality to support projected population growth.

# Objective I: Continuously gather and analyze up-to-date data on the county's water supply.

- 9.1.1.1 Urge the state to conduct groundwater studies to get a better understanding of regional and statewide water consumption and recharge area protection issues. [BOCC]
- 9.1.1.2 If state studies are not conducted, then every six years (or water and sewer comprehensive plan cycle) work with the Southern Maryland counties to update the aquifer study. [BOCC]

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<sup>16</sup> Phase II WIP

#### Objective 2: Ensure the safety of the county's drinking water.

- 9.1.2.1 Continue to monitor water quality issues to provide water that is safe to use. [PW, P&Z]
- 9.1.2.2 Implement procedures to reduce the naturally occurring arsenic in the public water systems to levels that do not exceed the EPA's maximum contaminant level of 10 ppb. [PW]
- 9.1.2.3 Develop a wellhead protection plan to address the protection of all municipal and community water systems. [PW]
- 9.1.2.4 Work with the Health Department to require that the bottom of all septic systems is greater than four feet above groundwater to protect near surface groundwater. [PW]
- 9.1.2.5 Work with the Health Department to ensure that there are no unused wells within the WHPA. [PW]
- 9.1.2.6 Water operations personnel inspect and maintain the supply wells and backup wells to ensure their integrity and protect the aquifer from contamination. [PW]
- 9.1.2.7 Upgrade county government-owned wells drilled prior to 1973 that do not meet current construction standards to protect them from contamination and encourage others to do the same. [PW]
- 9.1.2.8 Install two-piece insect-proof well caps onto county government-owned wells that have one-piece caps and encourage others to do the same. [PW]
- 9.1.2.9 Work with the county Health Department to conduct a survey of the WHPA and inventory any potential sources of contamination, including unused wells. Keep records of new development within the WHPA and new potential sources of contamination that may be associated with the new use. [PW, P&Z]

#### Objective 3: Take steps to decrease water consumption.

- 9.1.3.1 Continue to urge residents to consume less water. Encourage the capture/reuse of rainwater and reuse of gray water. [PW]
- 9.1.3.2 Maintain an education program to prevent waste of water. [PW]
- 9.1.3.3 Consider a tiered rate structure to promote water conservation. [PW]
- 9.1.3.4 Continue to require the use of water saving equipment in all new development and redevelopment. [P&Z]

Goal 2: Ensure sufficient wastewater treatment capacity to support development in Town Centers served by public sewer systems.

# Objective I: Manage wastewater system capacity to ensure the systems are able accommodate new development in Town Centers served by public sewer.

- 9.2.1.1 Continue to update wastewater capacity management plans for all county-owned or operated sewerage systems. [PW]
- 9.2.1.2 Provide adequate public wastewater treatment facilities to accommodate planned future development in North Beach, Chesapeake Beach, Prince Frederick, Lusby, and Solomons Town Centers. [PW]
- 9.2.1.3 Be proactive in the development of wastewater collection infrastructure in the Town Centers served by public sewer systems. [PW]

#### Goal 3: Protect public health and water quality.

#### Objective I: Minimize new sewerage service areas outside of Town Centers.

- 9.3.1.1 Allow community or shared water and sewer systems in all Town Centers when needed to support environmental health and/or to support county-identified economic development goals, when and if cost effective and economically feasible. [PW, P&Z]
- 9.3.1.2 Consider allowing developer-funded extensions of public sewer systems in the designated Residential areas surrounding Major Town Centers. [PW, P&Z]
- 9.3.1.3 Permit new sewerage service areas in rural areas only to serve existing developed lots in septic failure areas. [PW, P&Z]

#### Objective 2: Minimize pollution from wastewater treatment plants and septic systems.

- 9.3.2.1 Require new wastewater treatment systems to be land application systems. [PW, P&Z]
- 9.3.2.2 Require septic systems in Town Centers to connect to public WWTPs when sewage collection systems are available and in the event the septic system fails. [PW]
- 9.3.2.3 Assure that existing effluent discharges into bodies of water minimize any adverse environmental impacts on oyster beds, spawning areas and fishing areas. [MDE]
- 9.3.2.4 Develop incentives for the use of nitrogen-removing technologies for new, replacement, and existing septic systems and for shared facilities to reduce nutrient pollution of our waterways. [EH]
- 9.3.2.5 Continue and expand the educational program to promote regular pumping of septic tanks. [EH, EC]
- 9.3.2.6 Install more nitrogen-removing septic systems per year through the county's ongoing Bay Restoration Fund (BRF) Grant Program. [EH]
- 9.3.2.7 Require new septic systems and replacement septic systems in the Critical Area to be nitrogen reducing systems (as required by Maryland Law) [EH]
- 9.3.2.8 Monitor septage haulers and septage quantities to ensure proper disposal is occurring and that adequate capacity for septage is maintained at the county's WWTP. [PW]

# Objective 3: Take steps to minimize sewage discharge in the Chesapeake Bay and Patuxent River.

- 9.3.3.1 Require existing marinas to provide adequate toilet facilities to eliminate the discharge of raw sewage from water craft. [EH]
- 9.3.3.2 Continue to require new marinas and expansion of existing marinas (greater than 10 slips) to provide pump-out facilities to receive raw sewage from water craft. [MDE, DNR]

Goal 4: Install or enhance stormwater management systems to reduce pollution in the county streams, Patuxent River, and Chesapeake Bay.

#### Objective I: Upgrade existing failing and inadequate stormwater management facilities.

- 9.4.1.1 Convert dry extended detention ponds and grass swales to wet ponds, wetlands and bioswales where appropriate. [PW]
- 9.4.1.2 Increase current drainage channel repair and stream restoration implementation. [PW]
- 9.4.1.3 Provide or upgrade stormwater management facilities on approximately 30 county structures to provide environmentally sensitive design (ESD), to include public schools, the golf course and the County Services Plaza. [PW]

#### Objective 2: Treat unmanaged impervious surfaces.

9.4.2.1 Convert approximately 200 miles of grass swales to bioswales and install an additional 160 miles of new grass swales along county and private roadways. [PW]

- 9.4.2.2 Increase current rate of drainage channel repair from 200 feet per year to 715 feet per year, representing a total of 5,000 feet. [PW]
- 9.4.2.3 Pursue implementation of regenerative stormwater conveyances or other vegetated flow attenuation wherever appropriate. [PW]
- 9.4.2.4 Construct or upgrade approximately 160 miles of grass swales along currently unmanaged county and privately owned roadways to provide water quality treatment. [PW]
- 9.4.2.5 Incentivize removal of unused impervious area, green roof retrofits, and expanded use of permeable pavement. [PW]
- 9.4.2.6 Incentivize the use of microscale environmentally sensitive design practices on approximately 600 existing commercial properties that drain to regional facilities or pre-2000 stormwater management facilities to reduce nutrient loading closer to the source. [PW]
- 9.4.2.7 Incentivize the construction of bioretention, micro-bioretention, and raingarden facilities on approximately 1,250 single family residential lots, focusing primarily on densely populated areas, such as Chesapeake Ranch Estates, where facilities can treat multiple homes. [PW]



### **CHAPTER 10. GOVERNMENT AND COMMUNITY FACILITIES**

### **Vision**

Our communities are safe. We care for the well-being of each other.

Our children are well-prepared for the future. We offer robust and diverse educational opportunities with a variety of post-secondary educational and training opportunities.

We are building a strong local economy based on renewable resources, agriculture, seafood, high technology, retirement, recreation, and tourism.

Our government is efficient, open, and responsive to citizen needs and concerns.

### Goals

**Goal 1:** Establish policies and strategies that provide for high-quality, responsive, and cost-effective services to residents, businesses, and organizations in the county.

- Goal 2: Maintain the high quality of educational facilities: public schools, college, and libraries.
- Goal 3: Provide access to a variety of quality recreational environments and opportunities.
- **Goal 4:** Ensure Calvert County has adequate healthcare facilities and programs.
- Goal 5: Support public safety programs, strategies, and facilities development.
- **Goal 6:** Maintain well-managed and effective solid waste and recyclable materials management systems in Calvert County.
- **Goal 7:** Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.

### **State Visions**

**Quality of Life and Sustainability:** A high quality of life is achieved through universal stewardship of land, water, and air resulting in sustainable communities and protection of the environment.

**Infrastructure:** Growth areas have the water resources and infrastructure to accommodate population and business expansion in an orderly, efficient, and environmentally sustainable manner.

## **Related County Plans**

Calvert County Public Schools Educational Facilities Master Plan, FY2018 – This plan assesses the current state of Calvert County's educational facilities and needs based on student population projections.

**Calvert County Public Schools 2016 Five-Year Comprehensive Master Plan** – This plan provides a framework for achieving goals related to increasing student achievement and supporting high quality teaching and learning in Calvert County's public schools.

Calvert County Land Preservation, Parks, and Recreation Plan, 2018 (incorporated by reference) – This plan presents a comprehensive overview of the county's recreation, parks, and open space. It lists potential sites for land acquisition and park expansion.

Calvert County Comprehensive Solid Waste Management Plan, 2019-2028 (incorporated by reference) – This plan explains the county's waste collection and processing system and assesses future needs.

**Calvert Library Facilities Master Plan 2017-2027** - This plan assesses the current state of the Calvert Library facilities and makes recommendations for improvements based on community needs and projected demographic information.

### **Related County Plans**

**Calvert Library Facilities Master Plan 2017-2037 –** This plan assesses the current state of the Calvert Library facilities and makes recommendations for improvements based on community needs and projected demographic information.

Calvert County Senior Center Facilities Master Plan, Final Report, 1999 – This plan assessed the state of the Calvert County senior center facilities, discussed strategic and design issues, and made recommendations on a variety of issues, including program development, transportation, and expansion of the senior center network.

### **Planning Framework**

This chapter provides an overview of Calvert County's government and community facilities. This chapter discusses public, private, and not-for-profit agencies and institutions that provide public services to county residents. It assesses the current state of the schools, parks, recreational facilities, libraries, emergency services, healthcare facilities, and solid waste disposal service available to residents and plans for future needs.

Calvert County's population is projected to grow by 10,000 residents between 2015 and 2040. If this growth occurs according to the land use principles in this Comprehensive Plan, most growth will occur in and around Town Centers. Community facilities and their services such as schools, libraries, healthcare, and recreational facilities are key elements to fostering multi-generational communities.

## **Sustainability Approach**

Sustainable communities provide effective and efficient government services by evaluating trends, identifying future challenges, and providing services that are timely, effective, and designed to implement this Comprehensive Plan. The county's fiscal policies balance the demand for services to support new growth with the growth in revenues needed to provide them, as well as consider the needs of current generations without overburdening future generations, and include citizen input in budget decisions.

Sustainable communities promote public building design that accommodates a variety of uses and is energy-efficient as well as easy to maintain. Public facilities should be prioritized to the Town Centers. There is also a need to ensure that all members of the community and visitors have access to recreational resources, which promote physical and mental health as well as positive social interaction. The plan promotes disposing of solid and hazardous waste in ways that have the least environmental impact and are fiscally responsible.

Sustainable communities have timely inter-jurisdictional coordination that enables them to identify and resolve issues at the earliest possible stage when they are usually easiest to address and manage, including growth management, environmental protection, and economic development strategies.

The Plan aims to create sustainability-focused school facilities that encourage the future generations to be responsible citizens through environmentally-sensitive design. This provides an excellent learning

opportunity that is enhanced by site amenities. These could include water gardens, outdoor laboratories, and preservation of soil that can support native vegetation.

### Administration

### **Form of Government**

Calvert County operates under Maryland's county commissioner form of government, which is subject to state laws governing the functions and operating procedures. Under this form, the five-member Board of County Commissioners (BOCC) serves as the administrative branch of county government, while the legislative delegation, through the Maryland General Assembly, serves as the legislative branch. With this form of government, the legislative delegation has considerable influence over county decision-making. Calvert County Government's day-to-day activities are under the direction of a County Administrator, Deputy County Administrator, and a team of eleven department heads.

The state law governing the functions and administration of a county commissioner form of government is found in Article 25 of the Annotated Code of Maryland. Laws pertaining specifically to Calvert County can be found in the Code of Public Local Laws of Calvert County and in resolutions and ordinances passed by the BOCC.

### **Recent Accomplishments**

Highlights of recent accomplishments of county government include:

- Calvert County's financial management approach helped earn top bond ratings from three
  independent credit ratings agencies. It was the first time in Calvert County's history that it
  received AAA ratings from all three agencies.
- Recent regulatory reforms support an already growing commercial tax base, positive job growth, and increasing tourism expenditures.
- An increase in public safety spending, providing the Calvert County Sheriff's Office, the fire departments, and rescue squads with a new 800 megahertz digital communications system.
- The Calvert County Government Fiscal Year 2017 budget provided more than \$5 million for land preservation, reinforcing Calvert County's commitment to maintain the county's rural character.
- Infrastructure improvements include new or rehabilitated water and sewer pumping stations and systems, a water main extension, and a new \$3.9 million well and water tower in east Prince Frederick.
- A new Calvert County animal shelter is under construction in Prince Frederick.
- Building of the new Northern High School is underway and will provide state-of-the-art equipment and accommodations. (Board of County Commissioners, 2016)<sup>1</sup>
- Increased senior housing in Lusby with the development of a second senior housing facility,
   Southern Pines II.
- Developed a vital public transportation connector route to Charles and St. Mary's counties.

<sup>&</sup>lt;sup>1</sup> Progress Reports, 2016 Progress Report, BOCC website <a href="http://www.co.cal.md.us">http://www.co.cal.md.us</a>, accessed April 11, 2018, information updated.

### **Finance**

Fiscal responsibility and transparency are top priorities for county government and Maryland law requires counties to adopt a balanced budget every year. Since 2010, the county has faced new obligations imposed by the state and a slow recovery from a prolonged recession. Calvert lost approximately \$5.2 million annually in state highway funds and absorbed a phased-in shift of school system employee retirement costs that reached approximately \$5.3 million dollars in Fiscal Year 2017. In 2016, the county implemented a service-based budget that provides citizens with an additional level of detail for the various county services and functions.

The \$246.8 million FY 2017 budget was an increase of \$7.9 million over FY 2016. This increase is composed of:

- Approximately \$2 million in additional funding for paving in order to maintain county roads
- \$1.5 million to replace aging vehicles and equipment
- \$1.2 million in pay increases for employees
- \$1 million for snow removal
- \$2.5 million to cover increased costs of pensions and insurance

To meet these financial burdens, the BOCC enacted modest increases to the county property and income tax rates. The local income tax rate increased from 2.8 percent to 3 percent, the first income tax rate increase in 13 years. The new 3 percent rate places Calvert County near the state average and in line regionally with Charles and St. Mary's counties. The property tax increase takes the rate from \$0.892 to \$0.952 per one hundred dollars of assessed value, the first property tax increase in 29 years. Under the new rate, Calvert County's real property taxes are the ninth lowest among Maryland's 23 counties and Baltimore City. Real property tax is the largest revenue source in the FY 2017 budget posing a \$7.8 million increase over FY 2016.

The county's sound financial approach helped earn top bond ratings from three independent credit ratings agencies - Fitch Ratings, Standard & Poor's Rating Service and Moody's Investors Services. All three agencies gave Calvert County AAA ratings in July 2016, the first time in the county's history that it received top ratings from all three agencies. The bond ratings reflect the county's financial strength, much like credit scores rank borrowers. Better bond ratings lead to lower interest rates on the bonds the county uses to finance projects such as schools, roads, and other capital improvements.

### **The Cost of Sprawl**

Sprawl is the spreading of developments (houses and shopping centers) on undeveloped land near a city (Merriam-Webster). Sprawl development results in decreasing investment in urban areas and increasing costs for rural developing areas. Bank of America, a major lending institution, endorsed a study stating sprawl development is not a financially sound land use pattern.

According to the study, sprawl affects taxpayers in a variety of ways, including the costs of:

- Building and maintaining roads and other major infrastructure to serve distant suburbs
- Social problems that remain in older urban communities when the middle class moves out
- Solving environmental problems in newly developed areas

Businesses are affected by sprawl in the following ways:

- Adverse impacts on the region's business climate due to congestion and a reduced quality of life
- A geographical mismatch between workers and jobs, leading to lower worker productivity and higher labor costs (due to long commuting times and inability of some workers to get to jobs)
- Abandoned investments in older communities that become economically uncompetitive

Residents who commute long distances are affected by:

- The cost of transportation
- Lost time commuting to work and other destinations
- Vehicle exhaust pollution
- Increases in tax rates to provide and maintain new facilities and services

Policies that encourage new businesses and jobs and promote more compact development patterns in the Town Centers can help to counter-balance the effects of large lot single family homes in rural areas.

### **Expand Commercial Tax Base**

The county needs to explore ways to increase its commercial base by expanding targeted industries to help balance the costs of residential growth. A countywide effort to encourage more commercial and industrial development is needed so diversity in the tax base is achieved.

When determining the types of economic development to support, priority should be given to businesses that bring money into the county and recirculate it. For example, locally-owned tourism businesses bring money from outside the county and a large portion of that money is usually spent for goods and services in the county. In contrast, when money is spent in large corporate stores, a large portion leaves the county and thereby reduces the local circulation of money.

### **Locations for Community Facilities**

Community facilities represent significant capital expenditures by county government and provide important educational, recreational, emergency, health, and solid waste services. County facilities should be located where residents are most easily able to access them. When planning for community facility development, the county should consider demographic projections and future land use patterns, taking into account the Comprehensive Plan's goals to concentrate development in Town Centers, while focusing on land preservation in rural areas. The following principles should be used to guide the development of community facilities:

- Community facilities should be located within or in close proximity to Town Centers where infrastructure is available (e.g., public water facilities, public sewer facilities, roads, sidewalks, public transit). These areas are planned to have the future highest population densities that will provide best pedestrian, bicycle, and transit access.
- Community facilities should be sited near other concentrations of civic or commercial buildings.
- Multiple uses should be considered when locating and designing new public buildings, including schools and community centers.
- Development proposals should incorporate community facilities and assist in their construction.

### **Education**

### **Elementary and Secondary Schools**

Calvert County Public Schools (CCPS) is a strong public education system that serves children from prekindergarten to high school. CCPS has twenty-five schools, including thirteen elementary schools, six middle schools, four high schools, the Career and Technical Academy, and a special education center. Calvert County's existing public school facilities have sufficient space to accommodate Calvert County's current and future student population until at least 2026.

Table 10-1 Calvert County Public Schools

Grade Level	Number
Elementary	13
Middle	6
High	4
Career and Technical Academy	I
Special Education Center	I

School enrollment in the county is projected to decrease slightly through 2026 despite some countywide population growth.<sup>2</sup>

Table 10-2 Full Time Equivalent (FTE) Enrollment Projections by Grade

Grade	2015 Enrollment	Projection 2026
Kindergarten	982	1050
lst	1077	1080
2nd	1130	1100
3rd	1168	1124
4th	1154	1146
5th	1151	1147
6th	1200	1188
7th	1302	1203
8th	1307	1253
9th	1303	1286
I0th	1320	1300
llth	1248	1195
I2th	1294	1289
Special Education		43
Total	15636	15404

While there is no immediate need for construction of additional schools, some of the county's public school buildings are aging and require renovation or replacement. Northern High School was granted funding in FY 2016 for a full building replacement, which began in fall of 2016. A feasibility study for the

<sup>&</sup>lt;sup>2</sup> Calvert County Educational Facilities Master Plan for FY2018

renovation and expansion of Beach Elementary School is scheduled for FY 2020. Calvert Country School received funding in FY 2018 for remodeling and HVAC replacement. Calvert County Public Schools will undergo smaller facility improvements for many of its school buildings, such as HVAC upgrades, roof replacements, and improvement of stormwater management systems, to keep its facilities up-to-date.<sup>3</sup>

CCPS is pushing to modernize learning environments within schools to make them consistent with 21st century educational best practices. This initiative is designed to model classrooms after college and workplace environments with open space for collaboration, integration of technology into the classroom, reconfigurable shelving and desks, and robust bandwidth to support online learning.

Several of the Town Centers have at least one school within their boundaries. The schools serve as centers of community gathering and identity. Strong connections between the schools, residential areas, and activity centers can foster vibrancy and a sense of community.

Four private schools are located in Calvert County and provide education to four percent of Calvert County's students.

### **Higher Education**

The College of Southern Maryland has a campus in Prince Frederick, which offers Associate degrees in arts, teaching, science, engineering, and applied science. The College of Southern Maryland includes a network of campuses in Southern Maryland that provide more than 100 programs, from biological sciences and environmental studies to hospitality and veterinary studies. The campus in Prince Frederick is a significant asset to Calvert County that provides higher education opportunities, career development programs, and resources to support local businesses. The College of Southern Maryland and county government support expanding the College of Southern Maryland to provide four-year degrees in addition to its existing Associate degree programs.

The University of Maryland's Chesapeake Biological Laboratory in Solomons leads national research in fisheries, estuarine ecology, environmental chemistry, and toxicology. The research produced at the laboratory informs state and national policy on a range of major environmental issues, such as fisheries management and environmental chemistry. In addition to providing cutting-edge research, the Chesapeake Biological Laboratory provides events and learning opportunities for the public through programs at its visitor center, Science for Citizens seminars, faculty speaking events in the community, and volunteer opportunities for residents.

The Morgan State University Patuxent Environmental & Aquatic Research Laboratory (PEARL) is located in St. Leonard, Maryland. Research conducted at the PEARL is designed to increase the understanding of coastal ecosystems so that they may be properly managed and protected. It has a primary focus on the Chesapeake Bay and its tributaries.<sup>4</sup>

<sup>&</sup>lt;sup>3</sup> Calvert County Adopted Operating and Capital Budget Fiscal Year 2018

<sup>&</sup>lt;sup>4</sup>http://www.morgan.edu/research\_and\_economic\_development/patuxent\_environmental\_and\_aquatic\_research\_laboratory/about\_pearl.html. Accessed 10-16-2017

These higher education resources support existing businesses and foster the creation of spin-off entrepreneurial activity and new businesses. Bolstering the programs and activities of these institutions create the sense of a community looking toward the future.

### **Libraries**

The Calvert County library system provides residents with access to physical and downloadable reading and viewing material, public computers and other technologies, classes, and events for all ages to build community, knowledge, understanding, and engagement to support the county's vision. Calvert Library has four locations and a Mobile Services department. The main library is located in Prince Frederick with three branch libraries: Fairview, Twin Beaches, and Southern. In 2016-2017, Calvert Library conducted an analysis of the current library facilities and services and future needs with the assistance of Providence Associates LLC and input from the public. The Calvert Library Facilities Master Plan 2017-2037 (August 8, 2017) recommends a new library in the Twin Beaches area (Chesapeake Beach/North Beach), a permanent, county-owned library for the Southern Branch, and that the Fairview Branch be renovated and expanded.

Calvert Library provides a variety of resources beyond the traditional role of providing the public with access to information. Calvert Library promotes technological literacy by offering access to computer software and equipment, including 3D printing, Wi-Fi, and computer skills training. The library assists individuals with economic opportunities through the Small Business Resource Center, career and job search help, online databases for taking classes and practice tests for certifications, and financial education.

### **Older Adult and Senior Facilities**

Calvert County's three Senior Centers provide services for older adults, seniors, and persons with disabilities, such as congregate meals, recreation and education programs, and support for enrollment in social services programs. For seniors or residents with disabilities who need a more secure setting with nursing staff for assistance with medication management, Calvert County is home to two nonprofit adult day care facilities.

### **Parks and Recreation**

Parks and recreation planning and acquisition goals are established in Calvert County's Land Preservation, Parks, and Recreation Plan (LPPR Plan). The updated plan was adopted on May 15, 2018. The purpose of the LPPR Plan is to provide key information, goals, and recommendations to guide the county's management and enhancement of its system of public parks, open spaces, and preserved lands over the next five years. Another purpose is to maintain the county's eligibility to participate in Program Open Space, the State of Maryland's program which provides funding and technical assistance for the planning, acquisition, and development of recreation and open space areas. The current and the updated LPPR plans include detailed maps showing the locations of public parks and recreation sites.

#### **Parks and Trails**

Calvert County has a robust system of parks and trails that include natural resources and park facilities on a neighborhood, state, and national scale.

As Calvert County continues to develop its park system, certain principles should be followed to align park development with the county's land use goals to concentrate development in Town Centers while preserving rural and natural areas. Each Town Center should serve as the focal point of recreation for residents of the Town Center and their surrounding areas.

Each Major Town Center should have:

- A town park or "village green"
- An in-town pedestrian and bikeway system that connects residential areas, activity centers, and schools
- An outdoor public facility designed primarily for active team sports
- An indoor community center capable of providing a range of activities for all age groups

Neighborhood recreational facilities, such as pedestrian and bicycle networks, small community centers, and open space should be included in developments with 50 or more units. These facilities would typically be sized to meet the need of the nearby residents and be privately owned and managed.

In addition to park and recreational development within Town Centers, the county seeks to actively expand its rural parkland by acquiring key natural, cultural, and historic sites while they are still available and land banking this land. Calvert County is required to submit a Program Open Space Annual Program to the Maryland Department of Natural Resources and the Maryland Department of Planning each year in order to remain eligible for Program Open Space funds. The county's Open Space Annual Program lists the potential land acquisition and development projects in the county.

#### Recreation

Calvert County offers a variety of recreational opportunities for residents, spanning from programming at community centers and parks to activities at natural resource areas. Calvert County strives to maintain Town Centers as the focal points for community-based recreation, and is expanding larger-scale nature-based recreation programming throughout the county.

The Department of Parks & Recreation provides opportunities for healthful, enjoyable, lifetime leisure activities to our entire community through a comprehensive program of recreational activities. Community-based recreation is led by the Recreation Division, which plans and implements active recreational programming in Calvert County, such as athletics, community center programming, and therapeutic recreation. The Special Facilities Division coordinates recreational activities at facilities including the Chesapeake Hills Golf Course, aquatic facilities, and Breezy Point Beach and Campground. The Parks & Safety Division focuses on the maintenance of active parkland and capital improvements.

The Natural Resources Division manages passive recreation opportunities, such as nature observation and hiking areas, horseback riding trails, and canoeing and kayaking facilities. The Natural Resources Division maintains many of the county's natural parks, including the Battle Creek Cypress Swamp Sanctuary and parks along the shores of the Chesapeake Bay and Patuxent River. The division focuses on preserving, managing, and operating natural resources areas to provide outdoor recreation and educational opportunities for the public. The county also provides specialized recreation facilities, including public boat access to the Patuxent River and Chesapeake Bay, fishing piers, a skate park, and dog parks.

Calvert County has several local, state, and national trails that extend through the county. These trails include the Captain John Smith Chesapeake National Historic Trail, Star-Spangled Banner National Historic Trail, National Underground Railroad Network to Freedom, Chesapeake Gateways Network, Fossils and Farmscapes Ramble, and Patuxent Wine Trail. Two historic railways provide the potential for creating linear trails: Chesapeake Beach Railway and the Baltimore & Drum Point Railroad. Jefferson Patterson Park hosts four trails: Riverside, Woodland, War of 1812, and Village.

Calvert County provides support for facilities at Calvert Marine Museum, Chesapeake Beach Railway Museum, and Annmarie Sculpture Garden & Arts Center to offer recreational and enrichment programs, while also serving as popular tourist attractions.

The 2018 Calvert County Land Preservation, Parks, and Recreation Plan identifies a deficit of recreation facilities. These facilities should be prioritized as the Calvert County Department of Parks & Recreation continues to expand recreational opportunities in the county.

### **Parks and Recreation Funding**

Recreational programs and development projects are funded through a recreation excise tax on all new residential dwellings, general obligation bonds, the county's general fund, and the county's local share apportionment from the state's Program Open Space. Program revenue and user fees also support the Department of Parks & Recreation's programs and facilities.

### **Public Safety**

### **Public Safety Facilities**

Public safety facilities are police, animal control, fire, rescue, and EMS facilities that support Calvert County residents in emergency situations. These facilities are distributed throughout the county and sited primarily in Town Centers, where the county's population density is highest. The county has seven fire stations, six police stations, two rescue stations, and two 911 call centers. The county began construction on a new Rescue Squad building in Prince Frederick in 2017. While Calvert currently uses the shared Tri-County Animal Shelter in Hughesville, Charles County, the county is working to open its own animal control center in Prince Frederick. Table 10-3 provides a list of the public safety facilities.

Calvert Emergency Communications receives 911 emergency calls and dispatches the appropriate police, fire, and emergency medical services (EMS).

Police protection is provided by the Calvert County Sheriff's Office and the Maryland State Police, both centrally located in Prince Frederick. The Sheriff's Office also contracts with North Beach and Chesapeake Beach to provide police patrols in the incorporated towns.

The Detention Center maintains custody and control of all committed inmates and through partnerships with the Health Department and the Calvert County Family Network, offers reentry case management and evidence-based programs to address their criminogenic risks and needs. The county uses monitored home detention and offers a variety of treatment and educational opportunities to address the underlying circumstances that contribute to crimes.

The Fire, Rescue, and Emergency Medical Services Division is staffed fully by volunteers, which reduces the burden on taxpayers, but presents challenges in retaining enough volunteers to fulfill the department's needs. EMS faces a key challenge with recruiting and retaining volunteers to provide fire, rescue, and emergency services, particularly with an increased demand for advanced life support in the county. A 2016 memo by the Fire-Rescue-EMS Coordinator highlights the EMS system's challenges with providing basic life support ambulances and advanced life support paramedic services. It states the need to evaluate the use of contracted, career, or private ambulance services, focus on improving daily EMS operations with Advanced Life Support and Basic Life Support, and implement cost recovery strategies. It also stresses evaluating incentives for increasing recruitment and retention of EMS volunteers through strategies such as property tax reduction and offering health insurance.<sup>5</sup> As of 2018, the department is working on implementing career EMS services.

Table 10-3 Public Safety Facilities in Calvert County

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Name	Туре
North Beach Volunteer Fire Department - Company I	Fire and EMS
Prince Frederick Volunteer Fire Department – Company 2	Fire
Solomons Volunteer Fire Department – Company 3 and	Fire and EMS
Substation	
Dunkirk Volunteer Fire Department – Company 5	Fire and EMS
Huntingtown Volunteer Fire Department - Company 6	Fire and EMS
Saint Leonard Volunteer Fire Department – Company 7	Fire and EMS
Solomons Volunteer Rescue Squad and Fire Department	Fire and EMS
Solomons Island Police Substation	Police
Chaneyville Police Substation	Police
Calvert County Sheriff's Office	Police
State Police Barrack Prince Frederick	Police
State Police/Fire Marshal Southern Regional Office	Police
Campus Police: College of Southern Maryland	Police
Maryland Department of Natural Resources Police	Police
Prince Frederick Volunteer Rescue Squad Company 4 Prince	EMS
Frederick	
Calvert Advanced Life Support – Company 10	EMS
Calvert Emergency Communications - Main 911 Dispatch	911 Call Center
Center	
Calvert County Backup 911 Center	911 Call Center
Emergency Management Division	Office
Public Safety Building	Office

Source: Calvert County Department of Planning and Zoning, May 2018

### **Health and Human Services**

**Healthcare Facilities** 

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<sup>&</sup>lt;sup>5</sup> Department of Public Safety Fire-Rescue-EMS Division (2016), Calvert County's Emergency Medical Services-System Challenges, http://www.co.cal.md.us/DocumentCenter/View/14000

The Calvert County Health Department is responsible for coordinating all basic public health services in Calvert County.

Calvert County Health Department is a governmental organization. As an agent of both the state of Maryland and county government, it provides local public health services under the direction of the Health Officer. The Health Officer is authorized to enforce the health laws and regulations of Maryland and the health ordinances of Calvert County. In addition to enforcing health laws, particularly in regard to sanitation and communicable diseases, the health department provides a number of health-related services that directly benefit individuals as well as the community at large.<sup>6</sup>

In addition to traditional medical services, such as flu clinics and vaccinations, the Health Department provides preventative health activities and wellness programs such as nutrition counseling, fitness assessment, and health screening. The Health Department has four mental health clinics, located in Prince Frederick, Barstow, Chesapeake Beach and Lusby.

CalvertHealth Medical Center in Prince Frederick is the central hub of healthcare in the county. Located in the middle of the county and adjacent to MD 4, the medical center is undergoing an expansion and renovation to increase the number of private rooms and to modernize more health services. The hospital is part of a health system that includes an employed physician network, a diagnostic imaging center, urgent care facilities throughout the county, and a mobile health unit that travels to underserved parts of the county.

To serve older and residents with disabilities, the county has three privately owned and operated nursing homes with a total of 278 beds. New nursing home facilities in the county should be located in Town Centers. Other healthcare facilities are located outside of Town Centers and many of them are assisted-living facilities.

### **Community Support Centers**

Community support centers are facilities that provide basic needs or a community benefit including government buildings, food banks, and substance abuse centers. Calvert County has almost 70 community support centers. Over half of the county's community support centers are in Prince Frederick.

## **Solid Waste Management**

The Department of Public Works, Solid Waste Division monitors the operation of the Appeal Landfill, Appeal Transfer Station, seven convenience center locations, recycling activities, a bulk pick-up items program, and environmental monitoring for the Appeal and Barstow landfills.

Calvert County does not provide curbside collection of solid waste or recyclables. Instead, it offers seven Convenience Centers for residents to dispose of their trash and recyclables independently.

<sup>&</sup>lt;sup>6</sup> Calvert County Health Department. <a href="https://www.calverthealth.org/personalhealth/mentalhealth/mhclinic.htm">https://www.calverthealth.org/personalhealth/mentalhealth/mhclinic.htm</a>, accessed May 16, 2018.

Approximately 55 percent of the estimated residential waste generated in the county is received at these seven Convenience Centers, while the remaining 45 percent is managed through private waste management companies. Convenience Centers are distributed throughout the county to ensure easy access. The county completed a large-scale expansion project of the Mt. Hope Convenience Center in 2017, which enlarged the center, improved access to waste offloading areas, and reoriented traffic patterns to minimize traffic disruptions around the facility. The relocation of the Lusby Convenience Center to the Appeal Landfill campus began in September 2017. The new Appeal Convenience Center will provide improved waste and recycling disposal services for the residents in the southern end of the county. This facility is scheduled to open in summer 2018.

Commercial waste is not permitted in Customer Convenience Centers; therefore, most businesses hire private solid waste collection contractors. Industrial waste in Calvert County is primarily recycled, reused, self-hauled, or hauled by private hauler to the Appeal Transfer Station or directly to a recycling facility.

Calvert County has one closed and capped landfill, Barstow landfill, which is compliantly monitored. The county has one active landfill, the Appeal Landfill, but very little of the waste generated in Calvert County is deposited in this landfill. Most waste deposited in the Appeal Landfill is household waste, petroleum contaminated soil, asbestos, and large animals. The bulk of waste collected in Calvert County's Convenience Centers is taken to the Calvert County Transfer Station and subsequently transported to the King George Landfill in King George County, Virginia.

Calvert County also has two permitted land clearing debris landfills:

- Howlin Land Clearing Debris Landfill
- Hance Land Clearing Debris Landfill

### **Inter-jurisdictional Coordination**

Calvert County's relatively small size and location next to the metropolitan areas of Washington, D.C. and Annapolis make understanding the regional context extremely important. The county is part of a dynamic regional economy, transportation network, agricultural land base, and natural resource system. Calvert County is part of the Southern Maryland regional economy comprised of Calvert, Charles, and St. Mary's counties. On some levels, such as jobs and market share, Calvert County competes with these other counties. Nevertheless, the three counties share common interests:

- Common borders with the Patuxent River
- A threatened agricultural economy
- A changing rural lifestyle
- A commuter population

The three counties already participate in a number of regional initiatives and organizations, including the Tri-County Council for Southern Maryland (TCCSMD). Staff from county departments such as Public Safety, Public Works, Planning & Zoning, and Economic Development meet with their counterparts on a regular basis.

#### The TCCSMD:

- Provides a framework for cooperation and coordination among the elected, civic, and business leaders of the Region
- Undertakes action programs that focus on local, state, and federal resources in a comprehensive strategy to enhance the quality of life of all people in Southern Maryland
- Initiates and coordinates plans and projects which foster the physical, economic, and social development of the region

### Key elements of the regional strategy:

- Diversify and broaden the economic base
- Preserve agriculture as a viable industry
- Restore and protect the environment
- Implement highway improvements and expand commuter assistance services
- Manage growth and requirements for public services

### This coordination has led to (among others):

- Southern Maryland Heritage Area (SMHA) Partnership
- National Park Service Gateways Program
- Southern Maryland Agricultural Development Commission (SMADC)
- Southern Maryland Regional Infrastructure Advisory Committee (RIAC)
- Southern Maryland Regional Transportation Coordination Program (RTCP)
- Southern Maryland Bicycle and Pedestrian Infrastructure Advisory Committee (BIAC)
- Southern Maryland Economic Development Association

The Calvert-St. Mary's Metropolitan Planning Organization (C-SMMPO) carries out transportation planning activities for the Urbanized Area that encompasses the area defined by the U.S. Census Bureau. The C-SMMPO region includes the Calvert County communities of Chesapeake Ranch Estates, Lusby, Drum Point, and Solomons, and the St. Mary's County communities of California, Lexington Park, Callaway, Great Mills, St. Mary's City, and the Naval Air Station Patuxent River (NAS PAX).

### The 2040 goals for the MPO are:

- Goal 1: Manage the Existing Transportation System
- Goal 2: Enhance Access and Mobility
- Goal 3: Support Economic Vitality
- Goal 4: Provide a Connected, Multimodal Transportation System
- Goal 5: Improve Safety and Security
- Goal 6: Conserve the Environment

More information on the MPO and its plans can be found at <a href="http://www.calvert-stmarysmpo.com/">http://www.calvert-stmarysmpo.com/</a>.

Calvert County has two incorporated municipalities, North Beach and Chesapeake Beach. Both exercise local legislative authority independent of the county. Both have their own municipal tax, planning, and zoning authority.

The county and the municipalities cooperate in many ways. Examples include:

- Revenue sharing (the county shares revenue with the municipalities)
- Coordination of water and sewer
- Police
- Fire and Rescue
- Schools

#### **Existing Coordination Efforts**

Staff-level coordination exists among many organizations. In addition, the following formal plans and oversight groups help to coordinate efforts:

- Patuxent River Policy Plan
- Maryland Department of Planning Clearinghouse
- CHESPAX
- Tri-County Council for Southern Maryland

- Calvert-St. Mary's Metropolitan Planning Organization
- Northeast Sector Plan
- Jefferson Patterson Park and Museum Technical Planning Committee
- Calvert Alliance Against Substance Abuse
- Local Management Board

### **Land Use and Growth Management**

The Comprehensive Plan's land use actions direct growth to areas where it can be most efficiently and economically served with existing public services and facilities. Town Centers will accommodate growth that would otherwise occur as scattered suburban development in rural areas. The ongoing implementation of growth and non-growth areas will require much more than a regulatory process on the part of the county. Implementation will require a high degree of coordination and cooperation among all officials in county, state, federal, and special purpose agencies.

Many state and federal agencies operate within Calvert County. Those most predominantly involved in local land use issues include:

Department of Defense\*
Federal Communications Commission
Federal Emergency Management Agency
Federal Energy Regulatory Commission
U.S. Army Corps of Engineers

U.S. Coast Guard

U.S. Environmental Protection Agency

Critical Area Commission

Maryland Department of Environment

Maryland Department of Health & Mental Hygiene\*

Maryland Department of Natural Resources\*
Maryland Department of Planning
Maryland Department of Social Services\*
Maryland State Police\*
Patuxent River Commission
State Board of Education
State Liquor Board
State Highway Administration\*

Maryland Department of Housing &

Community Development

University of Maryland\*

The Naval Air Station Patuxent River (NAS PAX) is located at the confluence of the Patuxent River and Chesapeake Bay in St. Mary's County, Maryland. While NAS PAX's main facility is located in St. Mary's County, the Naval Recreation Center is located in Calvert County, in the Solomons Town Center. The

<sup>\*</sup> Agencies with facilities in Calvert County

impact of the installation resulting from both mission activities and economic value extends throughout the United States. One of the most direct regional impacts extends to communities in Southern Maryland. To protect the missions, viability, and future role of military installations and the health of local economies and industries that rely on them, encroachment must be addressed through collaboration and joint planning between installations and local communities.

The county has participated in the NAS PAX Joint Land Use Study (JLUS) through the Tri-County Council. "The JLUS was undertaken in an effort to develop a set of recommendations that would prevent or mitigate encroachment in the areas surrounding the NAS PAX complex including the Main Station, Webster Outlying Landing (Webster) Field and the Atlantic Test Range (ATR) Inner Test Range. The JLUS recommendations help protect the installations' military missions, and the public's health, safety, welfare, quality of life, and economic stability of the communities."

The JLUS, published in 2015, developed a set of recommendations that will enable stakeholders to make informed decisions about future land use development and economic growth of communities proximate to NAS PAX to prevent or mitigate encroachment in the areas. Incompatible development that can disrupt mission activities include solar farms and wind farms and densely developed areas. NAS PAX's Atlantic Test Range's Inner Test Range and Helicopter Operating Area overlie southern Calvert County, including the Solomons Town Center and Lusby Town Center. In an effort of collaboration, Calvert County has incorporated NAS PAX into its review process of towers and power generating facilities in order to prevent encroachments within the JLUS study area. Calvert County will continue to incorporate the JLUS recommendations into the review process and regulations as updates are done to the Zoning Ordinance and Town Center Master Plans.

## Goals, Objectives and Strategies

Goal 1: Establish policies and strategies that provide for high-quality, responsive, and cost-effective services to residents, businesses, and organizations in the county.

# Objective I: Support meaningful and informed public participation program in government decisions.

- 10.1.1.1 Periodically appoint committees, as needed, to review county services. [CA]
- 10.1.1.2 Make sure that information is readily accessible and understandable to the public through more use of the county website and social media. [All Departments]
- 10.1.1.3 Implement budget procedures and keep citizens informed of significant trends and information. Continue to make the budgetary process readily accessible to the public with adequate time for public review prior to adoption. [CA, F&B]
- 10.1.1.4 Provide current information concerning the organization of county government, including the functions and procedures of departments, boards, and commissions. Seek ways to distribute copies, particularly to new residents. [CA, CMR, CR, Calvert Library]

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<sup>&</sup>lt;sup>7</sup> Naval Air station Patuxent River Joint Land Use Study, Executive Summary, January 2015, p. 2.

### Objective 2: Provide high-quality, responsive, and cost-effective customer service.

- 10.1.2.1 Streamline permitting processes and periodically review regulations to eliminate unnecessary restrictions and duplications. [CA, P&Z]
- 10.1.2.2 Provide efficient, courteous services to the citizens. [All Departments, Calvert Library]
- 10.1.2.3 Periodically review county government structure to ensure that it is the most effective for the current situation. [CA, All Departments]
- 10.1.2.4 Maintain a high standard of customer service and ethics among county employees. [HR, All Departments, Calvert Library]
- 10.1.2.5 Consider opportunities for privatizing county services that are cost-effective, competitive, and provide opportunities for local businesses. [CA, BOCC]

# Objective 3: Promote continuous review of processes, staffing, and facilities serving the community.

- 10.1.3.1 Periodically review county rules, regulations, and practices for elimination, combination, or clarification. [CA, All Departments]
- 10.1.3.2 Continuously evaluate the county use of technology to identify opportunities to innovate and improve service. [CA, All Departments]
- 10.1.3.3 Periodically review government organization to ensure that it is structured to provide the best service to the public. [BOCC, CA, All Departments]
- 10.1.3.4 Conduct periodic analysis of county government space needs, pay scales, and positions to determine if they are in line with market conditions. [CA, GS, HR, F&B]

# Objective 4: Ensure that the citizens of Calvert County share the cost of services in a fair, equitable, and rational manner.

- 10.1.4.1 Maintain fiscal policies that require new development to pay its fair share of the costs of new facilities and environmental impacts. [F&B, P&Z]
- 10.1.4.2 Maintain sound fiscal policies concerning public money investment, taxation, debt limits, and fund reserves. [BOCC, F&B]
- 10.1.4.3 Encourage the diversification and growth of businesses to broaden the tax base. [ED]
- 10.1.4.4 Maintain financial models for long-range financial planning, including long-term financial forecasting model, six-year capital improvements program, and the debt affordability model. [F&B]

### Objective 5: Exercise careful stewardship of financial resources.

- 10.1.5.1 Maintain a ratio of debt service to total revenues in accordance with sound business principles. [CA, F&B]
- 10.1.5.2 Periodically review investment practices and policies and ensure that funds are monitored. [F&B]
- 10.1.5.3 Maintain a sufficient unreserved fund balance as a means of maintaining strong credit ratings and dealing with lower than expected revenues from income sources. [CA, F&B]
- 10.1.5.4 Develop and maintain cost-containment measures to ensure that revenues meet expenditures. [CA, F&B]
- 10.1.5.5 Require a fiscal analysis to be prepared prior to providing financial assistance for any commercial or residential project. [F&B, ED, P&Z]

10.1.5.6 Develop long-term revenue and budget scenarios, including one without the revenues from an operating nuclear power plant. Evaluate ways to deal with long-term revenue shortfalls. [F&B]

# Goal 2: Maintain the high quality of Calvert County's educational facilities: schools, colleges, and libraries.

Objective I: Continue to fund improvements to Calvert County Public Schools to provide facilities that support education programs meeting the needs of the 21st century citizens and workers.

- 10.2.1.1 Pursue Capital Improvement Program (CIP) funding for facilities upgrades and modernization. [BOCC, F&B]
- 10.2.1.2 Continuously evaluate the technology used in the schools to keep up with advances in this rapidly changing environment. [BOE, CSM]

### Objective 2: Increase higher education opportunities in the county.

- 10.2.2.1 Support the expansion of the College of Southern Maryland to offer four-year bachelor's degree programs. [CR, CSM]
- 10.2.2.2 Encourage the College of Southern Maryland to offer non-degree technical training required by Calvert County businesses. [ED]

# Objective 3: Fund construction and renovation of Calvert Library locations to provide 21st century facilities that support public education, accessible to all through multi-modal transportation and communication links. [CR, Calvert Library]

- 10.2.3.1 Deploy a mobile library to serve underserved populations and neighborhoods in the county. [CR, Calvert Library]
- 10.2.3.2 Construct a new library in the Twin Beaches area within the Town Centers of Chesapeake Beach and North Beach. [CR, Calvert Library]
- 10.2.3.3 Renovate and expand the Fairview Library. [CR, Calvert Library]
- 10.2.3.4 Select a new location for the library serving southern Calvert County within the Town Center of Lusby, in a location accessible by all transportation modes. [CR, Calvert Library]
- 10.2.3.5 Continuously update available technology to provide citizens with access and expand digital literacy. [CR, Calvert Library]

# Objective 4: Connect public schools, the College of Southern Maryland, and libraries to the surrounding residential areas and larger communities through programs and multi-modal transportation links.

- 10.2.4.1 Support accessible partnership programming among the public schools, College of Southern Maryland, and Calvert Library. [Calvert Library]
- 10.2.4.2 Develop public transportation links between public schools, College of Southern Maryland, and Calvert Library. [CR]
- 10.2.4.3 Provide bike racks and safe biking opportunities between public schools, College of Southern Maryland, and Calvert Library. [Calvert Library, CSM, P&Z, PW]

# Goal 3: Provide access to a variety of quality recreational environments and opportunities in Calvert County.

# Objective I: Increase the amount of land area dedicated to recreation and natural resources.

- 10.3.1.1 As the county's population grows, the inventory of parks and recreation assets and programs, as well as resources of the Department of Parks & Recreation should increase in a corresponding manner to ensure the continued delivery of high quality programs, facility maintenance, and infrastructure management. [P&R, P&Z]
- 10.3.1.2 Target the development of any new indoor and outdoor sports fields or courts, and/or other active recreation components in or near Town Centers. [P&R, P&Z, ED]
- 10.3.1.3 Plan for the creation and/or expansion of centrally located parks and green spaces in Town Centers. [P&R, P&Z]
- 10.3.1.4 Select locations for parks that are easily accessible to pedestrians and bicyclists living in the Town Centers. [P&R, P&Z]
- 10.3.1.5 Continue to evaluate existing linear corridors, rights-of-way, and other potential areas for future trail development. [P&R, PW, P&Z]
- 10.3.1.6 Seek to acquire rights-of-way and open space through zoning or subdivision entitlement process to utilize for future trail creation. [P&Z]
- 10.3.1.7 Seek to acquire waterfront property capable of supporting active and passive recreational usage. [P&R, P&Z, ED]
- 10.3.1.8 When selecting sites for community support centers, parks, and other community facilities, analyze options for restoration and adaptive re-use of historic buildings and sites. [GS, P&R, P&Z]

# Objective 2: Ensure that a wide selection of public recreational facilities and programs are provided to meet the interests and needs of all ages, incomes, and abilities.

- 10.3.2.1 Enhance the network of recreational sites and facilities, including hiker/biker and horseback riding trails, based on the unique natural, cultural, and historical features of the county.

  [BOCC, Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z]
- 10.3.2.2 Continue to improve and expand opportunities for public access to the Chesapeake Bay and the Patuxent River. [BOCC, Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z]
- 10.3.2.3 Continue to create, support, and promote public water trails in Southern Maryland. [Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z]
- 10.3.2.4 Investigate opportunities to increase access, parking, and comfort features at existing public landings and waterfront park sites to allow for increased boat access and usage, and improved user experience. [Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z]
- 10.3.2.5 Provide safe access to parks and recreational facilities including, where feasible, pedestrian and bicycle access. [Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z; PW]
- 10.3.2.6 Create trails and paths within Town Center areas that connect with outlying parks and open spaces. [Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z]
- 10.3.2.7 Continue to require onsite neighborhood recreational facilities in townhouse and multifamily developments and in single-family detached neighborhoods of 50 or more houses. Require recreation fees collected through the excise tax for all new houses, and use fees to provide recreational sites and facilities at locations convenient to those who paid the fees. [P&Z, F&B]

10.3.2.8 Expand recreational opportunities by establishing an intergovernmental review procedure for the design or renovation of all new public buildings including schools, colleges, and community centers to help promote effective and efficient multiple-use of these facilities. [Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z]

### Objective 3: Increase the variety of uses of community facilities.

- 10.3.3.1 Consider increasing the use of schools as community centers and providing community after-hours access when designing renovations or new schools. [BOE, P&R, P&Z, CR]
- 10.3.3.2 Encourage cultural celebrations at the neighborhood, community, and county level, particularly those that bring together diverse groups. [Calvert Library]

### Objective 4: Expand community involvement in recreational programming.

- 10.3.4.1 Develop community project and service awards and provide "seed money" for such projects. [CR]
- 10.3.4.2 Encourage strategies to make it easier for communities to provide recreation and community facilities without an overwhelming insurance burden. [F&B, P&R]

### Goal 4: Ensure Calvert County has adequate healthcare facilities and programs.

# Objective I: Provide education and necessary services to improve the county's health and wellbeing.

- 10.4.1.1 Maintain a central source of information concerning available health and social programs. Use public access TV, the county's website, and social media accounts to present wellness programs. [CR]
- 10.4.1.2 Encourage health and social services providers to operate at times convenient to those who are unable to make appointments during normal operating hours. [CR]
- 10.4.1.3 Investigate the need for and economic feasibility of operating multi-agency facilities in community centers. [CR]
- 10.4.1.4 Investigate the need for and ability to develop a standardized data form for clients. Where appropriate, protecting confidentiality, share data among the agencies. [CR]
- 10.4.1.5 Encourage the development of supervised teen activities and/or special after-school programs in communities. [CR, Calvert Library]
- 10.4.1.6 Promote a healthy environment free of alcohol and other drug abuse. [CR]
- 10.4.1.7 Support the expansion of school-based substance abuse programs. [CR]
- 10.4.1.8 Expand mental health programs for vulnerable populations. [CR]
- 10.4.1.9 In collaboration with the Department of Social Services, support an Adult Protective Services Program to prevent elder abuse, neglect and exploitation. [CR]
- 10.4.1.10 Develop family resource centers, including classes, support groups, information, library, and reference hotline. [CR, Calvert Library]

### Objective 2: Provide care options for senior citizens in Calvert County.

- 10.4.2.1 Encourage the establishment of additional or expanded assisted-living facilities and nursing homes and the related services to meet current and projected needs. [CR, ED]
- 10.4.2.2 Encourage affordable programs that allow the physically and mentally handicapped to stay in their homes and have adequate care and access to services and programs. [CR]

10.4.2.3 Encourage the development of a long-term care and supportive services plan for Calvert County senior citizens. [CR]

### Goal 5: Support public safety programs, strategies, and facilities development.

# Objective I: Ensure the coordination of efforts and services between state and local governments and between local government departments and divisions in developing effective public safety programs and strategies.

- 10.5.1.1 Plan the expansion of public safety services and facilities to coincide with projected population growth and identified needs. [PS]
- 10.5.1.2 Focus primary attention on crime prevention. [PS, CR]
- 10.5.1.3 Ensure adequate space is provided at the Detention Center. [BOCC, PS, CR]
- 10.5.1.4 Expand marketing of community programs that can help provide after school supervision and/or social services. [CR]
- 10.5.1.5 Encourage neighborhood crime prevention programs, including community policing. [PS, CR]
- 10.5.1.6 Maintain a strong, ongoing drug and alcohol abuse prevention program. [CR]
- 10.5.1.7 Continuously analyze the functionality of the 911 telephone equipment and infrastructure at Calvert Emergency Communications. [PS]

# Objective 2: Ensure that the Emergency Medical Services are able to meet the county's needs.

- 10.5.2.1 Continue to implement and review for adequacy the county Fire-Rescue-Emergency Medical Services Master Plan. [PS]
- 10.5.2.2 Continue to monitor response times and periodically evaluate the need for additional stations and personnel. [PS]
- 10.5.2.3 Implement a community awareness campaign. [PS, CMR]
- 10.5.2.4 Evaluate the use of contracted or private ambulance services. [PS]
- 10.5.2.5 Consider cost recovery practices for EMS services. [PS]
- 10.5.2.6 Evaluate incentives for increasing recruitment and retention of EMS volunteers. [PS]

# Goal 6: Maintain well-managed and effective solid waste and recyclable materials management systems in Calvert County.

### Objective I: Protect public health and safety and preserve the natural environment.

- 10.6.1.1 Maintain compliance with all applicable county, state (Maryland Department of Environment (MDE), and federal regulations. [PW]
- 10.6.1.2 Ensure conformity with the MDE permit conditions for state-permitted solid waste facilities. [PW]
- 10.6.1.3 Enact a two-year review initiative to develop a matrix to update the Plan of Action. [PW]
- 10.6.1.4 Follow the current Storm Water Management Plan, reviewing this plan every three years and update if necessary. [PW]
- 10.6.1.5 Conserve land by minimizing land use for waste disposal through the promotion of solid waste diversion efforts including recycling, waste reduction and reuse of materials as well as through continuing the transfer of solid waste out of the county. [PW]

# Objective 2: Implement and maintain programs that promote source reduction, material reuse, and recycling over disposal.

- 10.6.2.1 Increase promotion and education of recycling, solid waste, source reduction, and reuse of materials, i.e. an alert system, awards program, website, community presence, etc. [PW]
- 10.6.2.2 Research and implement new ideas for encouraging citizens and businesses to recycle, reduce, and reuse materials and develop a community outreach program to promote them. [PW]
- 10.6.2.3 Develop a business directory of waste and recycling services offered in areas of Calvert County.
- 10.6.2.4 Research and potentially implement a mandatory recycling reporting program for businesses. [PW]
- 10.6.2.5 Develop a construction and demolition recycling and diversion program and evaluate potential incentives, such as asphalt shingles, aluminum siding, etc. [PW]
- 10.6.2.6 Plan and implement programs to achieve the 30% recycling rate established by the county by December 31, 2028. [PW]
- 10.6.2.7 Research and potentially implement "pay as you throw" programs and other means of waste diversion. [PW]
- 10.6.2.8 Explore mandatory curbside recyclables collection, if economically feasible. [PW]
- 10.6.2.9 Explore and potentially implement food waste composting. [PW]
- 10.6.2.10Modify the County Zoning Ordinance to require recycling facilities/centers to recycle and report a minimum-specified percentage of material accepted. [PW]
- 10.6.2.11 Continue to review existing recycling programs for improvement and explore new recycling markets for opportunities. [PW]
- 10.6.2.12Monitor existing recycling contracts to correct for changes in market conditions; and evaluate and implement the most cost-effective delivery of services. [PW]

# Objective 3: Ensure cost effective and sustainable municipal solid waste and recyclables management services for residential and commercial customers.

- 10.6.3.1 Improve the existing Convenience Center collection system for household wastes and recycling. [PW]
  - I. Explore and potentially implement the use of critical convenience centers in times of inclement weather and emergencies.
  - 2. Explore and apply for federal and state grant funding opportunities for critical infrastructure.
- 10.6.3.2 Maintain a budget structure that provides the framework to support the solid waste and recycling program as a self-sustaining enterprise. [PW]
  - I. Analyze the management of Department of Public Works "no-fee" services to government and non-governmental entities.
  - 2. Develop a true cost analysis for solid waste and recycling services.
  - 3. Based on the true cost analysis, evaluate and revise as necessary, the fees assessed for solid waste and recycling services in the county to ensure adequate funding is available to support Department of Public Works programs, such as fluorescent lamps.

- 10.6.3.3 Explore the expansion of recyclable materials accepted at the convenience centers. [PW]
- 10.6.3.4 Explore and potentially implement the management of stormwater structure cleanout material and other hard-to-manage wastes. [PW]

# Objective 4: Ensure adequate facilities and infrastructure to accommodate current and future residential and commercial municipal solid waste and recyclables.

- 10.6.4.1 Design, build, and operate safe and efficient facilities for solid waste and recyclables acceptance, processing, and/or disposal. [PW]
- 10.6.4.2 Conduct regular reviews of existing facilities to ensure continual collection and transfer capacity as the population continues to increase. [PW]
- 10.6.4.3 Develop a feasibility study for the development of a new transfer station. [PW]
- 10.6.4.4 Evaluate, plan, and schedule the construction of new public solid waste and recycling facilities according to a six-year capital improvements program. The evaluation shall include but is not limited to: Sensitive Species Project Review Areas, Wetlands of Special Concern, and Environmental Impact Review. [PW]
- 10.6.4.5 Provide continual disposal capacity for municipal solid waste (MSW) by encouraging the transfer of solid waste generated by residents, commerce, and industry out of Calvert County to ensure future landfill capacity through at least the year 2028. [PW]
- 10.6.4.6 Explore waste mining at the Appeal Municipal Landfill, if necessary. [PW]

# Objective 5: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.

- 10.6.5.1 Promote source reduction by county residents, businesses, and institutions. [PW]
- 10.6.5.2 Explore contracted and/or franchised curbside waste and recyclables collection, where appropriate and cost-effective. [PW]
- 10.6.5.3 Explore regional solid waste management facilities and transportation (i.e. "waste to energy" transfer station, composting, etc.). [PW]
- 10.6.5.4 Explore biosolids management and processing. [PW]
- 10.6.5.5 Explore the potential for electricity generation through the use of solar panels on county owned solid waste facilities. [PW]
- 10.6.5.6 Explore the feasibility of material reuse programs and facilities. [PW]

# Goal 7: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.

# Objective I: Ensure coordination and cooperation between Calvert County Government and other public and quasi-public agencies, and elected officials.

- 10.7.1.1 Maintain close cooperation with all government agencies in establishing consistent and effective decisions relating to issues such as an improved environment, a better business climate, and higher quality of life. [CA, P&Z, ED]
- 10.7.1.2 Evaluate the impact and cost of changes at the Patuxent River Naval Air Station. [ED]
- 10.7.1.3 Make intergovernmental cooperation an integral part of planning by developing close working relationships between agencies. [CA, All Departments]

- 10.7.1.4 Work with the towns of North Beach and Chesapeake Beach, as well as the Tri-County Council of Southern Maryland, and Anne Arundel and Prince George's counties to achieve consensus on regional issues and policies. [BOCC, CA, All Departments]
- 10.7.1.5 Continue coordination of transportation planning and programs with all appropriate state, federal, and regional agencies. [P&Z, PW, CR]
- 10.7.1.6 Cooperate with adjoining counties and regional agencies to ensure that zoning and subdivision regulations permit compatible development along boundaries and the Patuxent River. [P&Z]
- 10.7.1.7 Support state policies that concentrate growth in designated growth centers and policies that protect farm areas. [BOCC, P&Z, ED]
- 10.7.1.8 Continue regular communication between agency counterparts in local, regional, and state governments. [All Departments]
- 10.7.1.9 Continue to look for ways to support NAS PAX with land use policies, review processes, and regulations consistent with the JLUS to prevent or mitigate encroachment. [P&Z]

### Objective 2: Encourage long-term consistency between the towns and the county's plans.

- 10.7.2.1 Minimize potential land use conflicts between incorporated towns and the county through coordination and development referrals, including review of proposed developments which are adjacent to or near town borders. [P&Z]
- 10.7.2.2 Continue coordination of capital improvement programs. [F&B]
- 10.7.2.3 Share staff and facilities where such sharing will improve public service capabilities and will avoid duplication of services and waste. [CA, P&Z]
- 10.7.2.4 Develop memoranda of understanding with the municipalities concerning the provision of infrastructure and services in connection with growth management. [BOCC]



### CHAPTER II. IMPLEMENTATION

### **Overview**

This chapter summarizes the actions Calvert County is taking to implement Calvert 2040, the Comprehensive Plan. The Plan is a snap-shot in time of the dynamic process of managing growth in Calvert County. The Board of County Commissioners, the Planning Commission, and county departments are continuously updating functional plans and small area plans, evaluating proposed projects, and deliberating changes to development regulations.

During the development of the Plan, the Board of County Commissioners and the Planning Commission have already taken some actions to implement this Plan including:

- Adoption of the new sign regulations
- Adoption of the Growth Tier Map
- Adoption of the updated Calvert County Land Preservation, Parks and Recreation Plan

They have directed the Department of Planning & Zoning to prepare a new zoning ordinance and conduct a comprehensive review of the zoning maps to make them consistent with this Plan. They have also direct the department staff to prepare an update to the Calvert County Transportation Plan.

Throughout the document, goals, objectives, and actions are listed and assigned to specific county agencies. The Table 11-1 consolidates these list in a single table and categorizes them as short-term (five years or less), mid-term (five to 10 years), long-term (10 plus years), or ongoing.

## Tables of Actions, Schedule and Responsible Agencies

## **Chapter 3 Land Use**

Goal I: Preserve the rural character of the county, its prime farmland, contiguous forests, cultural resources, and environmentally sensitive areas.

Objective I: Reserve the Farm and Forest District for farming and natural resource-related uses.	Timeframe	Responsible Parties
3.1.1.1 Continue to fund the Purchase and Retirement (PAR) and Leveraging and Retirement (LAR) Programs.	Ongoing	восс
3.1.1.2 Establish a procedure for collecting voluntary contributions to the PAR fund with payment of property tax.	Mid-term	P&Z, F&B
3.1.1.3 Provide local support to the Maryland Agricultural Land Preservation Program and other state and federal agricultural preservation programs.	Long-term	P&Z

3.1.1.4 Continue to support the goal of permanently		BOCC, Agricultural
preserving a minimum of 40,000 acres of prime farm and	<b>.</b> .	Preservation
forestland through county, state, and federal land preservation	Ongoing	Advisory Board
programs and land trusts.		(APAB), P&Z
3.1.1.5 Continue to limit the types of public and quasi-public		7
uses in the Farm and Forest District based upon their purpose	Ongoing	BOCC, P&Z
and intensity.	0 0	,
3.1.1.6 Periodically review and update the Calvert County	O :	BOCC, PC, and
Growth Tier Map.	Ongoing	P&Z
Objective 2: Promote on-farm processing and provide appropriate locations for the processing of local agricultural products.	Timeframe	Responsible Parties
3.1.2.1 Permit and market value-added opportunities for farm product sales.	Short-term	P&Z, ED
3.1.2.2 Facilitate the development of an animal processing facility and regional grain depot.	Long-term	P&Z, ED
Objective 3: Protect the scenic quality of existing rural landscapes and vistas.	Timeframe	Responsible Parties
3.1.3.1 Explore opportunities for developing heritage sites and ecotourism.	Mid-term	P&Z, ED, PR, CMM
3.1.3.2 Look at the potential for linking agricultural and heritage tourism with other economic development activities such as the marketing of locally-grown foods.	Mid-term	P&Z, ED
3.1.3.3 Reduce negative environmental impacts of subdivision roads and make them visually compatible with the rural character of the surrounding area while maintaining road safety.	Mid-term	P&Z, PVV
3.1.3.4 Strengthen regulations and incentives governing the preservation of older structures.	Mid-term	P&Z, HDC
3.1.3.5 Look for opportunities to connect designated wetlands with other protected natural areas and preserved agricultural lands to create a network of green spaces (green infrastructure). Where appropriate, this network could include hiking trails to create recreation opportunities for residents and visitors.	Long-term	P&Z, P&R

Goal 2: Use water and sewer policies to direct growth consistent with land use policies.

Objective I: Make provisions for water and sewer service in Growth Areas consistent with the planned land uses and intensity.	Timeframe	Responsible Parties
3.2.1.1 Consider options for public financial support for provision of public water and sewer facilities in the Prince Frederick, Lusby, and Solomons Town Centers to promote economic development, encourage multi-family housing opportunities, and protect public health.	Short-term	BOCC, P&Z, PW, F&B
3.2.1.2 Consider allowing developer-funded extension of public water and sewer systems into the Residential Areas around Prince Frederick, Lusby, and Solomons.	Short-term	BOCC, PW, P&Z
3.2.1.3 Allow privately-funded community sewage treatment facilities to serve commercial, industrial and employment uses located outside Town Centers and Residential Areas, consistent with economic development goals.	Ongoing	BOCC, PW, P&Z
Objective 2: Limit public water and sewer service in Rural Areas.	Timeframe	Responsible Parties
3.2.2.1 Do not locate public facilities such as sewer or water service areas, schools, and fire and rescue stations within the Farm and Forest areas and Wetlands areas.	Ongoing	BOCC, GS, PW, PS, F&B, BOE
3.2.2.2 Limit public sewer systems to locations where public health is compromised by existing water supply and sewage disposal technologies.	Ongoing	BOCC, PW
3.2.2.3 Allow public water and sewer facilities in locations within a designated Waterfront Communities only when necessary to address public health and safety.	Ongoing	BOCC, PW

Goal 3: Develop Town Centers as attractive, convenient, and interesting places to live, work, and shop.

Objective I: Continue to promote a broad mix of commercial, office, residential, public, and quasi-public development within Town Centers.	Timeframe	Responsible Parties
3.3.1.1 Promote Town Centers as community cultural and activity centers by locating schools, colleges, recreational, and cultural facilities there.	Ongoing	BOCC, GS, P&R, BOE
3.3.1.2 Facilitate the creation of farmers markets in all Town Centers.	Mid-term	ED, P&Z
3.3.1.3 Consider ways to strengthen regulations regarding derelict buildings.	Mid-term	P&Z, County Attorney's Office (CAO), BOCC
3.3.1.4 Allow the use of TDRs to increase the density and term of housing types provided in Town Centers.	Short-term	BOCC, P&Z

3.3.1.5 Allow uses that serve both local residents and employees to locate in employment areas.	Short-term	BOCC, P&Z
Objective 2: Review the Transfer of Development Rights Program so that it directs the majority of growth to Growth Areas.	Timeframe	Responsible Parties
3.3.2.1 Evaluate the use of TDRs within the Farm and Forest areas and the Rural Residential areas.	Short-term	P&Z, APAB
3.3.2.2 Explore the use of TDRs to increase commercial intensity in Town Centers.	Short-term	BOCC, P&Z, ED, APAB
3.3.2.3 Evaluate the funding and administration of the Purchase and Retirement Program for development rights.	Mid-term	P&Z, APAB, F&B
3.3.2.4 Evaluate the policy of using TDRs in the one-mile radius of the Minor Town Centers.	Short-term	P&Z, PC, BOCC
Objective 3: Ensure that Town Center Master Plans are updated on a periodic basis.	Timeframe	Responsible Parties
3.3.3.1 Review and update the Town Center Master Plans to reflect the policies of the Calvert 2040 Plan.	Short-term and Mid-term	BOCC, PC, P&Z
3.3.3.2 Maintain a schedule to review and update Town Center Master Plan.	Mid-term	BOCC, PC, P&Z
3.3.3.3 Use the Prince Frederick Charrette Report as a basis for updating the Prince Frederick Town Center Master Plan.	Short-term	BOCC, PC, P&Z
3.3.3.4 Review Town Center Master Plans to look for additional ways to reduce dependence upon automobiles by promoting "pedestrian-friendly" site design and increasing pedestrian and bicycle circulation within and between residential, commercial, and office uses.	Mid-term	P&Z, PW
3.3.3.5 Continue to improve the appearance of Town Centers by emphasizing Town Center Master Plan Capital Improvements Projects and Architectural Review.	Ongoing	BOCC, PC, P&Z, Architectural Review Committees (ARCs), GS, PW
3.3.3.6 As Master Plans are updated, look for ways to preserve and enhance the unique character of each Town Center.	Mid-term	PC, P&Z, ARCs, HDC

Goal 4: Direct commercial and industrial uses to appropriate locations; provide necessary infrastructure.

Objective I: Locate Commercial Uses and Employment Areas appropriately in Town Centers.	Timeframe	Responsible Parties
3.4.1.1 Continue to direct commercial and employment growth to Town Centers.	Ongoing	BOCC, P&Z, ED
3.4.1.2 Identify and implement ways to improve commercial business and employment growth in Town Centers.	Mid-term	ED
3.4.1.3 Interconnect roadways, transit routes, bike routes and pedestrian networks to make the employment area part of the adjacent community.	Long-term	P&Z, CR, PW
Objective 2: Support development in the Industrial and Marine Commercial areas.	Timeframe	Responsible Parties
3.4.2.1 Develop a long-term infrastructure plan for the Industrial areas.	Mid-term	ED, PW, P&Z
3.4.2.2 Maintain an inventory of Industrial land.	Short-term	P&Z, ED
3.4.2.3 Allow office and business uses in Industrial areas.	Short-term	BOCC, P&Z
3.4.2.4 Monitor the amount of marine commercial zoning needed and the best locations in terms of the following factors: water depths, erosion potential, water quality, and critical navigation areas.	Short-term	P&Z, ED
3.4.2.5 Allow maximum utilization of areas zoned Marine Commercial (MC) without causing significant adverse effects on aquatic resources, visual aesthetics, or neighboring residential uses (e.g., outdoor lighting projecting onto residential property).	Short-term	P&Z
Objective 3: Avoid the potential for strip commercial development along highways.	Timeframe	Responsible Parties
3.4.3.1 Do not permit additional commercial and retail development along highways outside Town Centers.	Ongoing	BOCC, P&Z
3.4.3.2 Do not allow commercial and retail uses to have direct access onto MD 2/4 in Huntingtown, St. Leonard, or Lusby.	Ongoing	BOCC, P&Z, SHA
3.4.3.3 Require that rural commercial properties meet the same site design and architectural design standards that are required for businesses that locate within the nearest town centers.	Ongoing	BOCC, P&Z
Objective 4: Phase out rural commercial properties.	Timeframe	Responsible Parties
3.4.4.1 Develop a plan for phasing out Rural Commercial districts that are vacant or under-utilized.	Mid-term	P&Z, ED

3.4.4.2 Restrict the expansion of rural commercial uses and maintain a small-scale rural character.	Ongoing	BOCC, P&Z
Objective 5: Commercial Uses in the Farm and Forest and Rural Residential.	Timeframe	Responsible Parties
3.4.5.1 Limit commercial uses in the Farm and Forest and Rural Residential areas to help avoid traffic congestion and conflicts with existing residential communities.	Short-term and ongoing	BOCC, P&Z, PW
3.4.5.2 Permit low-impact supplemental income opportunities within the Farm and Forest and Rural Residential areas that support, complement, and promote farming and heritage/ecotourism.	Short-term	BOCC, P&Z

## **Chapter 4 Environment and Natural Resources**

## Goal I: Preserve, protect, and conserve natural resources and environmentally sensitive areas.

Objective	: Preserve and restore wetlands.	Timeframe	Responsible Parties
	laintain substantial monetary penalties for the destruction of wetlands.	Ongoing	P&Z, MDE
	destore or create wetlands and wetland buffers in areas are nutrient pollution runoff from farms and developed	Mid-term and long-term	MDE, DNR
	Develop regulations to address existing and future adjacent to wetlands.	Short-term	P&Z, MDE
features of a	Levise site planning criteria to encourage use of natural site and planting of native vegetation, as well as to prevent of wetlands and their buffers.	Short-term	P&Z
Objective 2	2: Preserve and restore floodplains.	Timeframe	Responsible Parties
4.1.2.1	Consider raising the floodplain protection level.	Mid-term and long-term	BOCC, P&Z
4.1.2.2	For development in the floodplain, ensure that		
	practices minimize damage to property and the during flooding.	Ongoing	P&Z
4.1.2.3	Prohibit the removal of vegetation in the floodplain.	Short-term	P&Z
4.1.2.4 watershed.	Create flood management plans for each identified	Mid-term and long-term	P&Z

Objective 3: Preserve and restore streams and stream buffers.	Timeframe	Responsible Parties
4.1.3.1 Require and maintain undeveloped buffers containing native vegetation that limit development around perennial streams.	Mid-term and long-term	P&Z, DNR
4.1.3.2 Preserve and restore riparian forests.	Mid-term and long-term	P&Z, DNR
Objective 4: Preserve and protect steep slopes.	Timeframe	Responsible Parties
4.1.4.1 Develop regulations to address existing and future development on steep slopes. Limit grading and alterations of natural vegetation on steep slopes.	Short-term	P&Z
4.1.4.2 Revise site planning criteria to encourage use of natural features of a site and planting of native vegetation as well as to prevent grading of steep slopes.	Short-term	P&Z
Objective 5: Develop methods to protect the habitats of rare, threatened, and endangered species.	Timeframe	Responsible Parties
4.1.5.1 Work with the State to map rare, threatened, and endangered species outside the Critical Areas and develop protective measures.	Mid-term	P&Z
4.1.5.2 Limit shore erosion control measures in areas of Calvert Cliffs that have significant Puritan tiger beetle populations.	Ongoing	P&Z, DNR, USFWS
Objective 6: Create greenways throughout the county.	Timeframe	Responsible Parties
4.1.6.1 Establish greenway systems along stream valleys especially where they connect large tracts of protected agricultural and forest lands.	Long-term	P&Z

Goal 2: Continue a comprehensive approach to environmental planning with special emphasis on watershed planning.

Objective I: Create, adopt and update watershed plans for each major watershed in the county.	Timeframe	Responsible Parties
4.2.1.1 Develop guidelines addressing the content and public involvement process for preparing watershed plans.	Short-term	P&Z
4.2.1.2 Establish budgets, a schedule and track the preparation and completion of watershed plans. [P&Z]	Short-term	P&Z
Objective 2: Foster greater public awareness, education, and support of environmental concerns.	Timeframe	Responsible Parties
4.2.2.1 Maintain, support, and improve the environmental education programs for school-aged children, including the CHESPAX program for the Calvert County Public School System.	Ongoing	BOE, EC, BOCC

4.2.2.2 Develop environmental education programs focused on		
watershed protection for adults and families, working with the		
University of Maryland Center for Environmental Science Chesapeake	Mid-term	EC
Biological Laboratory and Morgan State University's Patuxent		
Environmental & Aquatic Research Laboratory.		

## Goal 3: Preserve, protect, and conserve land-based natural resources.

Objective I: Preserve and restore forestland.	Timeframe	Responsible Parties
4.3.1.1 Using the map of the 2010 forested areas map, track and report forest loss and gain.	Ongoing	P&Z
4.3.1.2 Retain 90% of existing forest as of 2010.	Ongoing	P&Z, DNR
4.3.1.3 Require replacement of 100% of forest loss since 2010 outside the Critical Area and Town Centers.	Ongoing	P&Z, DNR
4.3.1.4 Expand land preservation programs that protect forested areas (e.g. local land trusts, county land trusts, easement programs, Forest Stewardship Program, and Department of Defense programs for the Joint Land Use Area).	Mid-term	P&Z, Land Trusts, DNR, DOD
Objective 2: Address mobile sources of air pollution.	Timeframe	Responsible Parties
4.3.2.1 Develop infrastructure such as bike lanes to facilitate non-vehicular modes of travel.	Mid-term	PW, SHA
4.3.2.2 Encourage telecommuting to reduce miles traveled for commuting.	Short-term	P&Z, ED
4.3.2.3 Encourage land use strategies that reduce the need for daily trips and miles traveled via automobile.	Ongoing	P&Z
Objective 3: Provide Information to the public regarding mineral resources.	Timeframe	Responsible Parties
4.3.3.1 Require that significant mineral resources be shown on subdivision preliminary plans and on site plans.	Short-term	P&Z
4.3.3.2 Make state maps of mineral resources in Calvert County available to the public.	Short-term	MGS

## Goal 4: Mitigate natural and man-made hazards in Calvert County.

Objective I: Minimize future losses from disasters by reducing the risk to people and property	Timeframe	Responsible Parties
4.4.1.1 Provide protection of critical facilities/infrastructure vital to disaster response, such as fire and police, and those vital to the continuous operations of the county, such as hospitals and health care facilities, water and sewer facilities, electrical and other utility, and transportation systems.	Ongoing	BOCC, EM, MEMA, FEMA

Objective 2: Provide continuous education and training.	Timeframe	Responsible Parties
4.4.2.1 Continue to develop and support disaster preparedness education and awareness programs, targeting specific benefits to residents, visitors, businesses, and elected officials.	Ongoing	P&Z, EM
4.4.2.2 Identify and coordinate public information programs and events such as contests and festivals with public and private partners.	Short-term	P&Z, EM, MEMA, FEMA
4.4.2.3 Educate the public on higher standards of protection to structures and facilities from hazards.	Ongoing	P&Z, EM, MEMA, FEMA
4.4.2.4 Continue public education and outreach on the topics of economic vulnerability and recovery through collaborative programs involving government, businesses and community organizations.	Ongoing	P&Z, EM, MEMA, FEMA
4.4.2.5 Identify and seek multiple funding sources that will support hazard mitigation awareness and training programs.	Ongoing	P&Z, EM
Objective 3: Emphasize pre-disaster retrofitting and post-disaster planning.	Timeframe	Responsible Parties
4.4.3.1 Identify vulnerable critical facilities and infrastructure.	Mid-term	P&Z, EM
4.4.3.2 Promote disaster mitigation features in new building construction and retrofit existing structures.	Long-term	P&Z
4.4.3.3 Continue to develop economic incentive programs for both public and private sectors to promote structural retrofitting.	Ongoing	BOCC, EM, MEMA, FEMA
4.4.3.4 Develop and support public and private projects and programs to retrofit, relocate, or acquire properties susceptible to repetitive flooding.	Ongoing	BOCC, EM, MEMA, FEMA
Objective 4: Minimize losses and institute adequate regulations through land use regulations.	Timeframe	Responsible Parties
4.4.4.1 Identify and support public and private projects and programs to retrofit, relocate, or acquire properties as well as remove structures susceptible to repetitive flooding.	Ongoing	P&Z, EM, MEMA, FEMA
4.4.4.2 Continue to implement systematic maintenance programs for stormwater management systems.	Ongoing	PW
4.4.4.3 Discourage new development in high hazard areas through appropriate regulations and land use planning.	Ongoing	P&Z
4.4.4.4 Enforce local, state and federal floodplain regulations and building standards for development in flood hazard areas.	Ongoing	P&Z
Objective 5: Protect natural resources and open-spaces that provide flood and other hazard mitigation.	Timeframe	Responsible Parties
4.4.5.1 Encourage actions that protect natural resources while supporting community resiliency and hazard mitigation efforts.	Ongoing	P&Z
4.4.5.2 Coordinate natural resource preservation and land use planning to ensure that those natural resource areas, that are shown to provide hazard mitigation benefits, remain open spaces, and retain the natural benefits they provide.	Ongoing	P&Z

Objective 6: Protect infrastructure and critical facilities to reduce potential disruption of regular activities during and after hazard events.	Timeframe	Responsible Parties
4.4.6.1 Efficiently utilize resources to reinforce infrastructure, to withstand potential hazards, and to ensure continued use during and after an event.	Ongoing	PW
4.4.6.2 Coordinate with the Towns of Chesapeake Beach and North Beach to research, secure, and effectively use external or additional sources of funding to help make the infrastructure and critical facilities on which the residents, businesses and visitors of the county and towns depend, more resilient to various hazards and events.	Ongoing	P&Z, EM, PW

## **Chapter 5 Heritage**

Goal I: Identify, protect, and interpret the buildings, places, and archaeological sites that signify the heritage of the community.

Objective I: Promote the documentation and protection of Calvert County's heritage.	Timeframe	Responsible Parties
5.1.1.1 Continue to add undocumented sites to the Maryland Inventory of Historic Properties and update the forms for properties that have been previously surveyed but have inadequate information.	Ongoing	P&Z, HDC
5.1.1.2 Continue to record archaeological sites and add them to the Maryland Archaeological Sites Survey and to update forms for recorded sites when new information is available.	Ongoing	P&Z, HDC
5.1.1.3 Continue preservation of sites and structures through the designation of Historic Districts and the provision of assistance and support to property owners; encourage the designation of multiproperty districts.	Ongoing	P&Z, HDC
5.1.1.4 Promote the adaptive reuse of existing building stock.	Ongoing	
5.1.1.5 Adopt an archaeological site protection ordinance that is applicable county-wide.	Short-term	P&Z, PC, BOCC
5.1.1.6 Adopt a historic/scenic roads ordinance.	Short-term	BOCC, PC, P&Z
5.1.1.7 Research and develop strategies to mitigate the effects of environmental threats to cultural resources.	Mid-term	P&Z, GS
5.1.1.8 Ensure adequate support of programs for the documentation of threatened sites and structures and for the publicizing of strategies and incentives that would encourage preservation of threatened resources.	Short-term	BOCC, HDC, P&Z

## Goal 2: Document and conserve Calvert County ways of life, the memory of the people.

Objective I: Support and encourage programs that focus on local history, cultural geography, and folklife.	Timeframe	Responsible Parties
5.2.1.1 Continue to support and maintain existing archives and repositories of oral histories collected through the Historic District Commission.		BOCC, HDC, CMM, GS
5.2.1.2 Continue to collect oral histories and make them available in electronic format to the Calvert Marine Museum, the Calvert County Historical Society, and the Southern Maryland Studies Center at the College of Southern Maryland.	Ongoing	HDC, P&Z, CMM

## Goal 3: Develop heritage resources as cultural capital to connect the past to the future.

Objective I: Celebrate heritage as a means of creating and nurturing a sense of local identity	Timeframe	Responsible Parties
5.3.1.1 Work with agricultural, environmental, and land trust organizations to promote consideration of historical and archaeological resources in open space, or protection through easements or other preservation strategies.	Ongoing	P&Z, HDC
5.3.1.2 Work with Communications and Media Relations and the tourism office to ensure that information about heritage resources is shared.	Ongoing	P&Z, HDC, CMR, ED
5.3.1.2 Support efforts to interpret and celebrate local heritage at historic sites, in the public schools, and at special events in the community and make information available to assist in those endeavors.	Ongoing	P&Z, HDC, ED, CMR, Heritage Committee

### **Chapter 6 Housing**

# Goal I: Provide for full term of housing types in Town Centers to attract and retain multigenerational communities.

Objective I: Facilitate the development of a variety of housing types in Town Centers	Timeframe	Responsible Parties
6.1.1.1 Continue the policy to allow accessory dwelling units on lots with single family dwellings.	Ongoing	P&Z

6.1.1.2 Continue to allow small clusters of multiple dwelling units (with the appearance of a single dwelling unit) in Town Centers in accordance with the Town Center master plans.	Ongoing	P&Z
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## Goal 2: Encourage walkable, mixed use communities in Town Centers.

Objective I: Accommodate residential uses in areas that are traditionally commercial in character.	Timeframe	Responsible Parties
6.2.1.1 Allow residential uses in mixed-use buildings in the Town Centers.	Short-term	P&Z
6.2.1.2 Explore the potential to incorporate multi-family housing into commercial areas to bring uses closer together and allow for redevelopment and infill housing	Short-term	P&Z
Objective 2: Encourage location of small-scale personal		
service activities within a walkable distance of residential uses.	Timeframe	Responsible Parties
service activities within a walkable distance of residential	Timeframe Short-term	Responsible Parties P&Z

## Goal 3: Provide programs to increase housing affordability.

Objective I: Support programs that increase the availability of affordable units.	Timeframe	Responsible Parties
6.3.1.1 Encourage public/private partnerships and/or developer- nonprofit partnerships for the development of affordable housing, elderly housing, or upgrading of substandard housing.	Ongoing	CR, ED
6.3.1.2 Avoid concentrating subsidized housing. Facilitate affordable housing in all areas.	Ongoing	CR, P&Z
6.3.1.3 Continue partnerships in support of funding for public/private housing to be used for low-interest loans or grants for affordable housing.	Ongoing	CR
6.3.1.4. Consider providing tax incentives for retirees.	Short-term	CR, F&B, BOCC
6.3.1.5 Consider adopting inclusionary zoning regulations, after reviewing programs in other jurisdictions.	Short-term	P&Z, CR, PC, BOCC

Objective 2: Increase financial education opportunities that support home ownership.	Timeframe	Responsible Parties
6.3.2.1 Encourage training seminars to show how to manage finances to own or rent housing and to increase awareness of first-time homebuyer programs in Maryland.	Short-term	CR, ED

Goal 4: Support aging in place through universal design housing units, especially near health and support services.

Objective I: Support aging in place through universal design.	Timeframe	Responsible Parties
6.4.1.1 Encourage the use of universal design principles in the housing units and communities.	Short-term	P&Z
6.4.1.2 Reduce parking requirements for housing to serve the disabled and seniors when reliable alternative transportation options are available to residents.	Short-term	P&Z
6.4.1.3 Provide opportunities to retrofit existing homes to incorporate universal design features so that seniors and the disabled can remain in communities longer, if they so choose.	Short-term	P&Z
Objective 2: Locate senior housing near health and other support services.	Timeframe	Responsible Parties
6.4.2.1 Continue to encourage age-restricted (senior or 55+) housing in Town Centers by reducing the full requirements of the Adequate Public Facilities requirements for schools, school excise taxes, and/or the use of Transferable Development Rights to increase allowable density.	Ongoing	BOCC, P&Z
6.4.2.2 Develop incentives for assisted living facilities and nursing homes to be constructed in Town Centers.	Mid-term	P&Z, CR, BOCC

## **Chapter 7 Transportation**

Goal I: Provide a safe and reliable transportation system that complements the overall development of the county and balances use by pedestrians, bicyclists, motorists, and bus riders.

Timeframe	Responsible Parties
Long-term	P&Z, PW, CR
Ongoing	BOCC, PW, P&Z
Short-term	BOCC, PW, P&Z
Ongoing	PW, P&Z
Timeframe	Responsible Parties
Short-term	P&Z, PW
Short-term	P&Z, PW
Timeframe	Responsible Parties
Mid-term and long-term	PW
Short-term and ongoing	P&Z
Timeframe	Responsible Parties
Short-term and ongoing	P&Z, PW, SHA
	Long-term Ongoing Short-term Ongoing Timeframe Short-term Timeframe Mid-term and long-term Short-term and ongoing Timeframe Short-term and songoing Timeframe Short-term and

## Goal 2: Maintain MD 4 and MD 2/4 as the main transportation corridor, providing for safe and efficient travel.

7.2.1.1 Reduce existing and discourage future direct property access, especially to MD 4 and MD 2/4.	Ongoing	P&Z, SHA
7.2.1.2 Require parallel connecting roads along MD 4 and 2/4 during the development and subdivision process, where feasible, with the long-term goal of having driveways served by connecting roads.	Ongoing	P&Z
7.2.1.3 Continue to develop north-south roadway systems, parallel to MD 2/4 in the Town Centers.	Ongoing	P&Z, PW
7.2.1.4 Continue the program for resurfacing existing roads. Prioritize resurfacing based on traffic counts, structural condition of paving and subsurface conditions, and skid resistance of existing surfaces.	Ongoing	PW

## Goal 3: Maintain and improve the arterial and non-arterial road systems to provide for safe and efficient travel.

Objective I: Maintain the program to renovate road sections and intersections. This includes widening roads, adding shoulders, improving stormwater conveyance, removing dangerous curves, replacing bridges, correcting poor sight distance, and adding turning lanes and roundabouts. Prioritize improvements based on traffic counts, existing conditions, and proximity and service to Town Centers.	Timeframe	Responsible Parties
7.3.1.1 Address peak-hour congestion on MD 2/4.	Ongoing	SHA
7.3.1.2 Pursue with SHA the implementation of active traffic management technology to reduce congestion during peak hours.	Short-term	P&Z, PW, SHA
7.3.1.3 Improve MD 231 to address safety and reduce congestion.	Mid-term	SHA
Objective 2: Complete the network of roads parallel to MD 2/4 in Prince Frederick.	Timeframe	Responsible Parties
7.3.2.1 Include continuous bike and pedestrian pathways along these roadways.	Mid-term	P&Z, PW
7.3.2.2 Encourage businesses locating along these roads to have a public entrance facing them	Ongoing	P&Z

Goal 4: Improve and expand existing transit services.

Objective I: Increase the frequency of local transit service between Town Centers, including employment areas and health centers.	Timeframe	Responsible Parties
7.4.1.1 Explore the demand among local employers and workers for buses commuting to take employees to and from work places.  Develop routes likely to encourage transit access for employees, patients, and students from throughout the county.	Mid-term	CR
7.4.1.2 Review the routes serving Town Centers to include stops at employment centers. Consider extending transit hours to serve employees within the Town Centers and adjacent areas.	Short-term	CR
7.4.1.3 Review and increase the number of routes connecting major subdivisions to Town Centers.	Long-term	CR
Objective 2: Designate new park and ride locations and key		
commuter transit routes, when needed.	Timeframe	Responsible Parties
, ,	Timeframe Ongoing	Responsible Parties  MDOT/MTA
commuter transit routes, when needed.  7.4.2.1 Provide adequate commuter parking lots at key locations		
7.4.2.1 Provide adequate commuter parking lots at key locations throughout the county.  7.4.2.2 Encourage the shared use of parking lots, especially in Town	Ongoing	MDOT/MTA
7.4.2.1 Provide adequate commuter parking lots at key locations throughout the county.  7.4.2.2 Encourage the shared use of parking lots, especially in Town Centers as part of coordinated land development plans.  7.4.2.3 Continue to encourage the state to provide expanded	Ongoing Short-term Ongoing	MDOT/MTA P&Z

Goal 5: Promote transportation alternatives such as buses, carpools, vanpools, bicycling, and walking.

Objective I: Develop a countywide policy for building and maintaining sidewalks and bicycle ways at the time of new road construction.	Timeframe	Responsible Parties
7.5.1.1 As state and county roads are improved or upgraded, ensure the roads include sidewalks and bikeways; where feasible, construct a bikeway, which is to be a shared-use path, separate from the roadway.	Ongoing	P&Z, PW
7.5.1.2 Continue to retrofit existing roads with sidewalks connecting communities within the residential areas of Town Centers by an internal network of sidewalks and roads.	Ongoing	PW
7.5.1.3 Provide safe pedestrian and bicycle routes to all public schools, where practical.	Mid-term and long-term	P&Z, PW, SHA
7.5.1.4 Provide designated crosswalks at all intersections except where the designation would create a safety hazard.	Mid-term	SHA, PW
7.5.1.5 Review site plans for commercial, business and employment uses to ensure safe pedestrian movements.	Ongoing	P&Z

Objective 2: Establish bicycle routes to connect residential, commercial, employment, educational, and open space areas.	Timeframe	Responsible Parties
7.5.2.1 Develop a local bicycle system plan for each Town Center.	Long-term	P&Z, PW
7.5.2.2 Designate key bike routes connecting Town Centers, where practical.	Mid-term	P&Z, PW
7.5.2.3 Establish priorities for the creation of designated bikeways along the state highways operating from east to west or connecting to Town Centers, including MD 231, MD 261, MD 262, MD 263, MD 264, MD 265, MD 402, MD 497, and MD 760.	Mid-term	P&Z, PW, SHA
7.5.2.4 Provide wayfinding on designated bike routes.	Short-term and mid-term	PW, SHA
7.5.2.5 Look for ways to encourage the use of bicycles, including providing bicycle parking and/or storage facilities at public buildings, encouraging it in shopping and employment areas, and providing information on bikeways, such as online maps, to the public.	Short-term and ongoing	P&Z, GS, TS
7.5.2.6 Improve bicycle safety and accommodations, especially in Town Centers.	Short-term and ongoing	P&Z, PW, SHA
7.5.2.7 Encourage the construction of the bikeway/shared-used path as properties develop.	Short-term, then ongoing	P&Z
7.5.2.8 Address bicycle and pedestrian accommodations in each Town Center master plan.	Short-term and mid-term	P&Z, PW
Objective 3: Develop a complete streets policy applicable within Town Centers.	Timeframe	Responsible Parties
7.5.3.1 Install traffic calming measures in select locations in Town Centers.	Mid-term	PW, SHA
7.5.3.2 Promote multiple modes of transportation to reduce dependence on automobiles within Town Centers and connect Town Centers with adjacent communities through the provision of walking and biking routes.	Ongoing	P&Z, PW
7.5.3.3 Establish bicycle parking requirements for commercial, employment, and institutional uses in Town Centers and Employment areas.	Short-term	P&Z
7.5.3.4 Pursue pedestrian safety and traffic capacity improvements within Town Centers.	Mid-term	PW
7.5.3.5 Encourage the installation of sidewalks along both sides of all streets in Town Centers.	Ongoing	P&Z, PW, SHA
7.5.3.6 Install pedestrian crossing signals connected to safe pedestrian networks at signalized intersections within Town Centers.	Short-term and mid-term	PW, SHA
7.5.3.7 Map and implement continuous, ADA compliant sidewalks, and pedestrian facilities in each Town Center. Update small area master plans to include these networks.	Short-term and mid-term	P&Z, PW, SHA, TS
7.5.3.8 Pursue Complete Streets grant opportunities.	Ongoing	PW, P&Z

Goal 6: Continue a countywide transportation planning program that is integrated with state and regional planning programs.

Objective I: Develop a sustainable program for financing transportation construction and improvement.	Timeframe	Responsible Parties
7.6.1.1 Explore potential funding strategies to expedite the planning and construction of needed projects on the State highway system in Calvert County and for county roads.	Mid-term	P&Z, PW, F&B
7.6.1.2 If amendments are made in federal and/or state standards, amend the county road design requirements.	Ongoing	P&Z, PW
7.6.1.3 Encourage developer participation in adjacent roadway improvements that become necessary as development progresses.	Ongoing	P&Z, PW
7.6.1.4 Review Calvert County's adequate public facilities regulations for roads and consider potential changes to ensure the cumulative impacts of development are addressed.	Short-term	PW, BOCC
Objective 2: Participate in state and regional transportation planning efforts.	Timeframe	Responsible Parties
7.6.2.1 Promote regular updates to the regional, MPO, and county transportation plans based upon and designed to serve the land use development goals of Calvert County and the other units of government in the Southern Maryland region.	Ongoing	P&Z, PW, CR

### **Chapter 8 Economic Vitality**

#### **Goal I: Strengthen economic opportunity in Calvert County.**

Objective I: Support and grow agricultural opportunities.	Timeframe	Responsible Parties
8.1.1.1 Work with farmers and watermen to ensure their industries continue thriving in Calvert County.	Ongoing	ED
8.1.1.2 Provide incentives for agribusiness.	Mid-term	ED
8.1.1.3 Provide space and support the operations of farmers markets in Town Centers.	Mid-term	ED
8.1.1.4 Consider loans, tax reduction, and changes in taxing policies within State designated Priority Preservation Areas (PPAs), grants, infrastructure, and training for agricultural business workers.	Long-term	BOCC, ED
Objective 2: Develop a path for growth for new businesses.	Timeframe	Responsible Parties
8.1.2.1 Encourage entrepreneurship in Calvert County by providing technical and financial support for new businesses.	Ongoing	ED
8.1.2.2 Allow a broad term of home-based businesses with appropriate limitations on size and number of employees.	Short-term	P&Z

8.1.2.3 Consider developing/encouraging incubator spaces for new businesses and encourage businesses to locate in small incubator spaces when their activities are not suitable as a home occupation or have outgrown home-based locations.	Long-term	ED, P&Z
8.1.2.4 Clarify provisions for temporary uses (e.g. temporary pop-up businesses, outdoor sales, mobile food service, and farmers markets) on private property.	Short-term	P&Z
Objective 3: Attract retirees to Calvert County.	Timeframe	Responsible Parties
8.1.3.1 Define a specialized Retirement Location brand.	Short-term	ED
1 2 6 6	Ongoing	ED
8.1.3.2 Continue to promote the county's quality of life.	Ongoing	
Objective 4: Consider new renewable energy opportunities.	3 3	
. , , ,	3 3	
Objective 4: Consider new renewable energy opportunities.  8.1.4.1 Research and develop land use policies to allow for solar energy production consistent with county preservation, economic	Timeframe Short-term	Responsible Parties
Objective 4: Consider new renewable energy opportunities.  8.1.4.1 Research and develop land use policies to allow for solar energy production consistent with county preservation, economic development and land use policies.  8.1.4.2 Offer farmers opportunities to lease their land for solar arrays	Timeframe Short-term Short-term	Responsible Parties

Goal 2: Direct business growth to Town Centers while preserving agricultural land in the Farm and Forest District.

Objective I: Encourage development in Town Centers.	Timeframe	Responsible Parties
8.2.1.1 Streamline the development review process in Town Centers. Maintain a fast-track permitting process for targeted businesses.	Short-term	P&Z
8.2.1.2 Provide for adequate amounts of land zoned for business development in appropriate locations in Town Centers. Provide flexibility in the zoning regulations related to business development.	Short-term	P&Z
8.2.1.3 Explore the use of TDRs to increase commercial intensity in Town Centers.	Short-term	P&Z
8.2.1.4 Maintain an online presence of tools and resources for county businesses and businesses looking to locate in the county.	Ongoing	ED
8.2.1.5 Provide county staff designated for each Town Center.	Short-term	P&Z
8.2.1.6 Create more walkable, bikeable, and connected Town Centers.	Long-term	BOCC, P&Z, PW

Objective 2: Provide incentives for business development in Town Centers and Employment Centers.	Timeframe	Responsible Parties
8.2.2.1 Consider loans, tax reduction, and changes in taxing policies within State designated Priority Funding Areas (PFAs), grants, infrastructure, and training for workers.	Long-term	BOCC, ED
Objective 3: Make improvements to public services and facilities in Town Centers.	Long-term	
8.2.3.1 Direct public investment to infrastructure, services, and support facilities in Town Centers.	Mid-term	BOCC, PW, GS
8.2.3.2 Develop cost-sharing strategies that leverage private sector investment in water and sewer extensions in Town Centers in order to protect environmental health or support county-identified economic development goals.	Short-term	PW

#### **Goal 3: Expand Calvert County's tourism industry.**

Objective I: Increase the number of visitors in Calvert County.	Timeframe	Responsible Parties
8.3.1.1 Provide expanded and improved access to the Chesapeake Bay and Patuxent River.	Mid-term	CMM, ED, F&B, GS, P&R, P&Z
8.3.1.2 Support and coordinate marketing of special events and tourist attractions within the county.	Ongoing	D
8.3.1.3 Explore options, such as weekend shuttles serving Washington, D.C., to attract visitors without cars.	Long-term	ED
Objective 2: Increase the amount of money visitors are spending in Calvert County.		
8.3.2.1 Support the establishment of "destination" accommodations and dining to draw overnight tourism.	Mid-term	ED
8.3.2.2 Encourage development and expansion of small-scale, highend, retail businesses with a local flavor.	Short-term	ED

#### **Goal 4: Strengthen educational opportunities in Calvert County.**

Objective I: The county's education system should provide general education, vocational and technical training and retraining to meet the skill requirements for existing and future job trends.	Timeframe	Responsible Parties
8.4.1.1 Support expansion at the Prince Frederick Campus of the College of Southern Maryland programs to support local businesses, such as The Corporate Center, the Small Business Development Center.	Mid-term	ED
8.4.1.2 Encourage the College of Southern Maryland to expand partnering with Calvert County health care providers that includes classroom instruction and clinical training at locations in the county.	Mid-term	ED

8.4.1.3 Strengthen educational programs to support entrepreneurship		
as well as the existing health care, agri-business, hospitality, and	Ongoing	CCPS, CSM, ED
energy industries.		

## **Chapter 9 Water Resources**

# Goal I: Ensure sufficient drinking water quantity and quality to support projected population growth.

Objective I: Continuously gather and analyze up-to-date data on the county's water supply.	Timeframe	Responsible Parties
9.1.1.1 Urge the state to conduct groundwater studies to get a better understanding of regional and statewide water consumption and recharge area protection issues.	Ongoing	восс
9.1.1.2 If state studies are not conducted, then every six years (or water and sewer comprehensive plan cycle) work with the Southern Maryland counties to update the aquifer study.	Mid-term	восс
Objective 2: Ensure the safety of the county's drinking water.	Timeframe	Responsible Parties
9.1.2.1 Continue to monitor water quality issues to provide water that is safe to use.	Ongoing	PW, P&Z
9.1.2.2 Implement procedures to reduce the naturally occurring arsenic in the public water systems to levels that do not exceed the EPA's maximum contaminant level of 10 ppb.	Ongoing	PW
9.1.2.3 Develop a wellhead protection plan to address the protection of all municipal and community water systems.	Ongoing	PW
9.1.2.4 Work with the Health Department to require that the bottom of all septic systems is greater than four feet above groundwater to protect near surface groundwater.	Ongoing	PW
9.1.2.5 Work with the Health Department to ensure that there are no unused wells within the WHPA.	Ongoing	PW
9.1.2.6 Water operations personnel inspect and maintain the supply wells and backup wells to ensure their integrity and protect the aquifer from contamination.	Ongoing	PW
9.1.2.7 Upgrade county government-owned wells drilled prior to 1973 that do not meet current construction standards to protect them from contamination and encourage others to do the same.	Ongoing	PW
9.1.2.8 Install two-piece insect-proof well caps onto county government-owned wells that have one-piece caps and encourage others to do the same.	Ongoing	PW

9.1.2.9 Work with the county Health Department to conduct a survey of the WHPA and inventory any potential sources of contamination, including unused wells. Keep records of new development within the WHPA and new potential sources of contamination that may be associated with the new use.	Ongoing	PW, P&Z
Objective 3: Take steps to decrease water consumption.	Timeframe	Responsible Parties
9.1.3.1 Continue to urge residents to consume less water. Encourage the capture/reuse of rainwater and reuse of gray water.	Ongoing	PW
9.1.3.2 Maintain an education program to prevent waste of water.	Ongoing	PW
9.1.3.3 Consider a tiered rate structure to promote water conservation.	Ongoing	PW
9.1.3.4 Continue to require the use of water saving equipment in all new development and redevelopment.	Ongoing	P&Z

# Goal 2: Ensure sufficient wastewater treatment capacity to support development in Town Centers served by public sewer systems.

Objective I: Manage wastewater system capacity to ensure the systems are able accommodate new development in Town Centers served by public sewer.	Timeframe	Responsible Parties
9.2.1.1 Continue to update wastewater capacity management plans for all county-owned or operated sewerage systems.	Ongoing	PW
9.2.1.2 Provide adequate public wastewater treatment facilities to accommodate planned future development in North Beach, Chesapeake Beach, Prince Frederick, Lusby, and Solomons Town Centers.	Ongoing	PW
9.2.1.3 Be proactive in the development of wastewater collection infrastructure in the Town Centers served by public sewer systems.	Ongoing	PW

### Goal 3: Protect public health and water quality.

Objective I: Minimize new sewerage service areas outside of Town Centers.	Timeframe	Responsible Parties
9.3.1.1 Allow community or shared water and sewer systems in all Town Centers when needed to support environmental health and/or to support county-identified economic development goals, when and if cost effective and economically feasible.	Long-term	PW, P&Z
9.3.1.2 Consider allowing developer-funded extensions of public sewer systems in the designated Residential areas surrounding Major Town Centers.	Ongoing	PW, P&Z
9.3.1.2 Permit new sewerage service areas in rural areas only to serve existing developed lots in septic failure areas.	Ongoing	PW, P&Z

Objective 2: Minimize pollution from wastewater treatment plants and septic systems.	Timeframe	Responsible Parties
9.3.2.1 Require new wastewater treatment systems to be land application systems.	Ongoing	PW, P&Z
9.3.2.2 Require septic systems in Town Centers to connect to public WWTPs when sewage collection systems are available and in the event the septic system fails.	Ongoing	PW
9.3.2.3 Assure that existing effluent discharges into bodies of water minimize any adverse environmental impacts on oyster beds, spawning areas and fishing areas.	Ongoing	MDE
9.3.2.4 Develop incentives for the use of nitrogen-removing technologies for new, replacement, and existing septic systems and for shared facilities to reduce nutrient pollution of our waterways.	Mid-term	EH
9.3.2.5 Continue and expand the educational program to promote regular pumping of septic tanks.	Ongoing	EH, EC
9.3.2.6 Install more nitrogen-removing septic systems per year through the county's ongoing Bay Restoration Fund (BRF) Grant Program.	Ongoing	EH
9.3.2.7 Require new septic systems and replacement septic systems in the Critical Area to be nitrogen reducing systems (as required by Maryland Law)	Ongoing	EH
9.3.2.8 Monitor septage haulers and septage quantities to ensure proper disposal is occurring and that adequate capacity for septage is maintained at the county's WWTP.	Ongoing	PW
Objective 3: Take steps to minimize sewage discharge in the Chesapeake Bay and Patuxent River.	Timeframe	Responsible Parties
9.3.3.1 Require existing marinas to provide adequate toilet facilities to eliminate the discharge of raw sewage from water craft.	Ongoing	EH
9.3.3.2 Continue to require new marinas and expansion of existing marinas (greater than 10 slips) to provide pump-out facilities to receive raw sewage from water craft.	Ongoing	MDE/DNR

# Goal 4: Install or enhance stormwater management systems to reduce pollution in the county streams, Patuxent River, and Chesapeake Bay.

Objective I: Upgrade existing failing and inadequate stormwater management facilities.	Timeframe	Responsible Parties
9.4.1.1 Convert dry extended detention ponds and grass swales to wet ponds, wetlands and bioswales where appropriate.	Mid-term	PW
9.4.1.2 Increase current drainage channel repair and stream restoration implementation.	Ongoing	PW

9.4.1.3 Provide or upgrade stormwater management facilities on approximately 30 county structures to provide environmentally sensitive design (ESD), to include public schools, the golf course and the County Services Plaza.	Mid-term	PW
Objective 2: Treat unmanaged impervious surfaces.	Timeframe	Responsible Parties
9.4.2.1 Convert approximately 200 miles of grass swales to bioswales and install an additional 160 miles of new grass swales along county and private roadways.	(To Be Determined)	PW
9.4.2.2 Increase current rate of drainage channel repair from 200 feet per year to 715 feet per year, representing a total of 5,000 feet.	(To Be Determined)	PW
9.4.2.3 Pursue implementation of regenerative stormwater conveyances or other vegetated flow attenuation wherever appropriate.	Ongoing	PW
9.4.2.4 Construct or upgrade approximately 160 miles of grass swales along currently unmanaged county and privately owned roadways to provide water quality treatment.	(To Be Determined)	PW
9.4.2.5 Incentivize removal of unused impervious area, green roof retrofits, and expanded use of permeable pavement.	Ongoing	PW
9.4.2.6 Incentivize the use of microscale environmentally sensitive design practices on approximately 600 existing commercial properties that drain to regional facilities or pre-2000 stormwater management facilities to reduce nutrient loading closer to the source.	Long-term	PW
9.4.2.7 Incentivize the construction of bioretention, microbioretention, and raingarden facilities on approximately 1,250 single family residential lots, focusing primarily on densely populated areas, such as Chesapeake Ranch Estates, where facilities can treat multiple homes.	Mid-range	PW

### **Chapter 10 Government and Community Facilities**

Goal 1: Establish policies and strategies that provide for high-quality, responsive, and cost-effective services to residents, businesses, and organizations in the county.

Objective I: Support meaningful and informed public participation program in government decisions.	Timeframe	Responsible Parties
10.1.1.1 Periodically appoint committees, as needed, to review county services.	Ongoing	CA
10.1.1.2 Make sure that information is readily accessible and understandable to the public through more use of the county website and social media.	Ongoing	All Departments
10.1.1.3 Implement budget procedures and keep citizens informed of significant trends and information. Continue to make the budgetary process readily accessible to the public with adequate time for public review prior to adoption.	Ongoing	CA, F&B

10.1.1.4 Provide current information concerning the organization of county government, including the functions and procedures of departments, boards, and commissions. Seek ways to distribute copies, particularly to new residents.	Ongoing	CA, CMR, CR, Calvert Library
Objective 2: Provide high-quality, responsive, and cost- effective customer service	Timeframe	Responsible Parties
10.1.2.1 Streamline permitting processes and periodically review regulations to eliminate unnecessary restrictions and duplications.	Ongoing	CA, P&Z
10.1.2.2 Provide efficient, courteous services to the citizens.	Ongoing	All Departments, Calvert Library
10.1.2.3 Periodically review county government structure to ensure that it is the most effective for the current situation.	Ongoing	CA, All Departments
10.1.2.4 Maintain a high standard of customer service and ethics among county employees.	Ongoing	[HR, All Departments, Calvert Library
10.1.2.5 Consider opportunities for privatizing county services that are cost-effective, competitive, and provide opportunities for local businesses.	Ongoing	CA, BOCC
Objective 3: Promote continuous review of processes, staffing, and facilities serving the community	Timeframe	Responsible Parties
10.1.3.1 Periodically review county rules, regulations, and practices for elimination, combination, or clarification.	Ongoing	CA, All Departments
10.1.3.2 Continuously evaluate the county use of technology to identify opportunities to innovate and improve service.	Ongoing	CA, All Departments
10.1.3.3 Periodically review government organization to ensure that it is structured to provide the best service to the public.	Ongoing	BOCC, CA, All Departments
10.1.3.4 Conduct periodic analysis of county government space needs, pay scales, and positions to determine if they are in line with market conditions	Ongoing	CA, GS, HR, F&B
Objective 4: Ensure that the citizens of Calvert County share the cost of services in a fair, equitable, and rational manner.	Timeframe	Responsible Parties
10.1.4.1 Maintain fiscal policies that require new development to pay its fair share of the costs of new facilities and environmental impacts.	Ongoing	F&B, P&Z
10.1.4.2 Maintain sound fiscal policies concerning public money investment, taxation, debt limits, and fund reserves.	Ongoing	BOCC, F&B
10.1.4.3 Encourage the diversification and growth of businesses to broaden the tax base.	Ongoing	ED
10.1.4.4 Maintain financial models for Long-term financial planning, including long-term financial forecasting model, six-year capital improvements program, and the debt affordability model.	Ongoing	F&B

Objective 5: Exercise careful stewardship of financial resources	Timeframe	Responsible Parties
10.1.5.1 Maintain a ratio of debt service to total revenues in accordance with sound business principles.	Ongoing	CA, F&B
10.1.5.2 Periodically review investment practices and policies and ensure that funds are monitored.	Ongoing	F&B
10.1.5.3 Maintain a sufficient unreserved fund balance as a means of maintaining strong credit ratings and dealing with lower than expected revenues from income sources.	Ongoing	CA, F&B
10.1.5.4 Develop and maintain cost-containment measures to ensure that revenues meet expenditures.	Ongoing	CA, F&B
10.1.5.5 Require a fiscal analysis to be prepared prior to providing financial assistance for any commercial or residential project.	Ongoing	F&B, ED, P&Z
10.1.5.6 Develop long-term revenue and budget scenarios, including one without the revenues from an operating nuclear power plant. Evaluate ways to deal with long-term revenue shortfalls.	Short-term	F&B

Goal 2: Maintain the high quality of Calvert County's educational facilities: schools, colleges, and libraries.

Objective I: Continue to fund improvements to Calvert County Public Schools to provide facilities that support education programs meeting the needs of the 21st century citizens and workers.	Timeframe	Responsible Parties
10.2.1.1 Pursue Capital Improvement Program (CIP) funding for facilities upgrades and modernization.	Ongoing	BOCC, F&B
10.2.1.2 Continuously evaluate the technology used in the schools to keep up with advances in this rapidly changing environment.	Ongoing	BOE, CSM
Objective 2: Increase higher education opportunities in the county.	Timeframe	Responsible Parties
10.2.2.1 Support the expansion of the College of Southern Maryland to offer four-year bachelor's degree programs.	Mid-term	CR, CSM
10.2.2.2 Encourage the College of Southern Maryland to offer non-degree technical training required by Calvert County businesses	Short-term	ED
Objective 3: Fund construction and renovation of Calvert Library locations to provide 21st century facilities that support public education, accessible to all through multimodal transportation and communication links. [CR, Calvert Library]	Timeframe	Responsible Parties
10.2.3.1 Deploy a mobile library to serve underserved populations and neighborhoods in the county.	Ongoing	CR, Calvert Library
10.2.3.2 Construct a new library in the Twin Beaches area within the Town Centers of Chesapeake Beach and North Beach.	Short-term	CR, Calvert Library

10.2.3.3 Renovate and expand the Fairview Library.	Mid-term	CR, Calvert Library
10.2.3.4 Select a new location for the library serving southern Calvert County within the Town Center of Lusby, in a location accessible by all transportation modes.	Mid-term	CR, Calvert Library
10.2.3.5 Continuously update available technology to provide citizens with access and expand digital literacy.	Ongoing	CR, Calvert Library
Objective 4: Connect public schools, the College of Southern Maryland, and libraries to the surrounding residential areas and larger communities through programs and multi-modal transportation links.	Timeframe	Responsible Parties
10.2.4.1 Support accessible partnership programming among the public schools, College of Southern Maryland, and Calvert Library.	Short-term	Calvert Library
10.2.4.2 Develop public transportation links between public schools, College of Southern Maryland, and Calvert Library.	Mid-term	CR
10.2.4.3 Provide bike racks and safe biking opportunities between public schools, College of Southern Maryland, and Calvert Library.	Short-term	Calvert Library, CSM, P&Z, PW

Goal 3: Provide access to a variety of quality recreational environments and opportunities in Calvert County.

Objective I: Increase the amount of land area dedicated to recreation and natural resources.	Timeframe	Responsible Parties
10.3.1.1 As the county's population grows, the inventory of parks and recreation assets and programs, as well as resources of the Department of Parks & Recreation should increase in a corresponding manner to ensure the continued delivery of high quality programs, facility maintenance, and infrastructure management.		P&R, P&Z
10.3.1.2 Target the development of any new indoor and outdoor sports fields or courts, and/or other active recreation components in or near Town Centers.	Mid-term	P&R, P&Z, ED
10.3.1.3 Plan for the creation and/or expansion of centrally located parks and green spaces in Town Centers.	Mid-term	P&R, P&Z
10.3.1.4 Select locations for parks that are easily accessible to pedestrians and bicyclists living in the Town Centers.	Mid-term	P&R, P&Z
10.3.1.5 Continue to evaluate existing linear corridors, rights-of-way, and other potential areas for future trail development.	Ongoing	P&R, P&Z
10.3.1.6 Seek to acquire rights-of-way and open space through zoning or subdivision entitlement process to utilize for future trail creation.	Ongoing	P&Z
10.3.1.7 Seek to acquire waterfront property capable of supporting active and passive recreational usage.	Ongoing	P&R, P&Z, ED

10.3.1.8 When selecting sites for community support centers, parks, and other community facilities, analyze options for restoration and adaptive re-use of historic buildings and sites.	Ongoing	GS, P&R, P&Z
Objective 2: Ensure that a wide selection of public recreational facilities and programs are provided to meet the interests and needs of all ages, incomes, and abilities.	Timeframe	Responsible Parties
10.3.2.1 Enhance the network of recreational sites and facilities, including hiker/biker and horseback riding trails, based on the unique natural, cultural, and historical features of the county.	Ongoing	BOCC, Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z
10.3.2.2 Continue to improve and expand opportunities for public access to the Chesapeake Bay and the Patuxent River.	Ongoing	BOCC, Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z
10.3.2.3 Continue to create, support, and promote public water trails in Southern Maryland.	Ongoing	Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z
10.3.2.4 Investigate opportunities to increase access, parking, and comfort features at existing public landings and waterfront park sites to allow for increased boat access and usage, and improved user experience.	Short-term	Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z
10.3.2.5 Provide safe access to parks and recreational facilities including, where feasible, pedestrian and bicycle access.	Ongoing	Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z PW
10.3.2.6 Create trails and paths within Town Center areas that connect with outlying parks and open spaces.	Mid-term	Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z
10.3.2.7 Continue to require onsite neighborhood recreational facilities in townhouse and multifamily developments and in single-family detached neighborhoods of 50 or more houses. Require recreation fees collected through the excise tax for all new houses, and use fees to provide recreational sites and facilities at locations convenient to those who paid the fees.	Ongoing	P&Z, F&B
10.3.2.8 Expand recreational opportunities by establishing an intergovernmental review procedure for the design or renovation of all new public buildings including schools, colleges, and community centers to help promote effective and efficient multiple-use of these facilities.	Short-term	Open Space Committee: CMM, ED, F&B, GS, P&R, P&Z

Objective 3: Increase the variety of uses of community facilities.	Timeframe	Responsible Parties
10.3.3.1 Consider increasing the use of schools as community centers and providing community after-hours access when designing renovations or new schools.	Ongoing	BOE, P&R, P&Z, CR
10.3.3.2 Encourage cultural celebrations at the neighborhood, community, and county level, particularly those that bring together diverse groups.	Ongoing	Calvert Library
Objective 4: Expand community involvement in recreational programming.	Timeframe	Responsible Parties
10.3.4.1 Develop community project and service awards and provide "seed money" for such projects.	Short-term	CR
10.3.4.2 Encourage strategies to make it easier for communities to provide recreation and community facilities without an overwhelming insurance burden.	Short-term	F&B, P&R

### Goal 4: Ensure Calvert County has adequate healthcare facilities and programs.

Objective I: Provide education and necessary services to improve the county's health and wellbeing.	Timeframe	Responsible Parties
10.4.1.1 Maintain a central source of information concerning available health and social programs. Use public access TV, the county's website, and social media accounts to present wellness programs.	Ongoing	CR
10.4.1.2 Encourage health and social services providers to operate at times convenient to those who are unable to make appointments during normal operating hours. [CR]	Ongoing	CR
10.4.1.3 Investigate the need for and economic feasibility of operating multi-agency facilities in community centers.	Mid-term	CR
10.4.1.4 Investigate the need for and ability to develop a standardized data form for clients. Where appropriate, protecting confidentiality, share data among the agencies.	Short-term	CR
10.4.1.5 Encourage the development of supervised teen activities and/or special after-school programs in communities.	Ongoing	CR, Calvert Library
10.4.1.6 Promote a healthy environment free of alcohol and other drug abuse.	Ongoing	CR
10.4.1.7 Support the expansion of school-based substance abuse programs.	Ongoing	CR
10.4.1.8 Expand mental health programs for vulnerable populations.	Long-term	CR
10.4.1.9 In collaboration with the Department of Social Services, support an Adult Protective Services Program to prevent elder abuse, neglect and exploitation.	Ongoing	CR
10.4.1.10 Develop family resource centers, including classes, support groups, information, library, and reference hotline.	Ongoing	CR, Calvert Library

Objective 2: Provide care options for senior citizens in Calvert County.	Timeframe	Responsible Parties
10.4.2.1 Encourage the establishment of additional or expanded assisted-living facilities and nursing homes and the related services to meet current and projected needs.	Ongoing	CR, ED
10.4.2.2 Encourage affordable programs that allow the physically and mentally handicapped to stay in their homes and have adequate care and access to services and programs.	Ongoing	CR
10.4.2.3 Encourage the development of a long-term care and supportive services plan for Calvert County senior citizens.	Ongoing	CR

Goal 5: Support public safety programs, strategies, and facilities development.

Objective I: Ensure the coordination of efforts and services between state and local governments and between local government departments and divisions in developing effective public safety programs and strategies.	Timeframe	Responsible Parties
10.5.1.1 Plan the expansion of public safety services and facilities to coincide with projected population growth and identified needs.	Ongoing	PS
10.5.1.2 Focus primary attention on crime prevention.	Ongoing	PS, CR
10.5.1.3 Ensure adequate space is provided at the Detention Center.	Ongoing	BOCC, PS, CR
10.5.1.4 Expand marketing of community programs that can help provide after school supervision and/or social services.	Short-term	CR
10.5.1.5 Encourage neighborhood crime prevention programs, including community policing.	Ongoing	
10.5.1.6 Maintain a strong, ongoing drug and alcohol abuse prevention program.	Ongoing	CR
10.5.1.7 Continuously analyze the functionality of the 911 telephone equipment and infrastructure at Calvert Emergency Communications.	Ongoing	PS
Objective 2: Ensure that the Emergency Medical Services is able to meet the county's needs.	Timeframe	Responsible Parties
10.5.2.1 Continue to implement and review for adequacy the county Fire-Rescue-Emergency Medical Services Master Plan.	Ongoing	PS
10.5.2.2 Continue to monitor response times and periodically evaluate the need for additional stations and personnel.	Ongoing	PS
10.5.2.3 Implement a community awareness campaign.	Short-term	PS, CMR
10.5.2.4 Evaluate the use of contracted or private ambulance services.	Short-term	PS
10.5.2.5 Consider cost recovery practices for EMS services.	Short-term	PS
10.5.2.6 Evaluate incentives for increasing recruitment and retention of EMS volunteers.	Short-term	PS

Goal 6: Maintain well-managed and effective solid waste and recyclable materials management systems in Calvert County.

Objective I: Protect public health and safety and preserve		
the natural environment.	Timeframe	<b>Responsible Parties</b>
10.6.1.1 Maintain compliance with all applicable county, state (Maryland Department of Environment (MDE)), and federal regulations.	Ongoing	PW
10.6.1.2 Ensure conformity with the MDE permit conditions for state-permitted solid waste facilities.	Ongoing	PW
10.6.1.3 Enact a two-year review initiative to develop a matrix to update the Plan of Action.	Short-term	PW
10.6.1.4 Follow the current Storm Water Management Plan, reviewing this plan every three years and update if necessary.	Ongoing	PW
10.6.1.5 Conserve land by minimizing land use for waste disposal through the promotion of solid waste diversion efforts including recycling, waste reduction and reuse of materials as well as through continuing the transfer of solid waste out of the county.	Ongoing	PW
Objective 2: Implement and maintain programs that promote source reduction, material reuse, and recycling over disposal.	Timeframe	Responsible Parties
10.6.2.1 Increase promotion and education of recycling, solid waste, source reduction, and reuse of materials, i.e. an alert system, awards program, website, community presence, etc.	Ongoing	PW
10.6.2.2 Research and implement new ideas for encouraging citizens and businesses to recycle, reduce, and reuse materials and develop a community outreach program to promote them.	Ongoing	PW
10.6.2.3 Develop a business directory of waste and recycling services offered in areas of Calvert County.	Short-term	PW
10.6.2.4 Research and potentially implement a mandatory recycling reporting program for businesses.	Short-term	PW
10.6.2.5 Develop a construction and demolition recycling and diversion program and evaluate potential incentives, such as asphalt shingles, aluminum siding, etc.	Mid-term	PW
10.6.2.6 Plan and implement programs to achieve the 30% recycling rate established by the county by December 31, 2028.	Long-term	PW
10.6.2.7 Research and potentially implement "pay as you throw" programs and other means of waste diversion.	Short-term	PW
10.6.2.8 Explore mandatory curbside recyclables collection, if economically feasible.	Long-term	PW

10.6.2.9 Explore and potentially implement food waste composting.	Mid-term	PW
10.6.2.10 Modify the County Zoning Ordinance to require recycling facilities/centers to recycle and report a minimum-specified percentage of material accepted.	Short-term	PW
10.6.2.11 Continue to review existing recycling programs for improvement and explore new recycling markets for opportunities.	Ongoing	PW
10.6.2.12 Monitor existing recycling contracts to correct for changes in market conditions; and evaluate and implement the most cost-effective delivery of services.	Ongoing	PW
Objective 3: Ensure cost effective and sustainable municipal solid waste and recyclables management services for residential and commercial customers.	Timeframe	Responsible Parties
10.6.3.1 Improve the existing Convenience Center collection system for household wastes and recycling.		PW
<ol> <li>Explore and potentially implement the use of critical convenience centers in times of inclement weather and emergencies.</li> </ol>	Ongoing	
Explore and apply for federal and state grant funding opportunities for critical infrastructure.	Ongoing	
10.6.3.2 Maintain a budget structure that provides the framework to support the solid waste and recycling program as a self-sustaining enterprise.		PW
I. Analyze the management of Department of Public Works "no-fee" services to government and non-governmental entities.	Short-term	
<ol><li>Develop a true cost analysis for solid waste and recycling services.</li></ol>	Short-term	
3. Based on the true cost analysis, evaluate and revise as necessary, the fees assessed for solid waste and recycling services in the county to ensure adequate funding is available to support Department of Public Works programs, such as fluorescent lamps.	Short-term	
10.6.3.3 Explore the expansion of recyclable materials accepted at the convenience centers.	Short-term	PW
10.6.3.4 Explore and potentially implement the management of stormwater structure cleanout material and other hard-to-manage wastes.	Short-term	PW
Objective 4: Ensure adequate facilities and infrastructure to accommodate current and future residential and commercial municipal solid waste and recyclables.	Timeframe	Responsible Parties
10.6.4.1 Design, build, and operate safe and efficient facilities for solid waste and recyclables acceptance, processing, and/or disposal.	Ongoing	PW

10.6.4.2 Conduct regular reviews of existing facilities to ensure continual collection and transfer capacity as the population continues to increase.	Ongoing	PW
10.6.4.3 Develop a feasibility study for the development of a new transfer station.	Short-term	PW
10.6.4.4 Evaluate, plan, and schedule the construction of new public solid waste and recycling facilities according to a six-year capital improvements program. The evaluation shall include but is not limited to: Sensitive Species Project Review Areas, Wetlands of Special Concern, and Environmental Impact Review.	Short-term	PW
10.6.4.5 Provide continual disposal capacity for municipal solid waste (MSW) by encouraging the transfer of solid waste generated by residents, commerce, and industry out of Calvert County to ensure future landfill capacity through at least the year 2028.	Long-term	PW
10.6.4.6 Explore waste mining at the Appeal Municipal Landfill, if	Long-term	PW
necessary.		
	Timeframe	Responsible Parties
Objective 5: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other	Timeframe Ongoing	Responsible Parties
Objective 5: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.  10.6.5.1 Promote source reduction by county residents, businesses,		
Objective 5: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.  10.6.5.1 Promote source reduction by county residents, businesses, and institutions.  10.6.5.2 Explore contracted and/or franchised curbside waste and	Ongoing	PW
Objective 5: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.  10.6.5.1 Promote source reduction by county residents, businesses, and institutions.  10.6.5.2 Explore contracted and/or franchised curbside waste and recyclables collection, where appropriate and cost-effective.  10.6.5.3 Explore regional solid waste management facilities and transportation (i.e. "waste to energy" transfer station, composting,	Ongoing Long-term	PW PW
Objective 5: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.  10.6.5.1 Promote source reduction by county residents, businesses, and institutions.  10.6.5.2 Explore contracted and/or franchised curbside waste and recyclables collection, where appropriate and cost-effective.  10.6.5.3 Explore regional solid waste management facilities and transportation (i.e. "waste to energy" transfer station, composting, etc.).	Ongoing  Long-term  Long-term	PW PW

Goal 7: Collectively plan future initiatives, to the greatest extent possible, with internal county departments and regional county jurisdictions, councils, and other potential partnerships.

Objective I: Ensure coordination and cooperation between Calvert County Government and other public and quasipublic agencies, and elected officials.	Timeframe	Responsible Parties
10.7.1.1 Maintain close cooperation with all government agencies in establishing consistent and effective decisions relating to issues such as an improved environment, a better business climate, and higher quality of life.	Ongoing	CA, P&Z, ED

Ongoing	ED
Ongoing	CA, All Departments
Ongoing	BOCC, CA, All Departments
Ongoing	P&Z, PW, CR
Ongoing	P&Z
Ongoing	BOCC, P&Z, ED
Ongoing	All Departments
Ongoing	P&Z
Timeframe	Responsible Parties
Ongoing	P&Z
Ongoing	F&B
Ongoing	CA, P&Z
Ongoing	восс
	Ongoing